

**CALIFORNIA COASTAL COMMISSION  
De NOVO APPLICATION  
BACKGROUND AND PROJECT DESCRIPTION**

**DAY USE PARKING FEE COLLECTION DEVICE PROPOSAL**

**March 2016**



State of California  
**California State Parks**

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## EXECUTIVE SUMMARY

The mission of California State Parks (“State Parks”) is to provide for the health, inspiration and education of the people of California by helping to preserve the state's extraordinary biological diversity, protecting its most valued natural and cultural resources, and creating opportunities for high-quality outdoor recreation.

Along the Sonoma Coast, State Parks operates four park units totaling 19,408 acres with an annual visitation of over 3.8 million people. These parks stretch 31.5 miles along the coast and offer multiple locations for visitors to enjoy unspoiled Sonoma Coast vistas, wild beaches, forests, beach and river access and miles of trails. These locations also offer a variety of services from paved parking lots with restrooms, picnic sites, garbage collection to gravel pull-outs with no services.

Fees are charged for day use parking at over 132 parks units around the state and an additional 23 charge a per person entrance fee. In the four park units along the Sonoma Coast, day use parking fees are charged at Bodega Dunes, Wrights Beach, Reef, Fort Ross, Gerstle Cove, Woodside, and Fisk Mill day use parking areas. These fees are necessary to support the ongoing operations and maintenance of these facilities, including ensuring the health and safety of the public and the preservation of natural and cultural resources.

Due to passage of AB1478 in 2012, mandating a new revenue generation program, State Parks began a process to institute day use parking fees at 14 additional locations along the Sonoma Coast (“Original Fee Proposal”). The initial application to the Sonoma County Permit and Resource Management Department and subsequent appeal to the Sonoma County Board of Supervisors were denied in January and June of 2013, respectively. An appeal to the California Coastal Commission (CCC) in 2015 resulted in a finding of substantial issue and a De Novo hearing was scheduled for the following year. The following De Novo Coastal Development Permit is submitted in accordance with that finding.

Following the 2015 hearing, State Parks met with representatives of groups that opposed the proposal at the 2015 hearing. Following a series of meetings, a Revised Fee Proposal was presented that included a number of changes to the Original Fee Proposal. The number proposed for day use parking fee has been reduced from 14 to 8. The manner of fee collection was updated from the traditional “iron ranger” to a modern, technology-based fee collection device. A fee schedule with a variety of fee options based on the amount of time a parking facility is used has been developed. And, finally, a recommendation to condition the installation of parking signage and restrictions has been added to prevent excessive use of undeveloped (and therefore free) parking areas. State Parks proposes a substantially reduced proposal that has removed locations where traffic and neighborhood concerns were identified. Many beaches remain free of charge including the popular four-mile stretch from South Salmon Creek to Duncans Cove.

Like the Original Fee Proposal, the Revised Fee Proposal is consistent with the California Coastal Act and the Sonoma County Local Coastal Program. It also complies with several pieces of legislation enacted in 2012 mandating State Parks to generate revenue as an essential component of a long-term sustainable park funding strategy. The attached De Novo Application includes a summary of the revised Fee Project as well as additional data and information requested by CCC.



# 1. INTRODUCTION

This Coastal Development Permit (CDP) application has been prepared by the California Department of Parks and Recreation (State Parks) to provide the California Coastal Commission (CCC) information regarding the Day Use Parking Fee Collection Devices Proposal at Sonoma Coast State Park (Sonoma Coast SP) and Salt Point State Park (Salt Point SP), located in Sonoma County, California. With strong passionate local visitation and visitation based on the regional and national significance, there is juxtaposition of visitor needs to manage. The proposed project would provide State Parks the ability to more effectively manage vehicular parking during peak use periods on up to 8 existing day use parking areas in Sonoma Coast State Park and Salt Point State Park, as necessary to better accommodate use and prevent deterioration of natural resources.

## 1.1 PROJECT OBJECTIVES

The objective of this Fee Proposal is to increase revenues through the collection of day use parking fees to help offset the cost of maintenance and resource protection activities. Approval of the Fee Proposal would allow State Parks to continue to meet the Department's mission of protecting resources and providing high quality recreation.

## 1.2 PROJECT LOCATION

The Fee Proposal includes eight different locations in two parks spread along Pacific Coast Highway 1 in Sonoma County. Sonoma Coast SP is a long, linear coastal park that extends north 19 miles from Bodega Head. The proposal includes seven parking areas in Sonoma Coast SP, including South Goat Rock, North Goat Rock, Arched View, Blind Beach, Shell Beach, Bodega East, and Bodega West and one parking area in Salt Point SP at Stump Beach parking area is included in the proposal.

## 1.3 VISITATION TO SONOMA COAST STATE PARK

Annually, Sonoma Coast and Salt Point SPs receive approximately 3,000,000 and 275,000 visitors, respectively. Many visitors are tourists taking a leisurely trip along the world-famous Highway 1, making brief stops at the many day use areas to take in the rugged scenery and ocean views. These visitors may spend comparatively little time at any one location and utilize fewer park resources than other visitors. There are no Caltrans rest stops along Highway 1 in Sonoma County, and consequently, State Parks' day use areas and restroom facilities have become de facto rest stops.

Many visitors are local to Sonoma, Marin and Mendocino counties and make frequent visits to the park to take advantage of the recreational activities. Others come from the Central and Sacramento valleys during the summer months when valley temperatures often rise above 100 degrees. This group consists of both campers and day users.

Park records show that visitation typically peaks in June and July, coinciding with school vacations and the highest temperatures in the valley. The average day in July brings more



than 600 vehicles into the Bodega Head and Goat Rock areas and over 1,000 on a Saturday or holiday. These visitor spikes heavily tax park resources and facilities.

<b>Sonoma Coast SP Visitation</b>				
<b>Fiscal Year</b>	<b>Paid Day Use</b>	<b>Free Day Use</b>	<b>Camping</b>	<b>Total</b>
2000/2001	51,962	1,869,751	91,861	<b>2,013,574</b>
2001/2002	34,688	2,239,255	90,478	<b>2,364,421</b>
2002/2003	39,169	2,772,723	97,950	<b>2,909,842</b>
2003/2004	41,572	2,476,741	94,445	<b>2,612,758</b>
2004/2005	34,302	2,940,163	84,676	<b>3,059,141</b>
2005/2006	31,757	3,228,878	77,886	<b>3,338,521</b>
2006/2007	28,906	3,153,553	83,378	<b>3,265,837</b>
2007/2008	34,070	2,133,186	90,345	<b>2,257,601</b>
2008/2009	33,738	2,369,167	90,514	<b>2,493,419</b>
2009/2010	26,105	2,972,087	70,325	<b>3,068,517</b>
2010/2011	20,094	3,043,706	67,365	<b>3,131,165</b>
2011/2012	25,055	3,080,690	73,496	<b>3,179,241</b>
2012/2013	23,044	3,266,409	71,547	<b>3,361,000</b>
2013-2014	25,291	3,416,089	80,885	<b>3,522,265</b>

<b>Salt Point SP Visitation</b>				
<b>Fiscal Year</b>	<b>Paid Day Use</b>	<b>Free Day Use</b>	<b>Camping</b>	<b>Total</b>
2000/2001	22,419	235,575	39,592	<b>297,586</b>
2001/2002	14,210	241,100	50,372	<b>305,682</b>
2002/2003	13,509	224,417	53,260	<b>291,186</b>
2003/2004	16,722	240,940	58,144	<b>315,806</b>
2004/2005	14,080	225,043	42,860	<b>281,983</b>
2005/2006	13,552	200,403	35,112	<b>249,067</b>
2006/2007	21,186	220,840	40,502	<b>282,528</b>
2007/2008	24,608	234,259	47,004	<b>305,871</b>
2008/2009	20,276	231,533	48,150	<b>299,959</b>
2009/2010	14,374	190,511	36,438	<b>241,323</b>
2010/2011	15,723	171,087	42,884	<b>229,694</b>
2011/2012	15,593	60,489	26,268	<b>102,350</b>
2012/2013	15,780	53,115	27,334	<b>96,229</b>
2013-2014	18,680	55,375	30,327	<b>104,382</b>

## 1.4 VISITOR DATA

Vehicle trips at North Salmon, School House Beach, Bodega Head, Goat Rock, and Willow Creek have been tracked since May 2015 using TRAFx data counters. Additional traffic counters were installed in October at Portuguese Beach North/South and Shell Beach. The counters record vehicles entering and exiting the area. The number must be divided in half to determine the total number of vehicles. This method does not identify how many vehicles enter verses exit in an hour; it provides only the raw data that 70 vehicles had triggered the counter during that hour (Support, 2016).



In those areas where visitation has been consistently tracked, a predictable spike in visitation occurs during the summer, coinciding with the warmest temperatures of the year. The Bodega Head and Goat Rock areas will see between 15,000 to 20,000 total visitors during the warm summer months. On an average day, visitors began to arrive at 8:00 a.m. and visitation peaks between 12:00 p.m. and 2:00 p.m. when approximately 60 vehicles per hour move through the busiest day use areas of the park. Saturdays and Sundays are the busiest days of the week, with an average vehicle count of approximately 650 per day at Goat Rock (DataNet, 2015). A warm summer holiday, such as July 4<sup>th</sup> or Labor Day, will bring over 2,000 vehicles into the Bodega Head area where there are fewer than 200 parking spaces. Thus, over 5,000 people in 1,800 vehicles search for a parking space in one of the four Goat Rock day use parking areas.

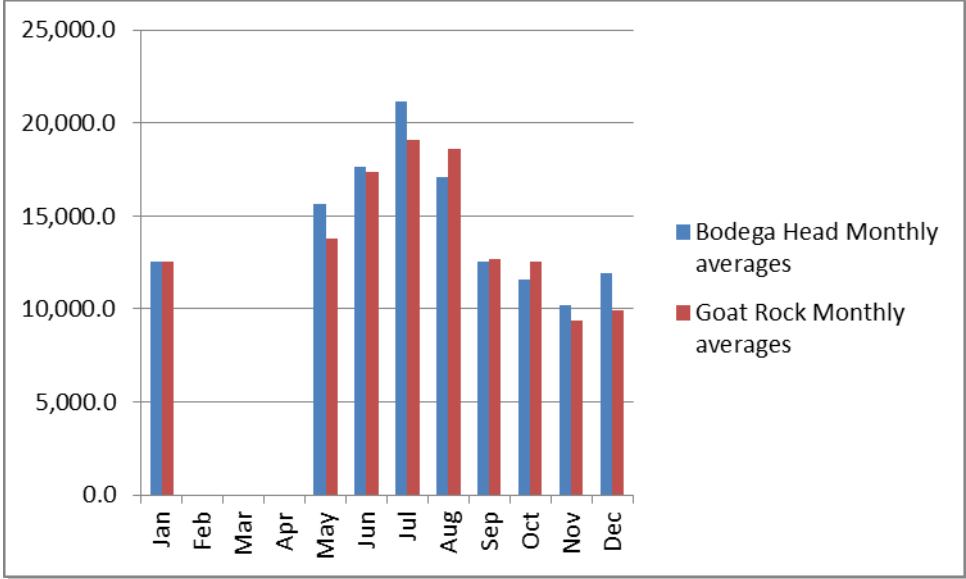


Figure 1: Monthly Vehicle Trip Averages



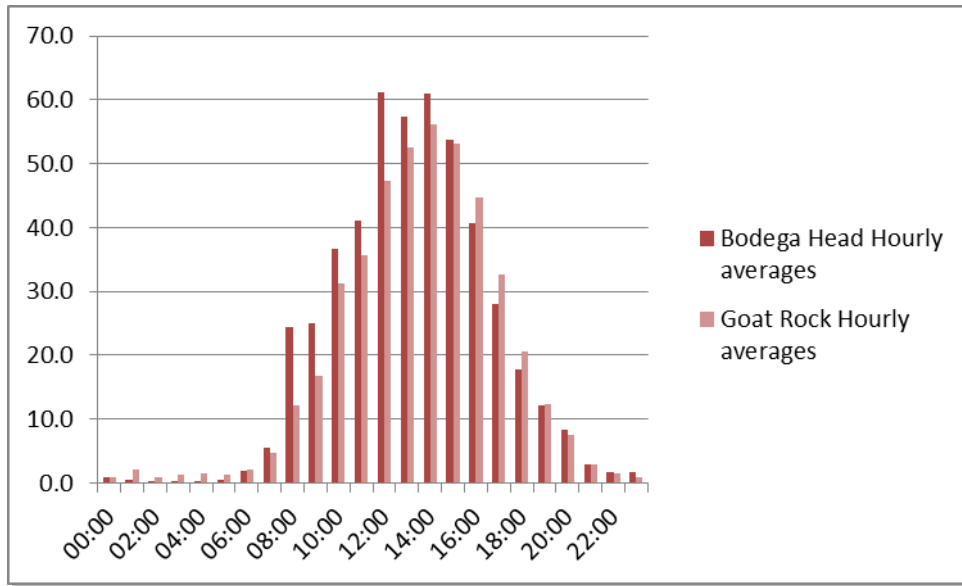


Figure 2: Hourly Vehicle Trip Averages

## 1.5 ECONOMIC IMPACT

Household incomes for visitors are relatively high with 57% earning over \$75,000 annually and only 15% earning less than \$40,000. Based on visitor zip codes, a majority of visitors are from the Sacramento and Northern San Joaquin valleys. Sacramento is the most common visitor origin while Sonoma County ranks fifth (NOAA, 2015).

The dramatic views from Sonoma Coast SP have become the face of tourism in Sonoma County. A quick look at many Sonoma County tourism brochures features waves crashing on its rocky beaches. This visitation is major economic driver in Sonoma County. On average, just under \$26 per person was spent by visitors on their trip to the coast. Together, these expenditures in the local economy totalled \$86.25 million in an estimated total output of \$145.8 million (2015\$), income of \$53.8 million and creates approximately 1,100 jobs (Vernon Leeworth, 2015).



## 2. BACKGROUND AND NEED FOR THE PROJECT

Sonoma Coast SP is comprised of over 10,000 acres of parkland stretching for 19 miles along the Sonoma County coastline from Bodega Head in the south to north of Jenner. It also extends inland, encompassing the Willow Creek watershed and portions of the lower Russian River watershed. Developed coastal accesses include, but are not limited to (from south to north) Bodega Head, Bodega Dunes, Salmon Creek Beach, Portuguese and Schoolhouse Beach, Duncan's Landing, Wright's Beach, Shell Beach, Goat Rock and Goat Rock Beach, Jenner Visitor Center, Carrington, Red Hill, Willow Creek Watershed, Willow Creek Environmental Camp, and Pomo Canyon Environmental Camp.

Salt Point SP encompasses over 6,000 acres of parkland located on the northern Sonoma County coastline from Gerstle Cove in the south end of the park to Horseshoe Cove in the north. Developed coastal accesses include, but are not limited to (from south to north) Gerstle Cove, Stump Beach, and Fisk Mill Cove (see attached Figures 4 and 5).





Day Use Parking Fee Collection Proposal  
 Sonoma Coast SP and Salt Point SP  
 California State Parks





Day Use Parking Fee Collection Proposal  
 Sonoma Coast SP and Salt Point SP  
 California State Parks



## 2.1. EXISTING CONDITIONS

There are currently an estimated 2400 day use parking stalls within Sonoma Coast SP, Fort Ross State Historic Park and Salt Point SP. These include paved, gravel and shoulder parking where visitors routinely park under existing baseline conditions. Approximately 600 spaces (25%) in 13 day use parking areas are currently subject to a flat \$8 daily fee. A day use pass is currently valid for parking at any recognized day use area managed and operated by State Parks during the date of purchase and operational hours, which may vary by park unit. The breakdown of existing parking including fee and non-fee for Sonoma Coast and Salt Point SPs, can be seen in Appendix A.

State Parks' Annual Statistical Report notes Sonoma Coast SP as the fourth-most visited park in the system. Because it is spread along 19 miles of the coastline and has many possible entry points, beach activity occurs 24 hours a day. Thus, demands on Sonoma Coast SP's facilities are considerable. The result of the high visitation levels, resource impacts and the limited maintenance budget is readily apparent in the condition of some of the facilities. Moreover, ranger, maintenance, and operations staffing levels are not appropriately aligned with the level of visitation, maintenance and resource protection needs. These deficiencies in staffing and maintenance are due in large part to the limited amount of revenue generated at the park.



Figure 4: Full Parking Lot and Whale Watchers on Bodega Head

## 2.2. FEES AT OTHER COASTAL STATE PARKS LOCATIONS

Fort Ross State Historic Park is located immediately adjacent to Salt Point SP. Fort Ross SHP has 4 developed parking/day use areas and 3 other highway shoulder areas. Of the developed areas (Upper Reef, Lower Reef (AKA Reef CG), Main Lot, Windermere Point), 3 of those are currently day use fee areas at an \$8 daily rate. Approximately 90% of the parking stalls at Fort Ross SHP require payment of a day use fee.

In Mendocino County State Parks located within the coastal zone, California State Parks operates 36 separate day use areas. Of those, only 4 charge a day use fee of \$8.00 per car. In Fiscal Year 13-14, this amounted to \$71,999 of paid day use revenue.

Marin County is perhaps a much better demographic and population comparison to Sonoma County. Most coastal State Park units in Marin County are located in the jurisdiction of the San Francisco Bay Conservation and Development Commission, but are coastal units nonetheless. Many of these do charge day use fees, which vary from \$5 to \$8.

There are no coastal State Park units in Humboldt or Del Norte Counties that require day use fees.

### 2.3. DISTRICT BUDGETARY IMBALANCE

The General Fund declined from a high of 90% of State Parks' operating budget in FY 1979-80 to 29% in the FY 2012-13 budget, making State Parks more dependent than ever on revenues earned through user fees and concessions. Said another way, this change in funding has made State Parks more of an enterprise organization and less of a traditionally funded State department (Matthew Buttice, 2013).

Currently, operations at Sonoma Coast SP are heavily subsidized by other parks in the system because of the limited amount of revenue that is captured within the park, as well as the harsh coastal conditions that result in the rapid deterioration and increased costs necessary to maintain its facilities.

Year	Paid Visitation	Direct Expenditures	Indirect Expenditures	Total Expenditures	total gain/(loss)	% of total Exp. covered
<b>Sonoma Coast State Park</b>						
2013/2014	\$768,878	\$2,716,979	\$1,303,677	\$4,020,656	\$(3,251,778)	19%
<b>Salt Point State Park</b>						
	\$379,899	\$1,255,889	\$590,168	\$1,846,057	\$(1,466,158)	21%

State Parks in Sonoma County comprise nearly 39,000 acres, see 5.7 million visitors per year, and have a net visitor cost average of approximately \$2.31. Compare that to the Sonoma County Regional Park District which encompasses 11,000 acres, 5.1 million visitors and a net cost per visitor of only \$.70.

### 2.4. LEGISLATIVE MANDATE

Pursuant to Public Resources Code Section 5010, State Parks is authorized "to collect fees, rents, and other returns for the use of any state park system area, the amounts to be determined by [State Parks]." Based on this authority, State Parks has established and modified fees throughout the state park system for over 100 years. More recently, the California Legislature passed several laws in 2012 that require State Parks to develop a revenue generation program and work to improve its financial situation. Senate Bill 1018, the trailer bill for the FY 2012-13 budget year, provided for core funding and requirements for development of a revenue generation program. Assembly Bill 1478 (Blumenfeld) created the State Parks Enterprise Fund and clarified goals of the revenue generation program, including the creation of a revenue incentive program for park districts. Assembly Bill 1589 (Huffman)



created the State Parks Protection Fund and requires that the Department create a prioritized action plan to increase revenues and collection of user fees at state parks.

## **2.5. REVENUE DISTRIBUTION REQUIREMENTS**

In general, fees collected at state park units are deposited in the State Parks and Recreation Fund (SPRF), which is available to State Parks upon appropriation by the Legislature. While State Parks cannot commit future Legislatures to specific appropriations, increased revenue generation would provide more opportunity for State Parks to request funding for projects specific to the Sonoma Coast. Additionally, through the passage of AB 1478, Public Resources Code §5010.7(a) requires State Parks to set revenue targets annually and Public Resources Code §5010.7(d) states that any park that exceeds its revenue target shall receive a 50% return. This funding may be used to enhance visitor services and amenities and maintain or increase revenue generating opportunities, where currently these opportunities are limited.

The current revenue target for the Sonoma Mendocino Coast District, of which Sonoma Coast SP and Salt Point SP are a part, is approximately \$3.1 million. Generally, revenue targets are set annually based on the average of the prior three years of revenue collection plus an adjustment for inflation. Therefore, it is expected that by implementing a fee collection program, Sonoma Mendocino Coast District will exceed its revenue target and realize an increase in revenue returned directly to the district. Please see Appendix B for the revenue projections for the fee collection devices.

The increase in revenue received as a result of this program will make direct service enhancements such as improvements to bathrooms, parking lot improvements, and facilities upgrades at these Parks possible, where currently these opportunities are limited.

## **2.6. COASTAL PERMITTING EFFORTS**

Since as far back as 1992, State Parks has contemplated installing day use parking fee collection in Sonoma County coastal park units as a means to generate revenue to fund expansion of park programs and to offset the costs of performing routine park maintenance.

These efforts were the subject of litigation, for which State Parks ultimately prevailed at the California Court of Appeals in 1994, though the fee collection devices were never installed. Those efforts were abandoned when the State Budget authorized additional spending for State Parks.

The most recent attempt to install day use parking fees began on February 22, 2012, when State Parks filed a Notice of Exemption to install self-pay stations at 15 locations along the Sonoma County Coast (See Appendix C). State Parks subsequently filed an application with Sonoma County Permit and Resource Management Department (PRMD) on May 31, 2012, for a Coastal Development Permit.

However, the County Board of Supervisors (BOS) preemptively adopted Resolution 12-0409 on August 21, 2012, opposing new parking fees until State Parks “has adequately accounted



for all funding streams and determined no other viable funding alternatives exist to ensure free and open access to parks.”

The Sonoma County Board of Zoning Adjustments (BZA) subsequently denied State Park’s application on January 17, 2013 and on June 18, 2013, the BOS denied State Park’s appeal of the BZA’s decision. State Parks appealed the BOS decision to the CCC and on April 15, 2015 the CCC found that substantial issues existed and granted State Parks a de novo hearing.

## 2.7. PUBLIC OUTREACH EFFORTS

At the April 2015 hearing, the CCC requested that State Parks engage with stakeholders in an outreach program to solicit input and search for a consensus on a fee proposal. Beginning in July 2015, State Parks convened (and CCC directed) the Sonoma Coast Fee Issue Working Group consisting of State Parks, County of Sonoma (Supervisor Carrillo, Permit Resource Management Department, and Sonoma County Regional Parks), Sonoma County Surfrider Foundation, Sonoma County Conservation Action, Coastwalk, Bodega Bay Fire Department, and Stewards of the Coast and Redwoods. The group met seven times to discuss State Park’s need for the project, site characteristics, proposed fees and passes and other opportunities to address concerns that have been raised by stakeholders.

Meeting Date	Attendees
Jul 15 <sup>th</sup>	State Parks, Surfrider, Sonoma County Conservation Action, Coastwalk
Oct 12 <sup>th</sup>	State Parks, Surfrider, Sonoma County Conservation Action, Coastwalk, PRMD, SCRCP, BOS Representative, Stewards, CCC
Nov 23 <sup>rd</sup>	State Parks, Surfrider, Sonoma County Conservation Action, Coastwalk, Stewards, CCC, BBFD SCRCP, BOS Office, Stewards
Dec 14 <sup>th</sup>	State Parks, Surfrider, Coastwalk, CCC, BBFD SCRCP, Stewards
Jan 6 <sup>th</sup>	State Parks, Surfrider, Coastwalk, BOS Office, Stewards
Jan 20 <sup>th</sup>	State Parks, Surfrider, Coastwalk, BOS Office, Stewards
Feb 3 <sup>rd</sup>	State Parks, Surfrider, Coastwalk, Stewards, CCC, BOS Office
Feb 17 <sup>th</sup>	Public meeting

The Working Group’s goal was to balance the input from the local community, the requirements of the Coastal Act, and the inherent challenges of managing and protecting natural and cultural resources of the state park system. The group presented a Revised Fee Proposal including administrative actions that could address many concerns that were articulated during the County and coastal permitting process. These actions are solely administrative in nature, are statutorily exempt from CEQA. In general, the group did not support fee collection.

### Administrative Actions

- \$8/day for new fee areas. Good for day use in all state parks on date of purchase;
- Provide hourly rates (up to \$3/hour) where possible;
- Develop Sonoma Coast SP Pass for access to Sonoma County coastal park units (Fort Ross, Salt Point, Sonoma Coast);



- Disseminate information on existing Low Income Pass to Sonoma County residents;
- Work with stakeholders and CCC to explore alternatives for low income, undocumented residents for fee areas;
- Provide for free visitation for “surf checks” of up to 30 minutes;
- Minimize future service reductions in areas where no fees are collected;
- Use retained revenue pursuant to Public Resources code §5010.7(d) for improved services along the Sonoma Coast (facility improvements, housekeeping, interpretive programs, trail maintenance, natural and cultural resource management, etc.);
- Implement Sonoma Coast Advisory Group to build and maintain community trust (broad representation to potentially include, conservation, recreation, economic, allied agency, and political interests).

As a result of its dialogue with the Working Group, State Parks identified the following key considerations that influenced the scope of the Revised Fee Proposal.

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**Natural and Cultural Resource Protection:**

New fee locations must consider and minimize direct and indirect impacts to natural and cultural resources. Areas where any new facilities are proposed for development generally has been previously disturbed and are absent of natural and cultural resources of significance. For instance, fee collection devices would be located in already developed parking lots.

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**Public Safety:**

State Parks recognizes that there are a few locations where patrons may elect to park informally and walk-in rather than pay a day use fee. These locations include parking areas adjacent to neighborhoods and/or with ample shoulder parking. Traffic safety may be compromised by short lines of site, narrow roads, or unsafe pedestrian crossings of Highway 1. Locations with public safety concerns include Russian Gulch, North Salmon Creek, Schoolhouse, and Portuguese Beach.

The Bodega Bay fishing community depends on the ability to check surf conditions from Bodega Head. To maintain this critical access, no gate will be installed at the proposed Bodega Head entrance station or West Lot. Access will be unimpeded by hours of operation and no fees will be charged for a “surf check”.

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**Services and Activities:**

Sites with developed facilities and ample recreational activities provide more value to park visitors and there is a reasonable expectation for user fees. High service and activity value sites include Goat Rock, Shell Beach, Bodega Head, and Stump Beach. Sites with lower service and activity values include; Portuguese Beach, Schoolhouse Beach, North Salmon, Bean Avenue, and Russian Gulch.

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**Revenue:**

Sites with high services and activities, promontories and park like settings tend to attract the greatest number of visitors. These types of sites include Goat Rock, Bodega Head, and Shell Beach.

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**Entrance Station v. Fee Collection Devices:**

In many regards, entrance stations are preferable to several independently fee collected parking areas in certain situations. Staffed entrance stations provide an important source of information for the visiting public. The need to monitor separate parking lots is reduced when all vehicles pass through an entrance station. In areas where there is a relatively high number of parking areas and ample shoulder parking, the presence of entrance stations reduces illegal parking and associated social trails, litter, and waste that results. These sites include Bodega Head and Goat Rock.

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**Traffic and Parking Impacts:**



State Parks recognizes that there are a few potential locations where patrons may elect to park informally and walk-in rather than pay a day use fee, creating new parking areas and associated social trails through sensitive habitats. Sites located adjacent to neighborhoods and/or environmentally sensitive areas include North Salmon, Bean Avenue, Schoolhouse Beach, Shell Beach, and Portuguese Beach.

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**Spatial Arrangement:**

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Limited free coastal access should be distributed in a manner that provides access to key roadways used by park visitors. Locations with low to moderate services and activities should be removed from any fee implementation proposal. These sites include Russian Gulch and Salmon Creek.

Using the criteria and considerations above, the project scope was revised and several areas included in the Original Fee Proposal were removed from the project scope. Parking areas no longer part of the proposal include; Bean Avenue/South Salmon, Portuguese, North Salmon, Schoolhouse Beach, and Russian Gulch, for a total of 222 parking spaces.

The concept of manned entry stations at several of locations received tacit support from the Working Group. Although entry stations would have far higher construction, operation, and long-term maintenance costs, they provide the first and frequently only point of contact between the public and State Parks staff and are therefore a valuable source of information to park visitors. State Parks revised the plan to provide entry stations at Bodega Head, Goat Rock and Willow Creek and was in the process of preparing an Initial Study/Mitigated Negative Declaration evaluating potential impacts when it held an Open House to present the much altered proposal.

The Revised Fee Proposal was presented to the public at an open house in Sebastopol on February 17, 2016. The workshop was intended as a means to present the revised concept to demonstrate the efforts State Parks had taken in response to the opposition raised at the numerous early hearings that occurred as a prelude to the County's early denial at the local level. The meeting quickly became contentious and State Parks was never able to fully articulate its vision. What the attendees made clear however, was their determination to resist implementation of any new fees. As the entry stations were received with little support from the public they were subsequently removed from the proposal considering both cost and potential delays.

## **2.8. PUBLIC COMMENTS AND STATE PARKS RESPONSES**

State Parks met with the Rock Ice & Mountain Club who did not support the fee proposal generally. Their primary concern however, was preserving reasonable access and adequate parking to the Sunset Rocks considered by some to be the birthplace of rock climbing in Sonoma County. The proposed kiosk location would have eliminated roadside parking areas that are considered essential access point for the climbing community. This is not an issue now as the kiosks are no longer being considered under this proposal.

Comments received from the public at and following the February 17<sup>th</sup> Open House, along with State Parks responses to those comments can be seen in Appendix D.



### 3. THE PROJECT

#### 3.1 PROJECT DESCRIPTION

##### Locations

The Original Day Use Parking Fee Proposal included self-pay stations at 14 locations in Sonoma Coast SP and Salt Point SP, converting approximately 814 free spaces to paid spaces. Based on the input of the CCC, the Working Group, and the general public, State Parks reduced the number of parking areas from 14 to 8, including; Stump Beach, Goat Rock North, Goat Rock South, Arched View, Blind Beach, Shell Beach, Bodega East and Bodega West. The characteristics of each site proposed fee collection area are as follows:

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##### **Goat Rock Area (North Goat, South Goat, Blind View and Arched View)**

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- Single ingress and egress, State Park owned and maintained road, 2 miles to beach. Four paved, maintained parking areas including North Goat, South Goat, Arched View and Blind Beach (North Goat lot striped for 68 vehicles, four lots total 80,200 sq. ft.), numerous shoulder parking locations, 3 comfort stations, picnic tables, drinking water (North Goat), beach access and trail connectivity (Kortum, Pomo, Red Hill and Willow Creek).
- Hiking, landscape and wildlife viewing, fishing, surfing, river and beach access.
- Adjacent uses; parkland, Goat Rock residences, near Jenner.
- Sensitive resources include coastal dunes, coastal bluffs, coastal prairie, wetlands, Species of Special Concern, nesting raptors, seal colony, estuary, archaeological and historical features.
- Average monthly vehicle trips 13,997.7, maximum 19,118. Average daily vehicle trips 445.8, maximum 2,025.
- Visitation trends toward long stay.

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##### **Bodega Head Area (East Bodega and West Bodega)**

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- Single ingress and egress, 1 mile to beach with several parking lots en route. Two gravel parking lots include East and West Bodega Head Day Use. Campbell Cove is a paved lot. The three parking lots total (68,500 sq. ft.), 3 comfort stations, picnic tables, trails (including ADA accessible), docent programs.
- Hiking, landscape and wildlife viewing, fishing, beach access.
- Adjacent uses, parkland, UC Bodega Reserve/Marine Lab.
- Average monthly vehicle trips 14,485.7, maximum 21,173. Average daily vehicle trips 474.9, maximum 1,812.
- Visitation trends toward shorter stay; strongly affected by weather conditions.
- Sensitive resources include coastal prairie, coastal bluffs, nesting raptors, and owls, wetlands, Species of Special Concern, archaeological and historic features.

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##### **Shell Beach**

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- Single ingress and egress. Paved, striped parking area for 42 standard-size vehicles and 2 ADA sites (35,800 sq. ft.), in addition, shoulder parking at entrance, a comfort station and coastal access. Serves as a trailhead for the popular Pomo, Red Hill and Kortum Trails.
- Hiking, wildlife and landscape viewing, fishing, beach access.
- Adjacent uses; parkland, three nearby residences.
- Sensitive resources include coastal prairie, coastal bluffs, tide pools, Species of Special Concern, and archaeological sites.



- Free parking for approximately 66 vehicles exists along Pacific View Road, a Sonoma County owned road (29,400 sq. ft., mostly undeveloped subdivision) immediately north of this parking lot. Existing free parking will compete with proposed fee lot.
- Estimated high vehicle count, medium level of service. Currently insufficient user data for projections, but traffic monitors in place.
- Visitation trends toward long stay.
- Fee collection device in parking area and any needed site improvements.

### **Stump Beach**

- Gravel parking area (unstriped, 11,300 sq. ft.), restroom, picnic tables, designated trail access to the beach area below, bluff trail north and south and Stump Beach Trail to interior with connectivity to Kruse Rhododendron and Salt Point State Park trail systems.
- Hiking, landscape and wildlife viewing, fishing, mountain biking, equestrian, beach access.
- Adjacent uses; parkland.
- Sensitive resources include coastal prairie, riparian habitat, coastal bluffs, tide pools, Species of Special Concern, and archaeological sites.
- Estimated medium/low vehicle count, medium level of services. Currently insufficient user data for projections, but traffic monitors in place.
- Visitation trends toward longer stay.
- Fee collection device in parking area and any needed site improvements.

### **Pay Stations**

The Original Fee Proposal developed in 2007 called for the use of self-pay stations referred to as “iron rangers”, which consist of an old style and inefficient square iron tube set in concrete three feet into the ground and extending from 32 to 38 inches above the ground. Today State Parks uses a more technologically advance form of self-pay machines referred to as Automated Payment Machines (APM). APMs are solar powered capable of having Wi-Fi connectivity to allow for the purchase of a day use pass with a debit or credit card or cash, but can also accept all forms of payment without connectivity. APM provides data on parking usage that will provide State Parks with better user information on which to base management decisions or otherwise direct resources.

Two types of machines will be installed: “pay-in-line” and “pay-on-foot”. Machines will be installed at each of the identified parking lots. Site plans showing proposed specific locations are included in the Appendix D. Visitors will be expected to park and then walk to the machine, print out the ticket, and post it on their dash. Both types of machines will be compliant with ADA and capable of accepting payment by credit or debit card or cash. Neither machine will accept coins or give change. The APM can be programmed to sell a variety of parking passes and can be easily updated with new fee schedules or other parameters. The system will be able to generate reports of statistical information on demand. Other features of the APM are described below.

A typical APM installation would include the following design features. It should be noted that not all installation sites are the same and variation will occur from site to site.



## **Automated Pay Machines**

### **Physical Design Features:**

- Solid concrete footing to securely anchor each station to the ground;
- Construction of a concrete pad in front of the APM in compliance with current ADA Accessible Guidelines. This would include obstacle free transitions to existing paved surfaces;
- Installation of informational and regulatory signs as required. Signage typically measures no more than 28" in width and no more than 84" above finished grade.
- Construct accessible pad in front of APPM which entails removing approximately 72ft<sup>2</sup> of existing asphalt, grade to level and resurface with 4" of asphalt over 4" of compacted aggregate base;
- Construction of the appropriate number of accessible parking spaces commensurate with parking lot capacity.
- Construction of ADA compliant concrete paths to connect accessible parking with fee stations. .

### **3.2. FUTURE VISITOR ENHANCEMENTS UNDER SEPARATE PERMIT OR MAINTENANCE**

A proposed list of projects associated with proposed fee collection locations has been developed and can be found in the Appendix F. Both short term and long term projects have been identified. Some are simply deferred maintenance and others may require additional analysis.

### **3.3. PROJECT IMPLEMENTATION**

The improvements covered in this review could be completed as part of a single contract or staged in phases. All improvements would be limited to the existing footprint of the parking lot. Any area necessary for storage or staging of materials will be limited to existing developed areas.

Installation of the fee collection devices could begin as early as the spring of 2017 and could continue for several months. Work would occur only during daylight hours and would be scheduled to incur the least amount of impact to visitors. However, weekend work could be implemented to accelerate construction or address emergency or unforeseen circumstances.

Road maintenance equipment, such as graders, loaders and dump trucks, could be used during various aspects of construction and installation. Most equipment would be transported to the site and remain there until work is completed. Vehicles for the transportation of materials, equipment, and crew will also enter the parking lot locations intermittently. Staging areas for equipment will be confined to the existing parking areas and other previously-disturbed areas.

Best Management Practices (BMPs) will be incorporated into the project design to ensure that the natural resources in and around the project are adequately protected during and after



construction. The BMPs discussed in this document and used in the implementation of this project were obtained from the *California Stormwater Quality Association (CSQA), Stormwater Best Management Practices Construction Handbook*. BMPs will be used to keep sediment on-site throughout the project. During construction, BMPs will be checked, maintained, and modified daily and as needed. BMPs will also be used after construction to stabilize the site and minimize erosion.

State Parks has consistently referenced CSQA BMPs and has identified them as an acceptable standard for use in all state parks.

### 3.4 PROJECT REQUIREMENTS

Under CEQA, the Department of Parks and Recreation has the distinction of being considered a *lead agency*, a public agency that has the primary responsibility for carrying out or approving a project and for implementing CEQA. A *responsible agency* is a public agency other than the lead agency that has responsibility for carrying out or approving a project and for complying with CEQA. A *trustee agency* is a state agency having jurisdiction by law over natural resources affected by a project that are held in trust for the people of the State of California. With this distinction comes the responsibility to ensure that actions that protect both cultural and natural resources are always taken on all projects. Therefore, State Parks maintains a list of Project Requirements that are included in project design to reduce impacts to resources.

State Parks has developed a list of Standard Project Requirements (SPR) that are used to avoid significant project-related impacts to the environment. SPR are assigned, as appropriate to all projects. For example, projects that include ground-disturbing activities, such as trenching, will always include SPRs to address the inadvertent discovery of archaeological artifacts. However, for a project that replaces a roof on an historic structure, ground disturbance would not be necessary, and therefore, SPRs for ground disturbance would not be assigned to the project.

State Parks also makes use of Specific Project Requirements to address project impacts for projects that have unique issues. Both Standard and Specific Project Requirements that apply to the Revised Fee Proposal are described below.

<b>Standard and Specific Project Requirements for the Revised Fee Proposal</b>	
<b>Natural Resources</b>	
<b>Cultural Resources</b>	
Specific Project Requirement: Cult 1	A State Parks archaeologist may monitor ground-disturbing activities in areas identified with a moderate to high degree of archaeological sensitivity. These locations will be coordinated with the project and construction managers. Other archaeological monitoring needs are at the discretion of the State Parks archaeologist.
Specific Project Requirement: Cult 2	A State Parks archaeologist will review all BMPs and SWSLPP developed for the project.
Specific Project Requirement: Cult 3	During construction, a State Parks archaeologist must review and approve all change orders/RFIs that include ground disturbing



	activities or changes in location.
Specific Project Requirement: Cult 4	Unless a State Parks archaeologist review and approves disposal areas within the park, spoils generated from the project will be disposed of outside of the park.
Specific Project Requirement: Cult 5	A State Parks archaeologist will approve all staging locations for materials and equipment.
Standard Project Requirement: Cult 1 Inadvertent Discovery	<p>a) In the event that previously unknown cultural resources (including but not limited to dark soil containing shellfish, bone, flake stone, groundstone, or deposits of historic trash) are encountered during project work by anyone, the state representative will put work on hold at that specific location and contractors will be redirected to other areas (tasks). A State Parks -qualified archaeologist will record and evaluate the find and work with the state representative to implement avoidance, preservation, or recovery measures as appropriate to any work resuming at that specific location.</p> <p>b) In the event that significant cultural resources are found in the project location, a qualified historian and/or archaeologist will monitor all subsurface work including trenching, grading, and excavations in that area from that point forward to ensure avoidance of significant cultural material.</p>
Standard Project Requirement Cult-2: Human Remains	In the event that human remains are discovered, work will cease immediately in the area of the find and the project manager will notify the appropriate State Parks personnel. Any human remains and/or funerary objects will be left in place or returned to the point of discovery and covered with soil. The DRP Sector Superintendent (or authorized representative) will notify the County Coroner, in accordance with §7050.5 of the California Health and Safety Code, and the Native American Heritage Commission (or Tribal Representative). If a Native American monitor is on-site at the time of the discovery, the monitor will be responsible for notifying the appropriate Native American Authorities.



<b>Hazards</b>	
<p>Standard Project Requirement: Hazmat-1: Spill Prevention and Response</p>	<ul style="list-style-type: none"> <li>▪ Prior to the start of construction, all equipment will be cleaned before entering the project site. During the project, equipment will be cleaned and repaired (other than emergency repairs) outside the project site boundaries. All contaminated spill residue, or other hazardous compounds will be contained and disposed of outside the boundaries of the site at a lawfully permitted or authorized destination.</li> <li>▪ Prior to the start of construction, all equipment will be inspected for leaks and regularly inspected thereafter until removed from the project site.</li> <li>▪ Prior to the start of construction, a Spill Prevention and Response Plan (SPRP) will be prepared to provide protection to on-site workers, the public, and the environment from accidental leaks or spills of vehicle fluids or other potential contaminants. This plan will include but not be limited to the following: <ul style="list-style-type: none"> <li>▪ A map that delineates construction staging areas, and where refueling, lubrication, and maintenance of equipment will occur.</li> <li>▪ A list of items required in an on-site spill kit that will be maintained throughout the life of the project.</li> <li>▪ Procedures for the proper storage, use, and disposal of any solvents or other chemicals used during the project.</li> <li>▪ Identification of lawfully permitted or authorized disposal destinations.</li> </ul> </li> </ul>
<p>Project Specific Requirement Hazmat-2: Wildfire Avoidance</p>	<ul style="list-style-type: none"> <li>▪ For any work during red flag conditions, a Fire Safety Plan will be developed and approved by the local CalFire Battalion Chief.</li> <li>▪ Spark arrestors or turbo-charging (which eliminates sparks in exhaust) and fire extinguishers will be required for all heavy equipment.</li> <li>▪ Construction crews will be required to park vehicles away from flammable material, such as dry grass or brush. At the end of each workday, heavy equipment will be parked over asphalt, or concrete to reduce the chance of fire.</li> </ul>



<b>Hydrology</b>	
Standard Project Requirement Hydro-1: Erosion and Sediment Control / Pollution Prevention	Prior to the start of construction involving ground-disturbing activities, the District will prepare and submit a Storm Water Soil Loss Pollution Prevention Plan (SWSLPPP) for State Parks approval that identifies temporary Best Management Practices (BMPs) (e.g., tarping of any stockpiled materials or soil; use of silt fences, straw bale barriers, fiber rolls, etc.) and permanent (e.g., structural containment, preserving or planting of vegetation) for use in all construction areas to reduce or eliminate the discharge of soil, surface water runoff, and pollutants during all excavation, grading, trenching, repaving, or other ground-disturbing activities. The SWSLPPP will include BMPs for hazardous waste and contaminated soils management and a Spill Prevention and Control Plan (SPCP), as appropriate.
<b>Noise</b>	
Standard Project Requirement Noise-1: Noise Exposure	<ul style="list-style-type: none"> <li>▪ Project-related activities will generally be limited to the daylight hours, Monday through Friday. However, weekend work will be implemented to accelerate construction or address emergency or unforeseen circumstances. If weekend work is necessary, no work will occur on those days before 8:00 a.m. or after 6:00 p.m.</li> <li>▪ Internal combustion engines used for any purpose in the project areas will be equipped with a muffler of a type recommended by the manufacturer. Equipment and trucks used for project-related activities will utilize State Parks -approved noise control techniques (e.g., engine enclosures, acoustically attenuating shields or shrouds, intake silencers, ducts, etc.) whenever feasible and necessary.</li> <li>▪ Stationary noise sources and staging areas will be located as far from visitors as possible. If they must be located near visitors, stationary noise sources will be muffled to the extent feasible, and/or where practicable, enclosed within temporary sheds.</li> </ul>

### **3.5. PROJECT OPERATION AND MAINTENANCE**

There will be no change in operational hours as a result of the project. Operation and maintenance of the project is referenced in Appendix G.

### **3.6. ANNUAL PASSES AND OTHER FEE ASSISTANCE PROGRAMS**

State Parks offers several low or no-cost passes to certain eligible individuals. For example, persons with a permanent disability are eligible to purchase a lifetime pass that entitles the user to a 50% discount on all park fees for a nominal processing fee of \$3.50.

The Distinguished Veteran Pass is free to honorably discharged war veterans and entitles the user to free day use, camping and boat use at all units of the state park system. The Golden



Bear Pass is available for a \$5 processing fee to any qualifying person receiving Supplemental Security Income (SSI) [CA State Welfare and Institutions Code § 12200]; any person receiving aid under the applicable aid codes in the CalWORKS Program; or any persons 62 years of age or older with an income limitation. The Golden Bear pass entitles the bearer and spouse or registered domestic partner free entry to most State Park-operated units.

State Parks also offers the Limited Golden Bear Pass for \$20 to any persons aged 62 or older. This pass entitles the holder and spouse or registered domestic partner free entry to most State Park-operated units during non-peak season. If a person does not qualify for one of these passes, State Parks also offers the Golden Poppy Pass at a cost of \$125 per year, which provides entry into most State Park-operated units with the exception of Hearst Castle and Southern California beaches. State Parks proposes to post information about the available pass options at the new automatic payment machine locations.

State Parks also manages a robust “Volunteer In Parks” program in which volunteers can earn local or Statewide day use passes in return for volunteer service. In the Sonoma Mendocino Coast District, State Park volunteers who provide 24 hours of service annually, receive a complimentary day use pass for 23 State Park units in Sonoma and Mendocino counties. State Park volunteers, who provide 200 or more hours of service annually, receive a complimentary day use pass for all California State Parks.

Pursuant to PRC 5010.2, State Parks waives day use fees for public and private school groups upon advance request. This would apply to the proposed day use parking fee areas of the project.

Pursuant to PRC 5009.1 (b) and (d), State Parks may enter into agreement with individuals, groups or organizations to accept services that benefit the mission of the Department and may in turn, waive or reduce fees for said services when the public benefit received from the services is deemed to exceed or compare to the value of the fees/park access.

The Department is currently working on a more comprehensive Statewide plan to address the effects of day use parking fees on access to ancestral tribal lands on State Park property.

Finally, State Parks is working on a local pass for which the parameters are currently being discussed.

### **3.7. PROJECT OVERSIGHT**

The Sonoma Coast Advisory Group (SCAG) is an integral planning and operations of the Sonoma Mendocino Coast District (SMCD) of California State Parks, serving as a citizen's advisory group to SMCD on state park-related issues.

The SCAG will be re-established by the SMCD in January, 2017. This panel of individuals, appointed by the SMCD Superintendent, with the advice of the California Coastal Commission, will ensure the public has a voice in the operations, planning and development of Sonoma County Coasts' state parks. Membership makeup and bylaws will be forthcoming. Meetings will be held between four and six times per year.



## 4. CONSISTENCY WITH APPLICABLE PLANS AND POLICIES

### 4.1. CONSISTENCY WITH CEQA

In 2012, State Parks determined that there would be no significant effect from the implementation of day use parking fee collection at 14 locations on the Sonoma Coast including those eight in the Revised Fee Proposal. The installation of fee collection devices are specifically exempted in State Park's CEQA implementation procedures pursuant to Section 15311, Class 11 of CEQA. Furthermore, under Section 15273 of the CEQA Guidelines, the imposition of fees is not considered a project under CEQA.

Section 15273: CEQA does not apply to the establishment, modification, structuring, restructuring, or approval of rates, tolls, fares or other charges by public agencies which the public agency finds are for the purpose of meeting operating expenses, purchasing/leasing supplies, equipment or materials, or meeting financial reserve needs and requirements.

Many of the comments received by Sonoma County during the BOS appeal hearing emanated specifically from economic or social justice concerns. A social or economic change related to a physical change may not be considered in determining whether the physical change is significant.

Section 15382: There are limits to what is considered a significant effect on the environment. A "significant effect on the environment" means a substantial, or potentially substantial, adverse change in any of the physical conditions within the area affected by the project, including land, air, water, minerals, flora, fauna, ambient noise, and objects of historic or aesthetic significance. An *economic or social change* by itself shall not be considered a significant effect on the environment.

While State Parks recognizes the unpopularity with parking fees, Section 15064(f)(4) specifies that a "public controversy over the environmental effects of a project will not require preparation of an EIR if there is no substantial evidence before the agency that the project may have a significant effect on the environment."

In summary, the Revised Fee Proposal is consistent with CEQA and State Park's CEQA implementation guidelines. Moreover, the NOE filed in 2012 remain valid.

### 4.2. CONSISTENCY WITH THE SONOMA COUNTY LOCAL COASTAL PLAN

State Parks believes both the Original and Revised Fee Proposals are consistent with the Sonoma County Local Coastal Plan (LCP). The County acknowledged in their 2013 staff report that no provision of the Sonoma County Local Coastal Plan or the Coastal Act preclude or prohibit collection of parking fees in state park day use parking areas. The basis on which the County made their findings was in reference to Figure V of the Plan, entitled "Access Plan Description and Recommendations". As an example, the LCP discussion for Goat Rock Ocean Access says simply, "Four accessways are available from Goat Rock Road" and the



recommendation says only, “No change”. The staff report concluded that this notation meant an amendment would be required to change these locations from free parking to fee parking.

### 4.3. CONSISTENCY WITH THE CALIFORNIA COASTAL ACT

The Revised Fee Proposal is consistent with the California Coastal Act, including maximizing public access and ensuring the ability of public agencies to manage coastal resources. The Coastal Act is mostly silent with respect to fees either in support or opposition. In fact, there are numerous references to managing access and protection from overuse.

The California Coastal Plan (Plan), prepared in 1975 contained several Major Findings and Recommendations with respect to parking and access. The Plan acknowledged that parking at the coast had to be regulated or otherwise much of the coastline would be paved by parking. It also noted that recreational areas would be managed to respect the natural capacity of park lands. Policy 124 of the original Plan notes that “areas to which the public has the right of access shall be managed, maintained and controlled by public agencies. The Coastal Act also contains the following regulations that influenced State Park’s project scope:

Coastal Act Policy	Consistency Analysis
<p>Section 30210 Access; In carrying out the requirement of Section 4 of Article X of the California Constitution, maximum access, which shall be conspicuously posted, and recreational opportunities shall be provided for all the people consistent with public safety needs and the need to protect public rights, rights of private property owners, and natural resource areas from overuse.</p>	<p>This Coastal Act Section emphasizes the mandate of Maximum Public Access to the coast but acknowledges that there must be limits. Under State Park’s revised plan, maximum public access is maintained consistent with the Coastal Act, but will grant State Parks the ability to better manage the park to protect natural resource areas from overuse.</p>
<p>Section 30212.5 Public facilities; distribution: Wherever appropriate and feasible, public facilities, including parking areas or facilities, shall be distributed throughout an area so as to mitigate against the impacts, social and otherwise, of overcrowding or overuse by the public of any single area.</p>	<p>Section 30212.5 recognizes overcrowding and overuse as significant issues requiring active management efforts; precisely what the proposed project was designed to provide. Non-fee parking areas will remain spaced throughout Sonoma Coast SP so as to better facilitate spacing of crowds during peak day use periods, reducing the risk of overcrowding and overuse in State Park’s more heavily-utilized areas.</p>
<p>Section 30213 Lower cost visitor and recreational facilities; encouragement and provision; Lower cost visitor and recreational facilities shall be protected, encouraged, and, where feasible, provided. Developments providing public recreational opportunities are preferred.</p>	<p>Section 30213 of the Coastal Act perhaps speaks closest to the issue of fees within the Coastal zone. The term “lower cost” is used to promote facilities and access for those who are least able to afford to pay but it clearly does not suggest fees should never be required in any coastal location. To meet this provision, State Parks has revised the plan to maintain free day use parking areas around and within the vicinity of the proposed fee areas. Furthermore, State Parks offers the \$5 Golden Bear Pass to any qualifying person receiving Supplemental Security Income (SSI) [CA State Welfare and Institutions Code Section 12200]; any person receiving aid under the applicable aid codes in the CalWORKS Program; or any person 62 years of age or older</p>



	with income limitations.
<p>Section 30214 Implementation of public access policies; legislative intent (a) The public access policies of this article shall be implemented in a manner that takes into account the need to regulate the time, place, and manner of public access depending on the facts and circumstances in each case including, but not limited to, the following:</p> <p>(1) Topographic and geologic site characteristics.</p> <p>(2) The capacity of the site to sustain use and at what level of intensity.</p> <p>(3) The appropriateness of limiting public access to the right to pass and repass depending on such factors as the fragility of the natural resources in the area and the proximity of the access area to adjacent residential uses.</p> <p>(a) The need to provide for the management of access areas so as to protect the privacy of adjacent property owners and to protect the aesthetic values of the area by providing for the collection of litter.</p> <p>(b) It is the intent of the Legislature that the public access policies of this article be carried out in a reasonable manner that considers the equities and that balances the rights of the individual property owner with the public's constitutional right of access pursuant to Section 4 of Article X of the California Constitution. Nothing in this section or any amendment thereto shall be construed as a limitation on the rights guaranteed to the public under Section 4 of Article X of the California Constitution.</p> <p>(c) In carrying out the public access policies of this article, the commission and any other responsible public agency shall consider and encourage the utilization of innovative access management techniques, including, but not limited to, agreements with private organizations which would minimize management costs and encourage the use of volunteer programs.</p>	<p>Section 30214's intent was to recognize that there must be some limits to free and unrestrained access. Access should be made in a reasonable manner and what may be reasonable at one location may not necessarily be reasonable in the next. Wholesale free-for-all beach access in a park unit that has 3 million visitors, suggest that thoughtful consideration be given to a site's characteristics in determining what Maximum Public Access means to that specific site.</p>
<p>Section 30401 Effect on existing state agencies; construction of chapter Except as otherwise specifically provided in this division, enactment of this division does not increase, decrease, duplicate or supersede the authority of any existing state agency.</p> <p>This chapter shall not be construed to limit in any way the regulatory controls over development pursuant to Chapters 7 (commencing with Section 30600) and 8 (commencing with Section 30700), except that the commission shall not set standards or adopt regulations that duplicate regulatory controls established by any existing state agency pursuant to specific statutory requirements or authorization.</p>	<p>Section 30401 indicates that because State Parks has been granted the statutory authority to assess fees pursuant to Public Resources Code 508, that authority cannot be superseded by the California Coastal Commission pursuant to Section 30401 of the California Coastal Act .</p>



<p>Section 30404 Recommendations; agency review; reports</p> <p>(a) The commission shall periodically, in the case of the State Energy Resources Conservation and Development Commission, the State Board of Forestry and Fire Protection, the State Water Resources Control Board and the California regional water quality control boards, the State Air Resources Board and air pollution control districts and air quality management districts, the Department of Fish and Game, the Department of Parks and Recreation, the Department of Boating and Waterways, the Division of Mines and Geology and the Division of Oil, Gas, and Geothermal Resources in the Department of Conservation, and the State Lands Commission, and may, with respect to any other state agency, submit recommendations designed to encourage the state agency to carry out its functions in a manner consistent with this division. The recommendations may include proposed changes in administrative regulations, rules, and statutes.</p> <p>(b) Each of those state agencies shall review and consider the commission recommendations and shall, within six months from the date of their receipt, to the extent that the recommendations have not been implemented, report to the Governor and the Legislature its action and reasons therefor. The report shall also include the state agency's comments on any legislation that may have been proposed by the commission.</p>	<p>There have been no commission recommendations to State Parks with respect to imposition of parking fees. There was an agreement in 2013 between the then-Directors of the CCC and State Parks that discussed a collaborative approach with respect to implementing fees but State Parks has incorporated all the measures recommended therein in this proposed project.</p>

A denial of State Park's de Novo application would in fact be a repudiation of some of the most important tools authorized under the Coastal Act; that being State Park's ability to effectively manage these fragile areas from overuse.



#### **4.4. CONSISTENCY WITH THE SONOMA COAST SP GENERAL PLAN**

The Revised Fee Proposal is consistent with the Sonoma Coast SP General Plan and conforms to current and on-going management practices elsewhere in the park. The 2007 Sonoma Coast State Park General Plan, calls for the use of adaptive management techniques as a tool to achieve a balance between maximum access and resource protection. The General Plan notes that a “well-operated park unit provides for visitor safety and enjoyment, protects resource values, optimizes the utilization of the park unit’s funding and material resources, and increases the effectiveness of the staff’s efforts”. Goal ROAD-1 of the Plan includes providing parking areas that are safe and convenient and consistent with the protection of resources.

When overuse results in resource degradation, the plan calls for implementation of measures including; facility design; installation of barriers; surface treatments; area or facility closure; change in access locations, or redirection of visitors to other areas. Other methods include regulations including limiting the number of people, location or time of use (Department of Parks and Recreation, 2007). Often times parking, parking configuration and fees is a strategic tool for managing resource degradation and visitor experience related to overuse.

#### **4.5. CONSISTENCY WITH THE 2013 AGREEMENT BETWEEN STATE PARKS AND CCC**

In 2013, the then-director of State Parks, Major General Anthony Jackson, met with the then-executive director of CCC, Dr. Charles Lester, in search of an understanding on permitting issues related to self-pay stations along the coast. From that meeting, a list of approaches that State Parks should “consider” when proposing such fees was developed. To the extent that the approaches are applicable, they have been incorporated into the Revised Fee Proposal. (See Appendix H)



## 5. EXPECTED CHANGES

The following supplemental information was requested by CCC to address various issues that may not have been borne out of State Park's internal CEQA review. Although the following information covers similar issues addressed in Appendix G of CEQA, it is not intended to be nor should it be considered a "CEQA document".

### 5.1. ESHA

One side effect the Revised Fee Proposal will be the redistribution of some park visitors to other, less visited locations along the coast. Moreover, new signage associated with the project will help to limit illegal parking and the creation of illegal trails through sensitive habitat. One of the goals of the projects is to facilitate better management of the haphazard parking and prevent overuse of the most popular areas, where crowding inevitably leads to parking along the road shoulders and creation of volunteer trails through sensitive habitat. As noted above, peak use periods in Bodega Head and Goat Rock areas of the park realize visitation levels that far exceed the number of improved parking spaces. As a result, the existing baseline condition is visitors frequently using the shoulders for overflow parking.

The general plan for the park unit calls for the use of adaptive management techniques as a tool to achieve that balance. If overuse results in resource degradation, the plan calls for implementation of measures including: facility design; installation of barriers; surface treatments; area or facility closure; change in access locations, or redirection of visitors to other areas. Other methods include regulations including limiting the number of people, location or time of use (Department of Parks and Recreation, 2007).

Bodega Head has three paved areas providing enough space to park approximately 215 vehicles. A peak use day will see nearly 2000 vehicles pass through, and as many as 100 vehicles per hour, with the crowds far exceeding the capacity of the paved parking areas. Cars are frequently parked on the unpaved shoulders contributing to resource, degradation. There is an area of free parking along Westshore Road adjacent to Bodega Bay that will continue to remain free and may fill up before the fee areas but steep topography and the bay severely limits the ability to create additional areas of social parking.

Nevertheless, State Parks understands that some may seek out shoulder areas to avoid paying day use parking fees. As such, State Parks proposes that the CCC include a condition requiring all visitors parking at any point beyond the end of the County-maintained road, to pay either an hourly or daily fee to park. This will ensure that visitors aren't incentivized to seek out free parking at the expense of resource protection.

Shell Beach day use parking area serves as a trailhead to several popular trails including the Pomo Canyon and Redhill trails located on the east side of SR 1. On many days, vehicles are already parked along the shoulders of the entry road to the parking area to access that trail or because the lot is full. Installation of the fee collection device in this location will not induce people to park outside of the day use parking area in areas that have never seen parking, to avoid paying fees. The shoulders on SR 1 in the vicinity of the entry to Shell Beach contain



dense vegetation, roadside ditches or other topography that severely limits the ability for creation of shoulder parking.

Park users seeking to avoid paying fees are more likely to park on Furlong Court and Pacific View Drive, which are County subdivision roads that are located adjacent to this day use area. These roads are already heavily used by hikers when the parking lot is full and there are existing social trails that connect with other trails. What is more likely to occur is the subdivision road may fill up first by those seeking to avoid paying fees but they will continue to utilize the existing social trails to access the sanctioned trails. As such, there is no evidence to suggest that instituting a day use parking fee here will result in impacts to ESHAs.

The four day use parking areas at Goat Rock are located along Goat Rock Road, which is approximately 1.8 miles long from SR 1 to its terminus. The first parking area reached is Blind Beach located approximately .75 miles in from the highway while the second lot, Arched View, is located approximately 1.3 miles in. South Goat is located almost 2 miles from the entrance while North Goat is located 1.75 miles in. There are numerous turnouts and informal parking along the road and many have social trails accessing climbing areas or sanctioned trails. All of these shoulder parking areas will be full during peak use periods.

In the vicinity of the Goat Rock Road entrance at SR 1, there is one gravel turnout approximately .10 mile south but there are no other areas in the vicinity of the entrance where visitors may attempt to park so as to avoid fees because the steep terrain and dense vegetation limit opportunities to exploit for free parking. Additionally, the distance between the highway and the coast (or sanctioned trails) in this location make it less likely that visitors may attempt to park on the highway shoulder with implementation of a parking fee system. As with the other locations however, a proposed condition will require that everyone parked along Goat Rock Road will be subject to payment of the fees.

Stump Beach is located along a winding portion of SR 1 where shoulder access is limited by a steep embankment on one side of the highway and guard railing on the other side. In other locations, roadside ditches and vegetation preclude parking along the shoulder. There is a gravel area just across the highway from the Stump Beach entrance that could potentially fill up before the day use parking area but it is in a location where visitors would not be forced to create social trails to access the park.

## **5.2. PUBLIC SAFETY**

Contacted CHP and Sherriff and waiting for responses.

## **5.3. ADA ACCESSIBILITY**

Each project undertaken by State Parks must be designed and implemented to comply with the Americans with Disabilities Act. The project description in the original proposal did include a provision that included ADA accessible parking and routes between the accessible parking spaces and fee stations.



## 5.4. NATIVE AMERICAN CONSULTATION

In 2015, Assembly Bill 52 (AB52) was passed and added to the Environmental Quality Act. The addition defined “tribal cultural resources” as: sites, features, places, cultural landscapes, sacred places and objects with cultural value to a California Native American tribe. This new category of cultural resources must be included or determined eligible for inclusion on the California Register of Historical Resources, or a local register of historical resources. The resources must be determined by the lead agency to be significant pursuant to criteria established by PRC 5024.1.

AB52 requires that all Native American tribes, entities and individuals that have notified a State Agency in writing, to be informed of proposed projects, and have an opportunity to consult with the lead agency regarding all cultural resources including tribal cultural resources.

California State Parks practices on-going Native American consultation with two specific Native American entities in the Sonoma area, the Kashia Band of Pomo Indians of the Stewarts Point Rancheria, and the Federated Indians of Graton Rancheria. This on-going and project specific Native American consultation has failed to identify any previously recorded or identified tribal cultural resources within the project areas. However, consultation is on-going to identify all concerns that Native American entities may have regarding this proposed project.

As indicated from archival research and past and present field investigations, archaeological deposits appear not to be present in the project area of the proposed fee collection devises, upgrades and re-routes for parking or transportation will not cause an impact to previously identified archaeological resources.

Discussion - Inadvertent Finds: Given the inherent nature of archaeological deposits, often contained in subsurface deposits, there always a possibility of encountering such resources despite conducting the proper investigative work. To account for the inadvertent discovery of archaeological resources during project work, DPR will implement Specific Project Requirements Cult 1-5 and Standard Project Requirement 1, which is normal protocol for all DPR projects.

Discussion – Discovery of Human Remains: The probability of unearthing human remains during project work is low; however, in the unlikely event, such finds are uncovered, DPR will implement the protocol developed in cooperation with the Native American Heritage Commission (NAHC) to handle these discoveries. Standard Project Requirement Cult 2 is normal protocol for all DPR projects.

Native American consultation with the Kashia Band of Pomo Indians of Stewart’s Point Rancheria and the Federated Indians of Graton Rancheria, has failed to identify or indicate that any Tribal Cultural Resources are located within the proposed project area. Native American consultation is a continuous and on-going process.



## 5.5 ANTICIPATED CHANGES IN USAGE PATTERNS

The visitation in the proposed fee areas is expected to decrease by 25% in the first years of project implementation, based on comparable fee programs implemented in other State Park locations statewide. However, attendance generally rebounded after the second year. This visitation is expected to be displaced into other non-fee areas in the park. However, this immediate outcome, will assist in addressing resource and facility impacts caused by overuse. State Parks believes that increased revenues to the District will improve the ability to maintain these high-use areas and potentially accommodate more visitors in the future.



# REPORT PREPARATION

## CALIFORNIA DEPARTMENT OF PARKS AND RECREATION

### Northern Service Center

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Steve Hilton, Archeologist

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Russ Citlau, District Maintenance Chief

### Facilities Management

Karl Knapp, Facilities Director

Alexandra Stehl, Senior Park and Recreation Specialist

Callie Hurd, Associate Park and Recreation Specialist



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APPENDIX A

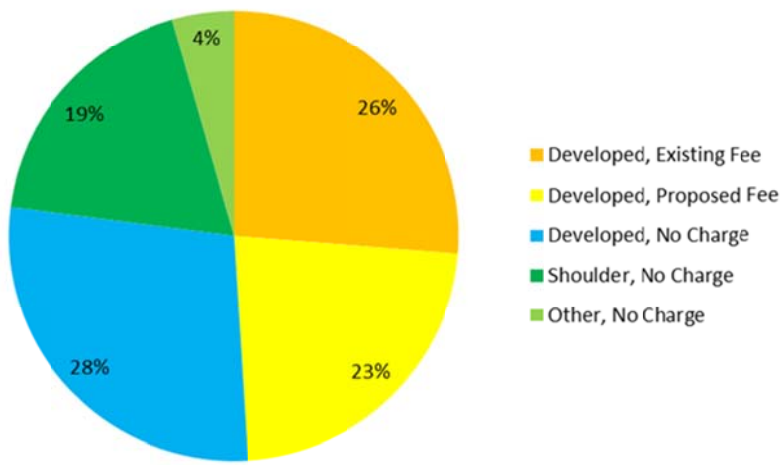
**PARKING OVERVIEW IN SONOMA COAST STATE PARK AND  
SALT POINT STATE PARK**

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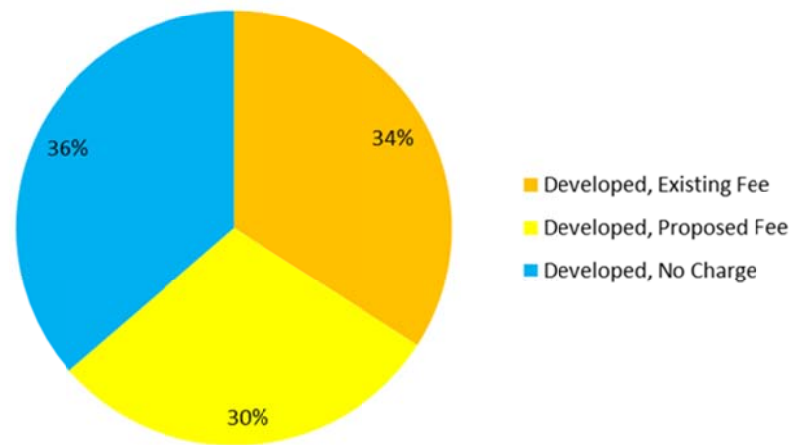
FID	Park Unit	Location	Coastal Access	Parking Type	Area	Standard (Vehicle Spaces)			Approx			Facilities	Trail Access	Trail Type	Ranger Lifeguard / Adjacent Use(s)	Existing (Fee)	Proposed (Fee)	Existing Fee (Vehicle Spaces)	Proposed Fee (Vehicle Spaces)	Notes
						Striped	ADA	ADA Oversize	Total	ADA	Oversize									
0	Sonoma Coast State Park	Bodega East		gravel	27200			100	1		101 RR, GC	designated	TH	x	x		\$	8.00	101	
1	Sonoma Coast State Park	Bodega West	x	gravel	29700			90	2		92 RR, PA, GC	designated	CA, TH	x	x		\$	8.00	92	
2	Sonoma Coast State Park	Gambell Cove	x	pavers	11500			25	2		27 RR, PA, GC	designated	CA	x	x		\$	8.00		
3	Sonoma Coast State Park	Carnet	x	paved	17400			57			57	designated	CA	x	x					Park/Residential
4	Sonoma Coast State Park	Westshore/Gaffney Point		shoulder				6				designated	TH	x						Needs access improvements/impact mitigation ESHA
5	Sonoma Coast State Park	Bay Flat		gravel	18400			20		12	32	designated	TH	x						County funded development with equestrian group. Likely DPR property and no CDP, no referral or request
6	Sonoma Coast State Park	Bodega Dunes	x	paved		x		44	4		48 RR, PA, GC	designated	CA	x	x		\$	8.00	68	68
7	Sonoma Coast State Park	Bear Ave./South Salmon	x	paved	15300			35	2		37 RR, GC	designated	CA	x	x					
8	Sonoma Coast State Park	North Salmon	x	paved	15900			32	3		35 RR, GC	designated	CA	x	x					
9	Sonoma Coast State Park	North Salmon #2	x	paved	2800			25				designated	CA	x	x					
10	Sonoma Coast State Park	North Salmon #3	x	shoulder				27				designated	CA	x	x					
11	Sonoma Coast State Park	Miwok	x	paved	1900			4			4	designated	CA	x	x					
12	Sonoma Coast State Park	Coleman	x	paved	10300			26				designated	CA	x	x					
13	Sonoma Coast State Park	Arched Rock	x	paved	15000			34			34	designated	CA	x	x					
14	Sonoma Coast State Park	Marshall Gulch	x	paved	7200			22			22	designated	CA	x	x					
15	Sonoma Coast State Park	Schoolhouse	x	paved	35600			77			77 RR, GC	designated	CA	x	x					
16	Sonoma Coast State Park	Portuguese	x	paved	26700			75			75 RR, GC	designated	CA	x	x					
17	Sonoma Coast State Park	Portuguese North	x	paved	5100			12			12	designated	CA	x	x					
18	Sonoma Coast State Park	Gleason 1		paved	2700			6				vista		x	x					
19	Sonoma Coast State Park	Gleason 2		paved	6000			10			10	vista		x	x					
20	Sonoma Coast State Park	Rockview		gravel	5400			8			8 PA	vista								
21	Sonoma Coast State Park	Duncans Cove South	x	paved	11300			25			25 PA	designated	CA	x	x					
22	Sonoma Coast State Park	Duncans Cove North	x	paved	4600			14			14	designated	CA	x	x					
23	Sonoma Coast State Park	Hog Back/Death Rock	x	paved	4600			20			20 PA	designated	CA	x	x					
24	Sonoma Coast State Park	Wright's Beach	x	paved	20200			60			60 RR, PA, GC	designated	CA	x	x		\$	8.00	60	60
25	Sonoma Coast State Park	Wright's Beach Kortum Trailhead		gravel	6800			7	1		8	designated	TH	x	x					
26	Sonoma Coast State Park	Carlavaro	x	paved	37200			40			40	designated	CA, TH	x	x					
27	Sonoma Coast State Park	Shell Beach	x	paved	35800	x		38	4		42 RR, GC	designated	CA, TH	x	x		\$	8.00		46
28	Sonoma Coast State Park	Pacific View	x	paved	29400			35			35	designated	CA	x	x					
29	Sonoma Coast State Park	Peaked Hill		shoulder				31			31	designated	TH	x	x					
30	Sonoma Coast State Park	Blind Beach	x	paved	4900			22			22 RR, GC	designated	CA	x	x		\$	8.00		22
31	Sonoma Coast State Park	South Goat Overlook		shoulder				4			4	designated	CA	x	x					
32	Sonoma Coast State Park	Arched View		paved	8600			30	2		32	designated	TH	x	x		\$	8.00		32
33	Sonoma Coast State Park	North Goat	x	paved	25100	x		72	4		76 RR, PA, GC	designated	CA	x	x		\$	8.00		68
34	Sonoma Coast State Park	South Goat	x	paved	41600			110	2		112 RR, GC	designated	CA	x	x		\$	8.00		112
35	Sonoma Coast State Park	Jenner VC	x	pavers				11	1		12 RR, PA, GC	designated	CA	x	x					Park/Commercial
36	Sonoma Coast State Park	Russian River Overlook		shoulder				25			25	vista		x	x					
37	Sonoma Coast State Park	Cat Tracks	x	shoulder				25			25	designated	CA	x	x					
38	Sonoma Coast State Park	Drijfwood Beach	x	shoulder				15			15	non-designated	CA	x	x					
39	Sonoma Coast State Park	Twin Coves		shoulder				34			34	non-designated	CA	x	x					
40	Sonoma Coast State Park	Russian Gulch		shoulder				12			12	designated		x	x					
41	Sonoma Coast State Park	Russian Gulch	x	gravel	18600			50			50 RR, PA, GC	designated	CA	x	x					Park
42	Sonoma Coast State Park	Pomo Canyon		gravel	18400			40	1		41 RR, GC	designated	TH	x			\$	8.00		
43	Sonoma Coast State Park	Willow Creek (E Camp)	x	gravel	6900			12			12 RR, GC	designated	CA	x	x		\$	8.00		
44	Sonoma Coast State Park	Vista Point		paved	5700			12	2		14 RR, PA, GC	designated	TH	x						Park
45	Sonoma Coast State Park	Willow Creek Quarry	x	shoulder				25			25	designated	CA	x	x					
46	Sonoma Coast State Park	Second Crossing Shoulder		shoulder				6			6	non-designated		x	x					
47	Sonoma Coast State Park	Pomo Shoulder		shoulder				15			15	designated		x	x					
48	Sonoma Coast State Park	Coleman Valley Rd.		shoulder				6			6	designated	TH	x						
49	Sonoma Coast State Park	Upper Willow Creek Rd.		shoulder				15			15	non-designated		x	x					
82	Sonoma Coast State Park	Freezeout Creek		gravel	20500			15		3	18	designated	TH	x						
50	Fort Ross State Historic Park	Cardiacs	x	shoulder				20			20	non-designated	CA	x	x					
51	Fort Ross State Historic Park	Reef	x	shoulder				15			15	non-designated	CA	x	x					
52	Fort Ross State Historic Park	Reef Terrace	x	gravel	13600			35			35	non-designated	CA	x	x		\$	8.00		35
53	Fort Ross State Historic Park	Reef Campground Day Use	x	gravel	7500			15			15 RR, GC	designated	CA, TH	x	x		\$	8.00		15
54	Fort Ross State Historic Park	Cemetery		shoulder				6			6	designated		x	x					
55	Fort Ross State Historic Park	Ditchard		shoulder				6			6	designated	TH	x						
56	Fort Ross State Historic Park	Fort Ross Compound (ADA)	x	paved	1100	x		1			1 RR, PA, GC	designated	CA	x	x		\$	8.00		1
57	Fort Ross State Historic Park	Fort Ross Visitor Center	x	paved	49800	x		109	5		114 RR, PA, GC	designated	CA, TH	x	x		\$	8.00		114
58	Fort Ross State Historic Park	Old Highway One	x	paved/gravel	5000			24			24	designated	CA	x	x		\$	8.00		24
59	Fort Ross State Historic Park	Potato Patch	x	shoulder				25			25	designated	CA	x	x					
60	Fort Ross State Historic Park	Kolmer	x	shoulder				30			30	non-designated	CA	x	x					
61	Fort Ross State Historic Park	Windemere		gravel	14400			30			30	vista		x	x					
62	Salt Point State Park	South Trail		shoulder				4			4	designated	TH	x						
63	Salt Point State Park	Gerstle	x	shoulder				20			20	designated	CA, TH	x	x					
64	Salt Point State Park	Woodside	x	shoulder				6			6	designated	CA, TH	x	x					
65	Salt Point State Park	Prairie Trail		shoulder				3			3	designated	TH	x						
66	Salt Point State Park	Woodside Day Use		paved	21000			23	2		25 RR, PA, GC	designated	TH	x			\$	8.00		25
67	Salt Point State Park	Gerstle Overflow	x	pavers	21000			75			75	designated	CA, TH	x	x		\$	8.00		75
68	Salt Point State Park	Gerstle Day Use	x	pavers	31000			100	2	10	112 RR, PA, GC	designated	CA, TH	x	x		\$	8.00		112
69	Salt Point State Park	South Gerstle Day Use	x	gravel	12100			26			26 RR, PA, GC	designated	CA	x	x		\$	8.00		26
70	Salt Point State Park	Warren Creek		shoulder				8			8	non-designated		x	x					
71	Salt Point State Park	North Trail	x	shoulder				15			15	designated	CA, TH	x	x					
72	Salt Point State Park	Slump Beach		shoulder				15			15	designated	CA, TH	x	x					
73	Salt Point State Park	Slump Beach Day Use	x	gravel	11300			4			37 RR, PA, GC	designated	CA, TH	x	x		\$	8.00		37
74	Salt Point State Park	North Slump		shoulder				4			4	designated		x	x					
75	Salt Point State Park	South Fisk Mill Day Use	x	paved	10000			14	1		15 RR, PA, GC	designated	CA, TH	x	x		\$	8.00		15
76	Salt Point State Park	North Fisk Mill Day Use	x	paved	29200			12	2	17	31 RR, PA, GC	designated	CA, TH	x	x		\$	8.00		31
77	Salt Point State Park	Kruse Ranch	x	gravel	14700			25			25	designated	CA, TH	x	x					
78	Kruse Rhododendron SNR	Kruse Rhododendron		gravel	1500	x		6			6 RR, GC	designated	TH	x						Park
79	Salt Point State Park	Deadman Gulch		shoulder	1200			35			35									

<b>FID</b>	<b>Park Unit</b>	<b>Location</b>	<b>Coastal Access</b>	<b>Parking Type</b>	<b>Parking Area</b>	<b>Striped</b>	<b>Standard (Vehicle Spaces)</b>	<b>ADA</b>	<b>Total</b>	<b>Facilities</b>	<b>Entrance Roa Trail Access</b>
0	Sonoma Coast State Park	Bodega East		gravel	27200		100	1	101	RR, GC	1750' designated
1	Sonoma Coast State Park	Bodega West	x	gravel	29700		90	2	92	RR, PA, GC	designated
27	Sonoma Coast State Park	Shell Beach	x	paved	35800	x	38	4	42	RR, GC	designated
30	Sonoma Coast State Park	Blind Beach	x	paved	4900		22		22	RR, GC	designated
32	Sonoma Coast State Park	Arched View		paved	8600		30	2	32		designated
33	Sonoma Coast State Park	North Goat	x	paved	25100	x	72	4	76	RR, PA, GC	designated
34	Sonoma Coast State Park	South Goat	x	paved	41600		110	2	112	RR, GC	designated
73	Salt Point State Park	Stump Beach Day Use	x	gravel	11300		37		37	RR, PA, GC	designated

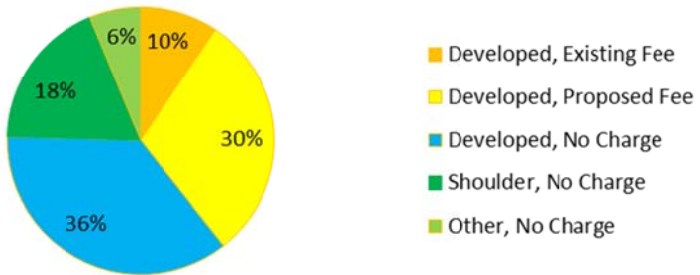
**Sonoma County Coast State Parks  
All Parking**



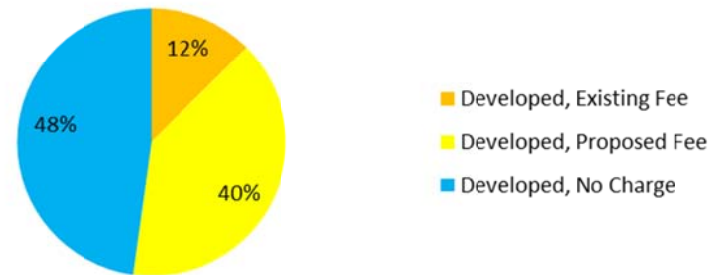
**Sonoma County Coast State Parks  
Developed Parking**



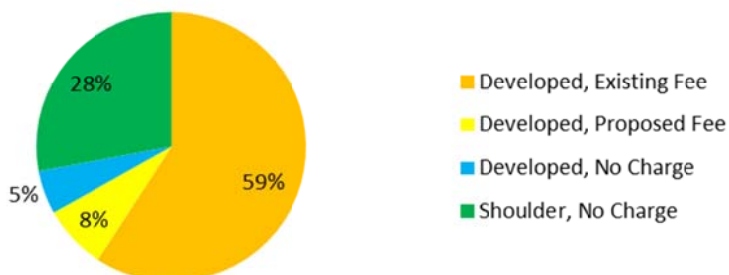
**Sonoma Coast State Park  
All Parking**



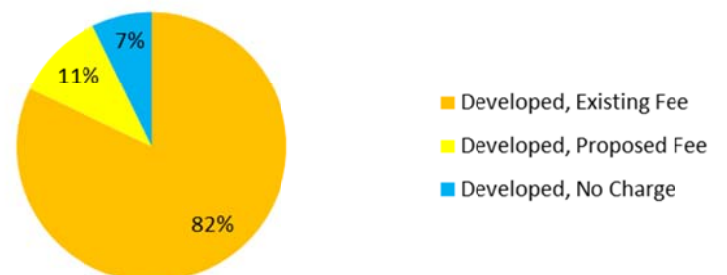
**Sonoma Coast State Park  
Developed Parking**



**Salt Point State Park  
All Parking**



**Salt Point State Park  
Developed Parking**



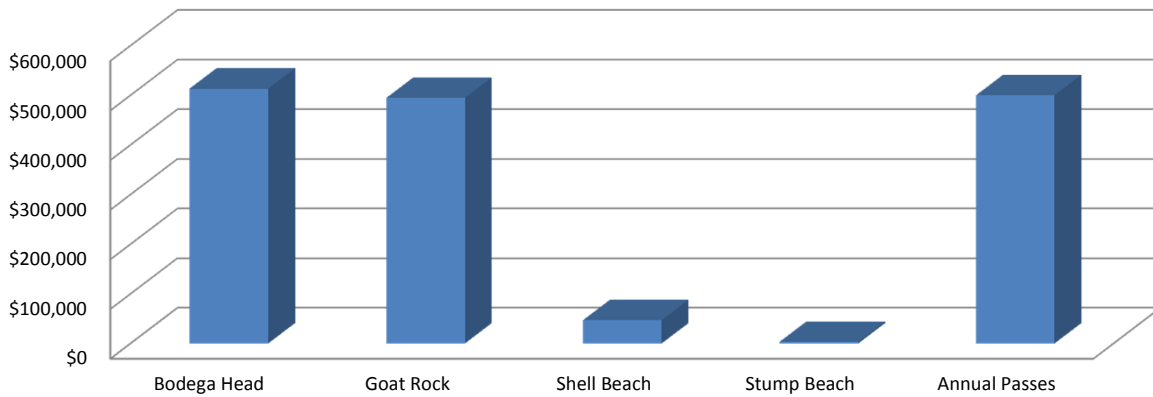
**APPENDIX B**  
**REVENUE PROJECTIONS**

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### Revenue Projections for Newly Proposed Fee Collection Areas

Location	Total Car Count	Car Count less 25% (anticipated decrease in visitation to selected area resulting from fees)	# of non-payment/turnarounds/annual passes/residents/park employees (1/3 of car count less 25% - Column C)	Day Use Projected Revenue (from Column D car count)	Projected Day Use Car Count (2/3 of total car count less 25% - Column C)	Projected Annual Day Use Revenue (Column F Car Count x \$6/car)
<b>Bodega Head</b>	171,139	128354	42,785	\$0.00	85,570	\$513,417
<b>Goat Rock</b>	164,898	123674	41,225	\$0.00	82,449	\$494,694
<b>Shell Beach</b>	15,635	11726	3,909	\$0.00	7,818	\$46,905
<b>Stump Beach</b>	1,183	887	296	\$0.00	592	\$3,549
<b>TOTAL DAY USE REVENUE</b>	<b>352,855</b>	<b>264641.25</b>	<b>88,214</b>	<b>\$0.00</b>	<b>176,428</b>	<b>\$1,058,565</b>
<b>Localized Annual Pass REVENUE</b>			10,000			\$500,000
<b>GRAND TOTAL</b>						<b>\$1,558,565</b>

### Projected Annual Day Use & Pass Revenue



Revenue Narrative Summary: Car counters were installed at the Bodega Head and Goat Rock areas on 4/18/15 and at Shell Beach on 10/27/15 and analyzed through 1/26/16 to gather raw data on car counts. Projections were used for remaining months to estimate annual car count numbers by location for Bodega Head, Goat Rock and Shell beach. Stump Beach estimated annual car count was derived using eROC revenue figures from a nearby facility (Fisk Mill), dividing by \$8, and adding 30% for a total car count. These raw car counts and estimated annual car counts were then used to project revenue. The revenue projections assume that car count visitation numbers will decline as a result of fee implementation. Based on similar implementations statewide, such as a fee increase at Orange Coast District in October 2009, it was projected that the total car count visitation number would decrease by 25%. Thus, 75% of the total car counts were used as the basis for the projected car counts upon implementation. Of these #'s, it was projected that 1/3 of the cars would not pay for a variety of reasons, including being residents, State employees, non-compliant, or passholders. It was projected that 2/3 of the cars would pay either at day use fee, projected at \$8/car or an hourly rate of \$3/hour. It was determined that the average paid rate per car would be \$6.00/car. Local Annual Pass sales were projected using 45% of Sonoma County Regional Parks total pass sales (22,000 passes) (10,000 passes x \$50/pass)

**APPENDIX C**  
**NOTICE OF EXEMPTION**

---

State of California  
Department of Parks and Recreation

**NOTICE OF EXEMPTION**

**TO:** Office of Planning and Research  
1400 Tenth Street  
Sacramento, CA 95814

**FROM:** Department of Parks and Recreation  
1416 Ninth Street  
P.O. Box 942896  
Sacramento, CA 94296-0001

**PROJECT TITLE:** Salt Point and Sonoma Coast State Parks Self-Pay Stations and Signs Installation

**LOCATION:** Salt Point State Park; Stump Beach. Sonoma Coast State Park; Russian Gulch, Blind Beach, Goat Rock North, Goat Rock Arched Rock, Goat Rock South, Shell Beach, Portuguese Beach, Schoolhouse Beach, Salmon Creek North, Bean Avenue, Campbell Cove, Bodega Head Upper and Bodega Head Lower.

**COUNTY:** Sonoma

**DESCRIPTION OF THE NATURE AND PURPOSE OF PROJECT:**

Install fifteen self-pay stations (iron rangers) and fee signage within Salt Point and Sonoma Coast State Parks. Installation consists of; excavation of holes (maximum 3' depth x 2' width), iron rangers set in concrete and signs posts set in crushed rock and backfilled with native soil.

**PUBLIC AGENCY APPROVING THE PROJECT:** California Department of Parks and Recreation

**NAME OF DIVISION OR DISTRICT CARRYING OUT THE PROJECT:** Russian River District

**EXEMPT STATUS:**

Categorical Exemption      Classes: 3, 4, and 11      Section: 15303, 15304, 15311

**REASONS WHY PROJECT IS EXEMPT:**

Project consists of construction and location of limited numbers of new, small facilities; minor public alterations in the condition of land and/or vegetation which do not involve the removal of healthy, mature, scenic trees except for forestry purposes; and construction or placement of minor structures accessory to (appurtenant to) existing facilities; included as "installation of signs" and "installation of fee collection devices" in the Department of Parks and Recreation's list of exempt activities in accordance with CCR

**CONTACT:** Brendan O'Neil  
Russian River District

**TELEPHONE:** (707) 865-3129  
**EMAIL:** boneil@parks.ca.gov

  
Liz Burko, District Superintendent      2-22-12  
DATE

APPENDIX D  
**PUBLIC COMMENTS AND RESPONSES**

---

## Sonoma Coast Fee Collection Project Comments March 2016

### RECREATION and ACCESS

#	Comment	Response
1.	Kiosk displaces parking and close access to Goat Rock	Kiosks have been eliminated from the plan under consideration at this time.
2.	Recreational activities will be compromised by traffic and fees	The number of visitors to the parks are not expected to change. Some park patrons may opt to park in day use areas that remain free of charge but there will be no increase in the number of visitors to the Parks as a result of the installation of the fee collection devices.
3.	Need photography workshops, rock climbing at Goat Rock/Stump Beach areas	This comment is outside the scope of the project.
4.	Access to marine sanctuaries is through State Parks, now that access will be limited	There will be the same number of parking spaces after the installation of the fee collection devices than there is currently. Therefore, one cannot say that access to marine sanctuaries will be any more limited than they are now.

## REVENUE and FINANCIAL IMPACTS

#	Comment	Response
5.	Fees will affect low income people	There will be an ample number of free day use parking areas remaining after the fee collection devices are installed. Furthermore, fees will only be charged during peak use times. Finally, State Parks offers a pass to families qualifying under the income guidelines for a modest \$5 processing fee.
6.	Another monetary burden from already high county taxes	See response 5 above.
7.	Get off General Fund – get dedicated state funding	Comment noted. This comment acknowledges the realities that State Parks can no longer simply rely on the General Fund and must identify other sources of revenue to fund operations and programs.
8.	Make purchasing a (single) day use pass available at other locations beyond the entrance stations/collection stations (e.g., local businesses)	Comment noted. Any day use parking pass will be valid at any of the other fee day use parking areas located in Sonoma County coastal State Park units.
9.	Seek fee support from Sonoma County based on tourism \$\$ generated by State Parks	State Parks has discussed various means of obtaining County support but those discussions have not led to any agreement for funding support.
10.	Acknowledge that State Parks need funding, but other funding sources need to be found besides increasing fee areas (one specific idea mentioned was diverting gas tax funds	Comment noted.

#	Comment	Response
	from OHV to regular DPR use)	
11.	What is the cost of implementation and ongoing operating costs of the proposal?	Andy
12.	How often will fees be increased?	At this time it is impossible to anticipate when fee increases (or decreases) may occur as those decisions will be made after State Parks has an opportunity to evaluate the success of the program.
13.	How much revenue do you expect to make?	Andy
14.	Will this pave the way for more fees to be added later (in other areas)?	At this time it is impossible to anticipate if more fees (and fee locations) will be added later. Regardless, any future additional fees will likely have to be heard by the CC.
15.	Suggestion of donation boxes (voluntary payment)	Comment noted.
16.	Suggestion of “people powered parks” (Landpaths) model	Landpaths was subsidized by grant funding and with no more grant funding available, they are no longer operating Willow Creek portion of Sonoma Coast State Park. State Parks is considering a partnership model for future operational efficiencies at SCSP and other units in the system.
17.	Keep the \$ local and not adversely affect livelihood of the communities that depend on the tourism	New fee collection revenue will be used to provide improved services and facilities pursuant to PRC 5010.7(d).
18.	Encouraged group to be heard by sub-committee (budget resources committee) to get more general fund \$ back to parks	Comment noted. This is an issue that requires involvement from others outside State Parks Administration.

#	Comment	Response
19.	Unfair to charge working poor; cited the failure to provide leisure opportunity as the cause of the fall of the Roman Empire	See response 5 above.
20.	State Parks needs \$, but needs to find other ways	State Parks is simultaneously exploring internal efficiencies and maximizing partnerships with non-profits and concessions.
21.	Find other alternatives to charging fees	Comment noted. This is a larger policy issue that is beyond the scope of this project.
22.	Legislature is not doing its duty, seeing parks as commodity & pay to play	Comment noted. This is a larger policy issue that is beyond the scope of this project.
23.	Homeless population uses parks, unfair to increase fee areas	See response 5 above.
24.	Propose TOT or gas tax as potential source of funding for parks	Comment noted. This is a larger policy issue that is beyond the scope of this project.

**AESTHETICS, LOGISTICS and PARKING IMPACTS**

#	Comment	Response
25.	Kiosks and iron rangers are unsightly	Facilities will not be placed where the impact views. State Parks will be looking at methods to maximize aesthetic qualities to the extent possible.
26.	Intrinsic values - sacred wilderness value	Project is proposed only for existing developed areas and will not impact natural or cultural resources.
27.	Adding Willow Creek was not	Comment noted. Willow Creek has been removed from the proposal.

#	Comment	Response
	appropriate	
28.	Not enough information or thought has been given about the budget, expected revenue or future monitoring	Comment noted. More information regarding these issues is provided in the CCC application and State Parks will continue to provide information as it is generated.
29.	Opposition to added elements such as new paved areas	No new paving or developed areas are being proposed with this project.
30.	Sonoma Coast is incomparable, remote, secluded, locally appreciated	Comment noted.
31.	Interested in indigenous healing traditions; Bodega Head is holy ground, sacred	See response 26.

**ENVIRONMENTAL, RESOUC E PROTECTION and PERMITTING**

#	Comment	Response
32.	Are kiosks exempt from EIRs/CEQA review, or building permits?	This comment is related to kiosks which are no longer being considered at this time.
33.	How can this important issue be addressed with only a Negative Declaration?	While State Parks does acknowledge the controversy, controversy on its own is not enough to trigger an EIR if there is no substantial evidence that the project may have a significant effect on the environment. (CEQA Section 15064(f)(4))
34.	When will the comment period	Since the workshop, the kiosks/entry stations

#	Comment	Response
	for the current mitigated negative declaration begin?	are no longer being considered. Instead, fee collection devices will be installed as originally proposed and evaluated under CEQA. Therefore, no mitigated negative declaration will be prepared.
35.	Want to be certain I know of the CEQA document as soon as it is released and exactly where to find it. (Spencer Nilson, Chairperson, Sonoma Coast Surfrider Foundation)	See response 34 above.
36.	Opposition to Bodega Head as fee area specifically, due to its cultural significance	Comment noted. State Parks is aware of the significance of the area as the start of the State's environmental movement. Regardless, overuse of this area does frequently occur and the intent of the project is to minimize those occurrences.
37.	Disagreement with "pay to play" policy and viewing parks/beaches as a commodity	Comment noted. This is a larger policy issue that is beyond the scope of this project.

**PUBLIC SAFETY**

#	Comment	Response
38.	More people will park along Highway 1 to avoid parking fees – safety concerns	Parking along Highway 1 already occurs extensively. Those areas where such parking could occur already does occur under existing conditions. Most of the areas that are not now used for parking will not be used for parking in the future due to embankments, steep slopes, deep roadside ditches and dense vegetation. Additionally, numerous off-highway free parking areas will remain. As such, the introduction of parking fees to currently free areas will not result in excessive shoulder

#	Comment	Response
		parking along Highway 1.
39.	Parking north of office on Hwy. 1, posted "No Parking," is too large	No Parking is signed by California Department of Transportation along Hwy 1.
40.	Too many rangers - these "expensive" employees should be turned into the less expensive employees. (interp., maint., etc)	The number of rangers is based on operational need along the coast. Ranger staff covers 14 to 16 hours of a day.
41.	Hwy 1 parking issues - what is parks doing to mitigate impacts of vehicles along sides of road. (Cal-Trans, CHP)?	Parking along Highway 1 already occurs extensively. Those areas where such parking could occur already does occur under existing conditions. Most of the areas that are not now used for parking will not be used for parking in the future due to embankments, steep slopes, deep roadside ditches and dense vegetation. Additionally, fees will only be charged during peak use periods and numerous off-highway free parking areas will remain. As such, the introduction of parking fees to currently free areas will not result in excessive shoulder parking along Highway 1.
42.	Impact on local communities with vehicles backed-up (stacking) at entrance stations	This comment is related to kiosks which are no longer being considered at this time.
43.	Bicycle safety concerns	Implementation of the fee collection stations will have no effect on bicycle use and safety within or outside of the park.

LEGAL

#	Comment	Response
44.	Disregards Coastal Commission guidelines	The project is entirely consistent with the California Coastal Act, the Local Coastal Plan and the Sonoma Coast State Park General Plan. Nowhere in any of these documents does it suggest that fees shall not be charged for parking.
45.	The Coastal Act calls for beaches to be free to the public	The Coastal Act in fact calls for maximum public access but that does not preclude charging fees for parking. As such, the project is entirely consistent with the California Coastal Act.

COMMUNICATION and TRANSPARENCY

#	Comment	Response
46.	When is public scoping session scheduled?	There will be no public scoping session as the project (as revised) completed the CEQA process in 2012.

#	Comment	Response
47.	No opportunity for public comments at Feb. 17 meeting	Comment noted.
48.	Stakeholder input was not inclusive enough, as there were other stakeholders groups that should have been consulted, such as: community of Jenner, tribal groups, Latino and low income groups, fire departments, Sonoma County Sheriff's Office	Stakeholder Group makeup was directed by the Coastal Commission.
49.	DPR Headquarters staff have not met with Sonoma County representatives as advised by the Coastal Commission	State Parks has met with Sonoma County representatives and they in fact, were represented in the Stakeholder working group.
50.	More notice for this meeting should have been given	State Parks acknowledges the brevity in the advanced notification.
51.	Advisory Group is a good idea	Comment noted. State Parks will implement a Sonoma Coast Advisory Group on a future on-going basis to exchange information and maintain communications with the community.
52.	State Parks did not engage all stakeholders with recreational interests in process; need for public hearing	See response 48 above.
53.	Bring back advisory committee which was disbanded	See response 51 above.

RESEARCH/DATA

#	Comment	Response
54.	Lack of good budget-revenue information that warrants charging fees	48
55.	User data- counts, demographics, user analysis surveys and recreation surveys.	State Parks will be maintaining vehicle counts and may expand data collection efforts in the future to inform future park management decisions.

APPENDIX E  
**SITE PLANS**

---

# CALIFORNIA DEPARTMENT OF PARKS AND RECREATION

## SONOMA-MENDOCINO DISTRICT

# SONOMA COAST STATE PARK

# FEE COLLECTION STATIONS



SONOMA-MENDOCINO DISTRICT  
 25381 STEALHEAD BLVD  
 Duncan Mills, CA  
 95430



N  
 W E S  
 REGIONAL MAP



N  
 W E S  
 LOCATION MAP



57 TYPICAL FEE COLLECTION STATION PHOTOGRAPHS

- C1 COVER SHEET
- L1 BODEGA HEAD (EAST) PARKING
- L2 BODEGA HEAD (WEST) PARKING
- L3 SHELL BEACH PARKING
- L4 BLIND BEACH PARKING
- L5 GOAT ROCK SOUTH PARKING
- L6 GOAT ROCK NORTH PARKING
- L7 ARCHED ROCK PARKING
- L8 STUMP BEACH PARKING

### SHEET INDEX

1

### GENERAL NOTES

CALIFORNIA STATE FIRE MARSHAL-APPROVED  
 Approval of this plan does not authorize or approve any omission of deviation from applicable regulations. Final approval is subject to field inspection. One set of approved plans shall be available on the project site at all times.  
 Reviewed by \_\_\_\_\_ Date \_\_\_\_\_

DPR ACCESS COMPLIANCE REVIEW  
 ACCESSIBILITY SECTION  
 CERTIFICATION # \_\_\_\_\_  
 Reviewed by \_\_\_\_\_ Date \_\_\_\_\_

ACCESSIBILITY COMPLIANCE AND STATE FIRE MARSHAL SIGNED ORIGINALS FILED AT THE DEPARTMENT OF PARKS AND RECREATION, NORTHERN SERVICE CENTER

DESIGNED: G. SHANNON  
 DRAWN: SHANNON/SPANN  
 CHECKED: SHANNON/SPANN  
 DATE: 3/1/16

REVISIONS	
NO.	DATE

SONOMA COAST STATE PARK  
 FEE COLLECTION STATIONS  
 COVER SHEET

DRAWING NO.  
 12345.XXX

SHEET NO.

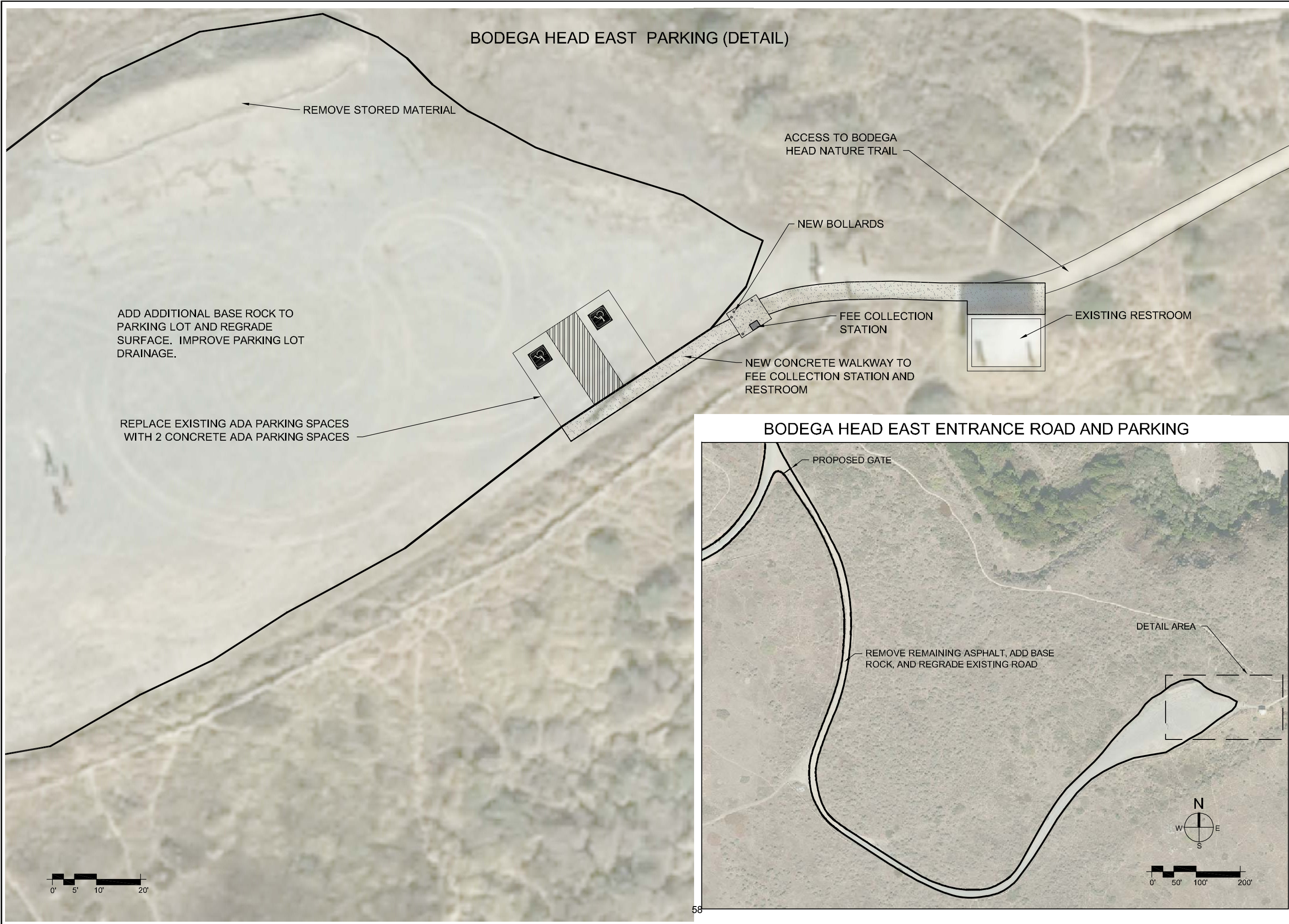
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XXX OF XXX

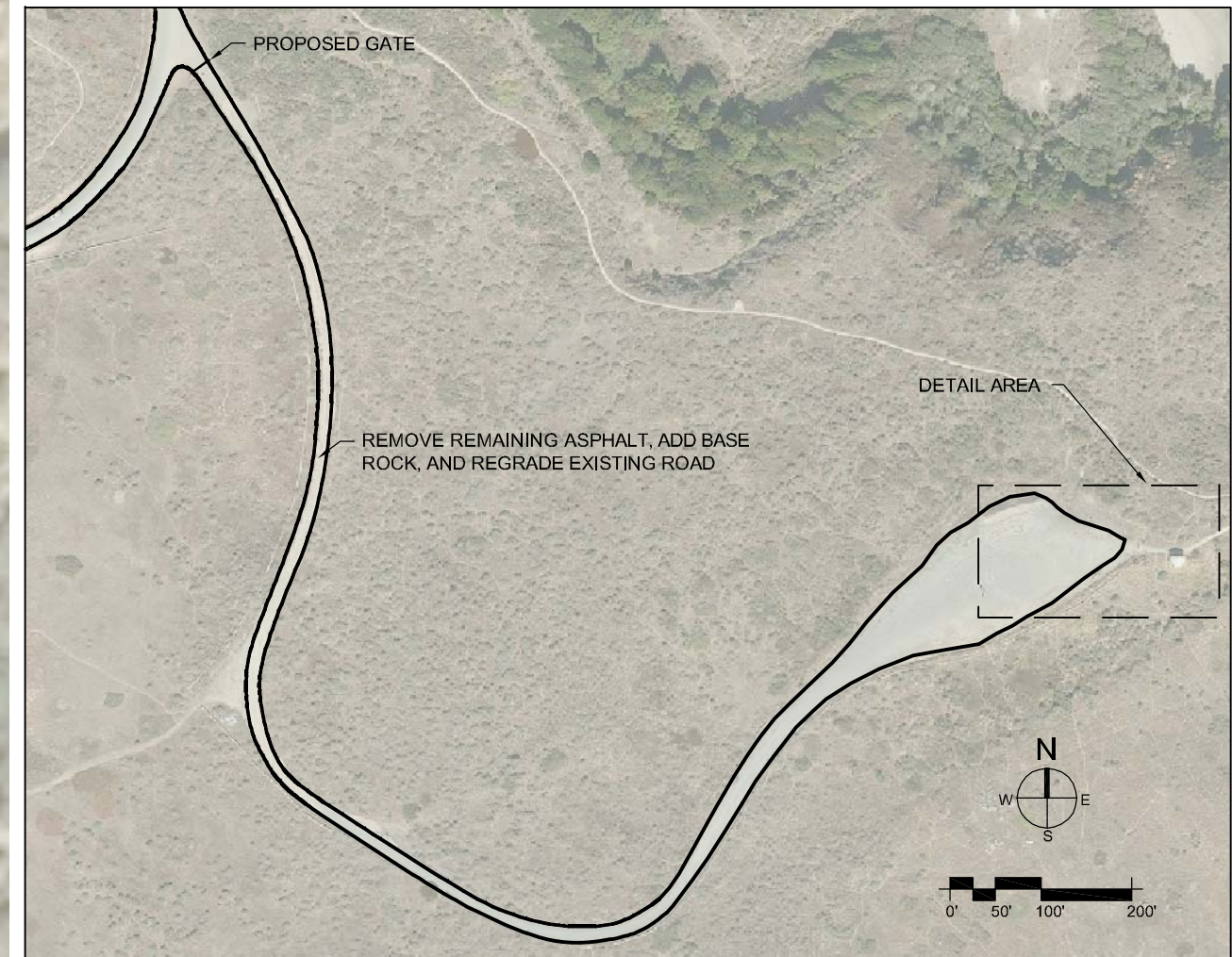


SONOMA-MENDOCINO DISTRICT  
25381 STEELHEAD BLVD  
Duncan Mills, CA 95430

### BODEGA HEAD EAST PARKING (DETAIL)



### BODEGA HEAD EAST ENTRANCE ROAD AND PARKING



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DATE: 3/1/16

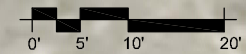
REVISIONS	
NO.	DATE

SONOMA COAST STATE PARK  
FEE COLLECTION STATIONS  
**BODEGA HEAD PARKING (EAST)**

DRAWING NO.  
XXXXXX.XXX

SHEET NO.  
**L-1**  
X OF X

File: N:\Sonoma Mendocino Coast District\Russian River District\River Ranger\Drawings\Fee Station Base Map.dwg Layout: Bodega Head East Date: March 09 2016 12:42 pm User: jspann





SONOMA-MENDOCINO DISTRICT  
25381 STEELHEAD BLVD  
Duncan Mills, CA  
95430

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NO.	DATE



File: N:\Sonoma Mendocino Coast District\Russian River District\Station Ranger\Append\Map\Bodega Head West.dwg Date: March 09 2016 - 2:43 pm User: jspann

SONOMA COAST STATE PARK  
FEE COLLECTION STATIONS  
**BODEGA HEAD PARKING (WEST)**

DRAWING NO.  
XXXXX.XXX

SHEET NO.  
**L-2**  
X OF X



SONOMA-MENDOCINO DISTRICT  
25381 STEELHEAD BLVD  
Duncan Mills, CA 95430



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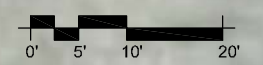
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NO.	DATE

SONOMA COAST STATE PARK  
FEE COLLECTION STATIONS  
**SHELL BEACH PARKING**



File: N:\Sonoma Mendocino Coast District\Russian River District\Shell Beach\Shell Beach Fee Station Base Map.dwg Layout: Shell Beach Date: March 09 2016 - 12:44 pm User: jspann

DRAWING NO. XXXXX.XXX

SHEET NO. L-3  
X OF X



SONOMA-MENDOCINO  
DISTRICT  
25381 STEELHEAD BLVD  
Duncan Mills, CA  
95430

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DPR ACCESS COMPLIANCE REVIEW  
ACCESSIBILITY SECTION  
CERTIFICATION # \_\_\_\_\_  
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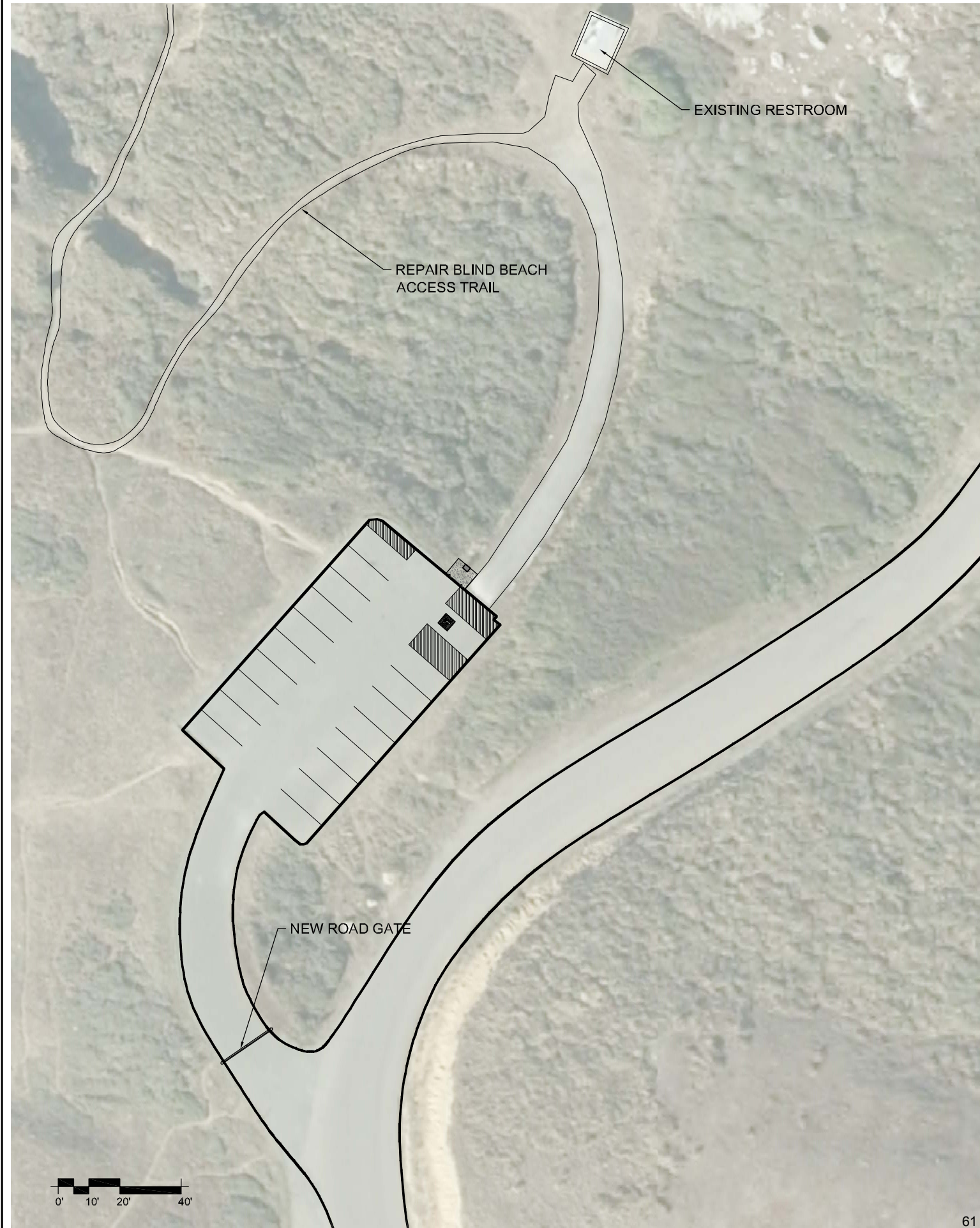
DESIGNED: G. SHANNON  
DRAWN: SHANNON/SPANN  
CHECKED: SHANNON/SPANN  
DATE: 3/1/16

REVISIONS	
DATE	

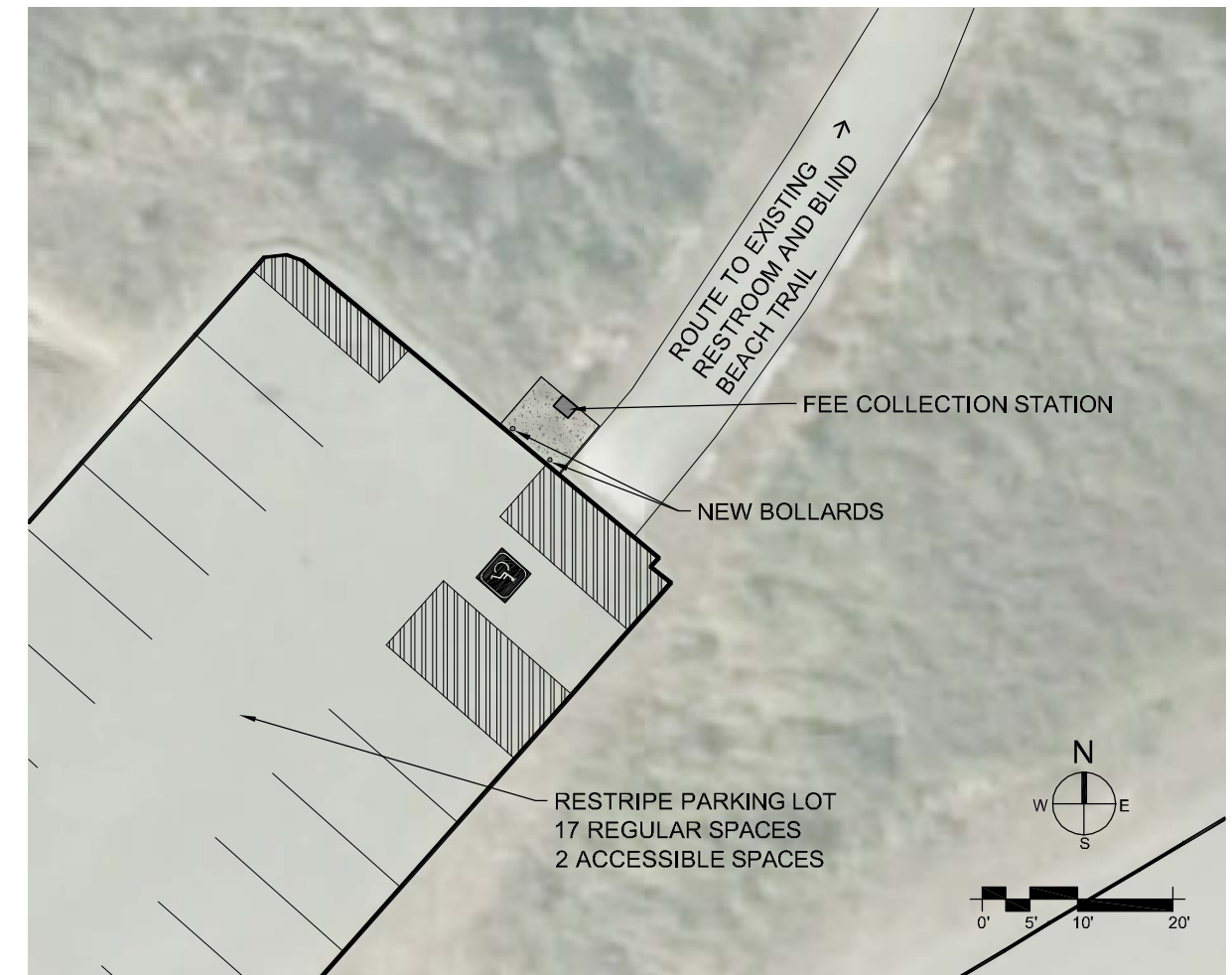
SONOMA COAST STATE PARK  
FEE COLLECTION STATIONS  
**BLIND BEACH PARKING**

DRAWING NO.  
XXXXX.XXX

SHEET NO.  
**L-4**  
X OF X



**BLIND BEACH PARKING AND FEE COLLECTION**



File: N:\Sonoma Mendocino Coast District\Russian River District\Blind Beach\Station Base Map.dwg Layout: Blind Beach Date: March 09 2016 - 12:46 pm User: jspann



SONOMA-MENDOCINO  
DISTRICT  
25381 STEELHEAD BLVD  
Duncan Mills, CA  
95430



RESTRIPE PARKING LOT  
107 REGULAR SPACES  
5 ACCESSIBLE SPACES

EXISTING RESTROOM

EXISTING CONCRETE WALKWAY

NEW CONCRETE WALKWAY

FEE COLLECTION STATION

NEW BOLLARDS

EXISTING TRAIL IMPROVEMENTS  
TO INCLUDE ADA COMPLIANCE

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ACCESSIBILITY SECTION  
CERTIFICATION # \_\_\_\_\_

Reviewed by \_\_\_\_\_ Date \_\_\_\_\_

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DATE: 3/1/16

REVISIONS	
NO.	DATE

SONOMA COAST STATE PARK  
FEE COLLECTION STATIONS  
**GOAT ROCK SOUTH PARKING**

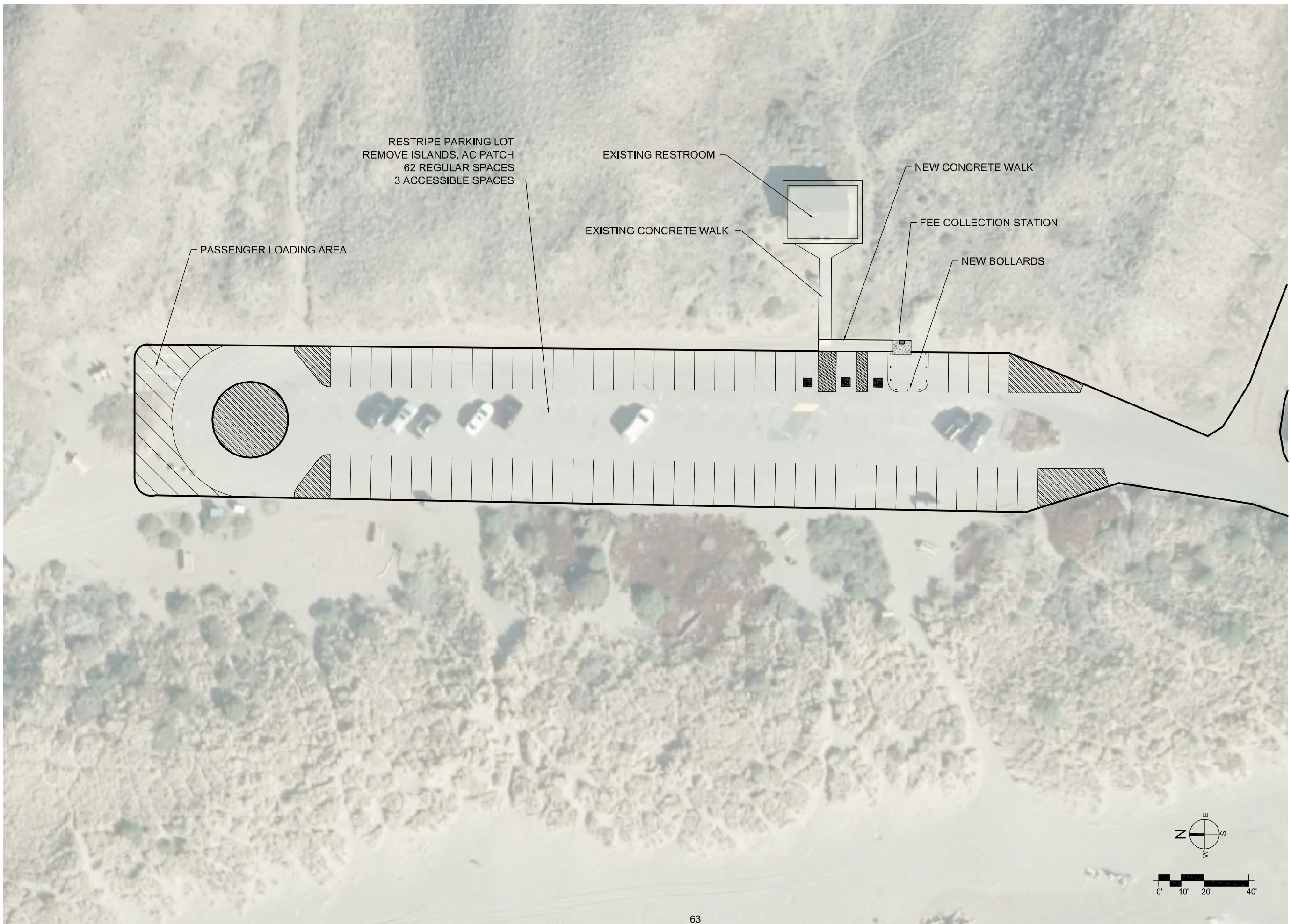
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SHEET NO.  
**L-5**  
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SONOMA-MENDOCINO DISTRICT  
25381 STEELHEAD BLVD  
Duncan Mills, CA 95430



File: N:\Sonoma Mendocino Coast District\Russian River District\North Ranger Appraisal\Map\Map\AutoCad Sheet\SiteDrawings\Fee Station Base Map.dwg Layout: Goat Rock North Date: March 09 2016 - 7:25:00 pm User:jspann



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DATE: 3/1/16

REVISIONS	
NO.	DATE

SONOMA COAST STATE PARK  
FEE COLLECTION STATIONS  
  
**GOAT ROCK NORTH PARKING**

DRAWING NO.  
XXXXX.XXX

SHEET NO.  
**L-6**  
X OF X

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SONOMA-MENDOCINO  
DISTRICT  
25381 STEELHEAD BLVD  
Duncan Mills, CA  
95430



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ACCESSIBILITY SECTION  
CERTIFICATION # \_\_\_\_\_  
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DATE	

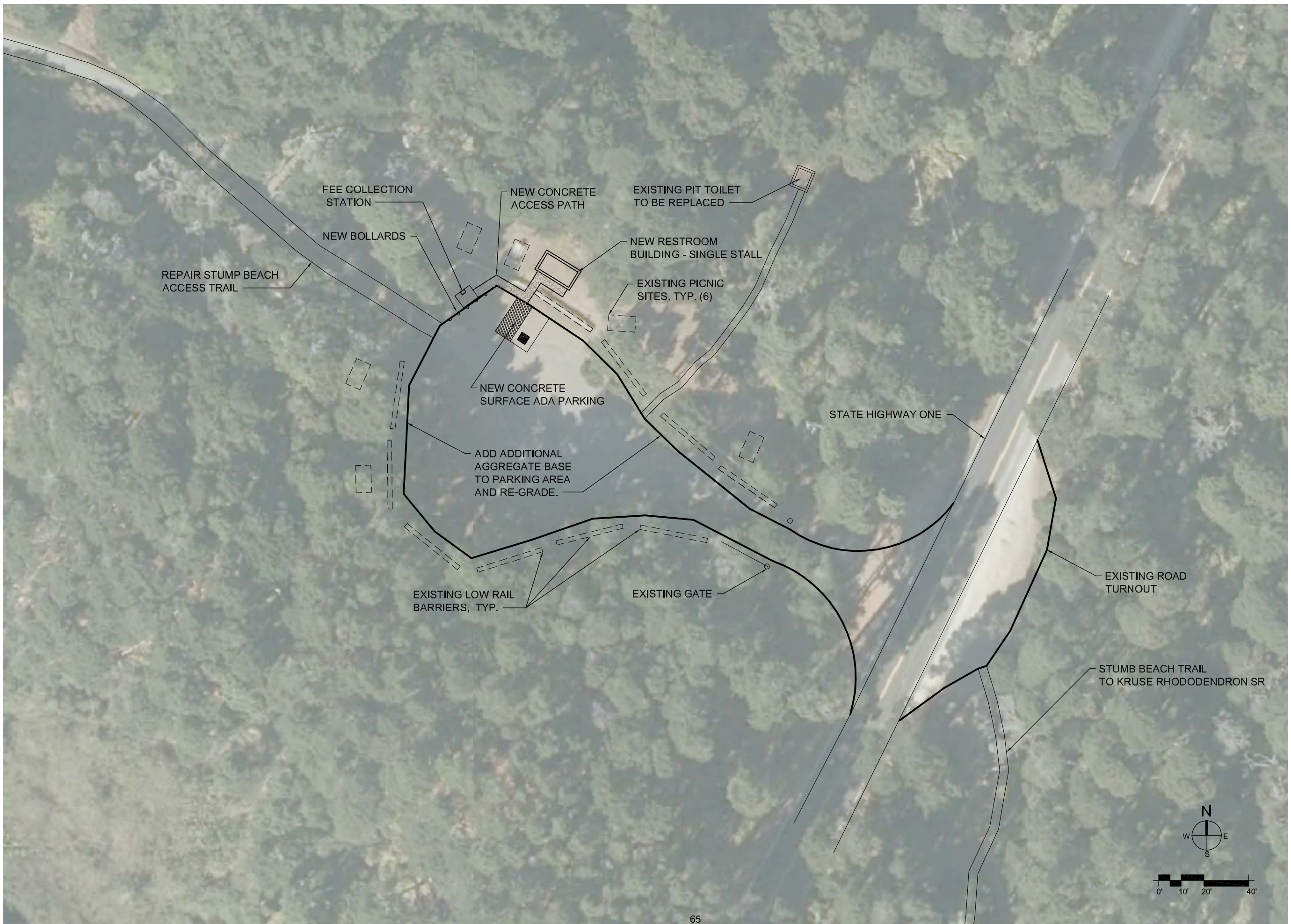
SONOMA COAST STATE PARK  
FEE COLLECTION STATIONS  
**ARCHED ROCK PARKING**

DRAWING NO.  
XXXXX.XXX

SHEET NO.  
**L-7**  
X OF X



SONOMA-MENDOCINO DISTRICT  
25381 STEELHEAD BLVD  
Duncan Mills, CA 95430



CALIFORNIA STATE FIRE MARSHAL-APPROVED

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Reviewed by \_\_\_\_\_ Date \_\_\_\_\_

DPR ACCESS COMPLIANCE REVIEW ACCESSIBILITY SECTION CERTIFICATION # \_\_\_\_\_

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DATE: 3/1/16

REVISIONS	
DATE	

SONOMA COAST STATE PARK  
FEE COLLECTION STATIONS

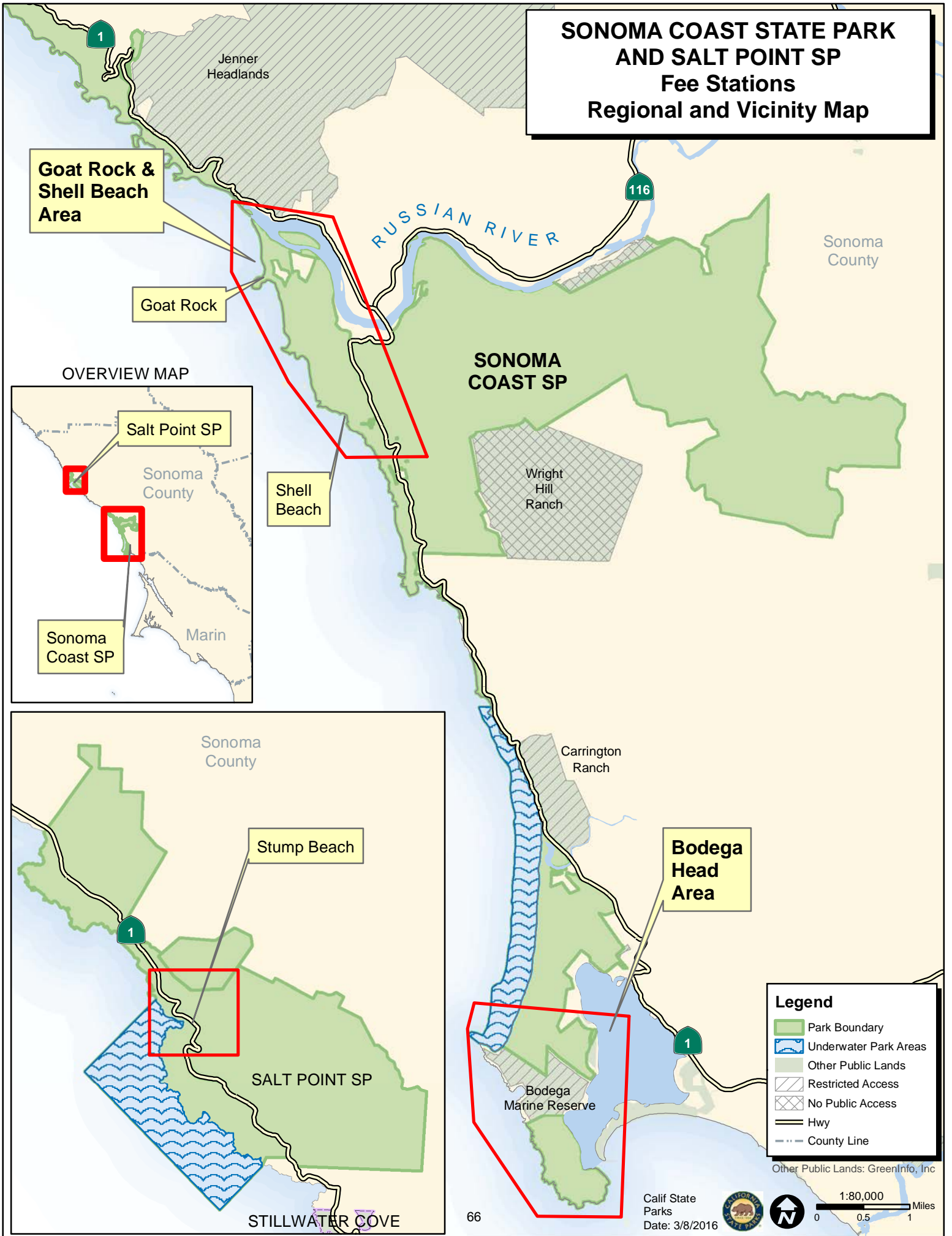
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SHEET NO. L-8  
X OF X

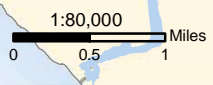
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# SONOMA COAST STATE PARK AND SALT POINT SP Fee Stations Regional and Vicinity Map

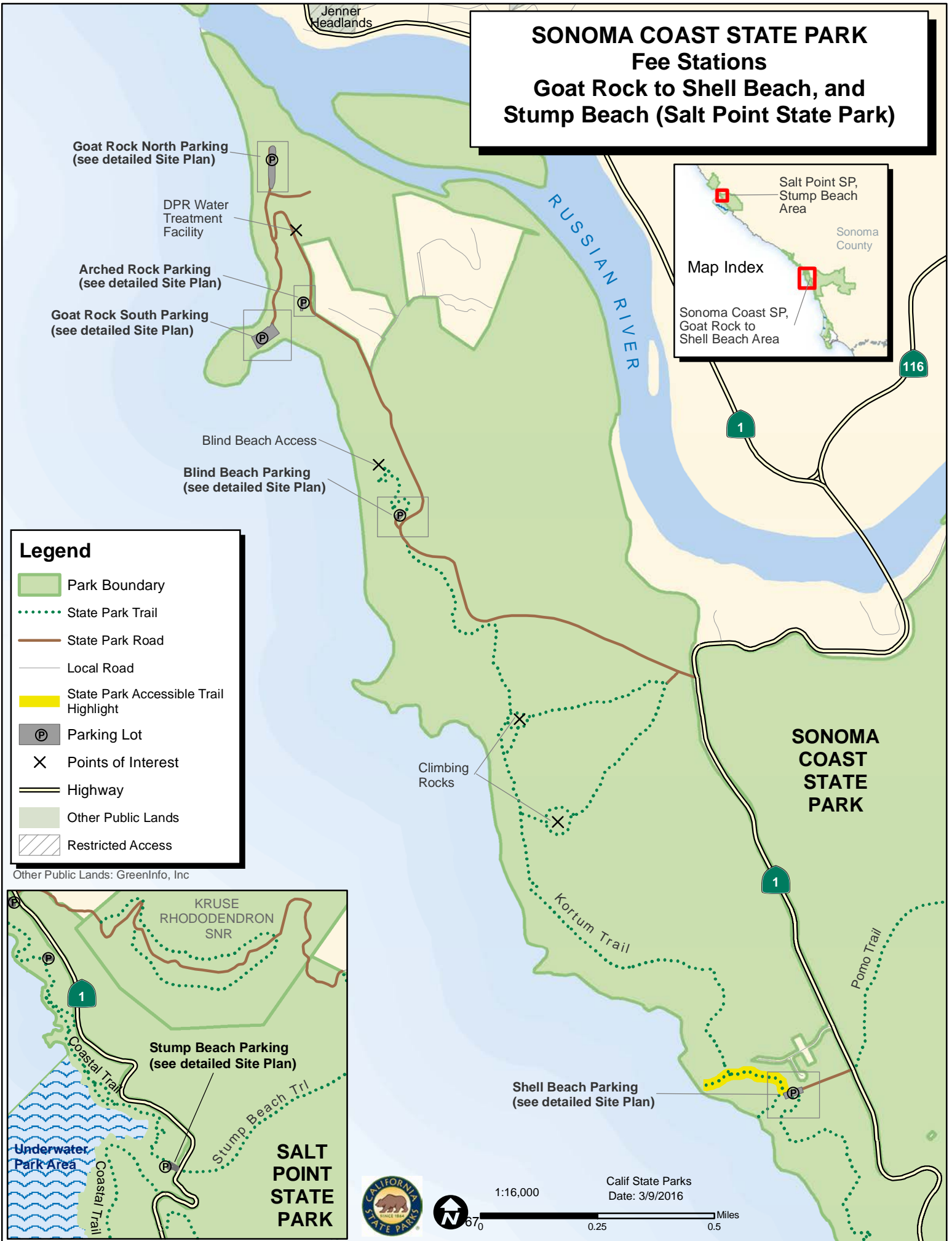


Other Public Lands: GreenInfo, Inc

Calif State Parks  
Date: 3/8/2016



# SONOMA COAST STATE PARK Fee Stations Goat Rock to Shell Beach, and Stump Beach (Salt Point State Park)



### Legend

- Park Boundary
- State Park Trail
- State Park Road
- Local Road
- State Park Accessible Trail Highlight
- P Parking Lot
- X Points of Interest
- Highway
- Other Public Lands
- Restricted Access

### Map Index

Salt Point SP, Stump Beach Area

Sonoma County

Sonoma Coast SP, Goat Rock to Shell Beach Area

### SALT POINT STATE PARK

KRUSE RHODODENDRON SNR

Stump Beach Parking (see detailed Site Plan)

Coastal Trail

Stump Beach Trl

Underwater Park Area













Calif State Parks  
Date: 3/9/2016

1:16,000

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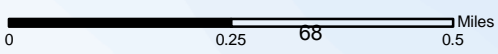
# SONOMA COAST STATE PARK Fee Stations Bodega Head Area

## Legend

-  Park Boundary
-  Underwater Park Areas
-  Picnic Area
-  Parking Lot
-  Overlook: Landing Area with either Bench, Interpretive Panel, or both.
-  State Park Trail
-  State Park Road
-  Local Road
-  Other Agency Trail
-  Unknown
-  Other Public Lands
-  Restricted Access

Other Public Lands: GreenInfo, Inc

## Map Index



Calif State Parks  
Date: 3/8/2016



APPENDIX F  
**ASSOCIATED PROJECTS**

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**Sonoma Coast State Park Proposed Projects Associated with Fee Collection**

Site Location	Priority	Proposed Improvement	Original CEQA Scope (short term)	New CEQA Required (long term)		Scope Comments
			Fee Collection Related	Visitor Infrastructure Related	Visitor Amenities	
Goat Rock		Fee collection device and related site improvements	x			Locations: Blind Beach Parking, North Goat Rock Parking, South Goat Rock Parking, Arched View Parking
		Goat Rock Entrance Road Repairs		x		From Hwy 1 to Peaked Hill. Pavement failure related to drainage issues. Need engineer to assess solution.
		Blind Beach Beach Access Trail Repairs	x			need log & estimate
		Blind Beach Parking Lot re-striping & Gate	x			Existing AC surface, include ADA space and double gate.
		Blind Beach Restroom Repairs		x		Assess need
		North Goat Rock Parking Area re-configuration	x			re-design parking layout w/barriers and new striping on existing AC surface
		North Goat Rock Parking Area re-striping	x			re-design current striping configuration, add barriers, and re-stripe existing AC surface
		South Goat Rock restroom repairs		x		Assess need
		South Goat Rock Beach Access Trail Repairs		x		Assess capability to improve to ADA compliant -- need log and estimate
		Arched View Parking Lot striping	x			Stripe existing AC lot
		Rock Climber's pullout and access trail improvement			x	Formalize existing entrance road pullout to designated parking. Reroute access trail to avoid resource damage
Bodega Head		Fee collection device and related site improvements	x			Locations: West Parking Lot & East Parking Lot
		West Parking Lot resurfacing, barriers and drainage improvements	x			replace existing pole barriers on bluff side with large boulders, add base rock and regrade parking surface. Replace existing ADA parking spaces w/concrete and paved route to restroom. Drain lot inland.
		West Parking Beach Access Trail Repairs		x		need log & estimate
		Entrance Road Shoulder Repairs		x		existing AC road shoulders eroded, replace to preserve edges of AC
		West parking area whale watching platform			x	New project to protect bluff top/edge and provide improved public access & viewing area (ADA compliant)
		East Parking Lot repairs	x			remove stored debris, add base rock surfacing and regrade. Replace existing ADA parking spaces w/concrete and paved route to restroom.
		East Parking Lot access road repairs	x			remove remaining AC surfacing, add base rock and re-grade, replace gate at road intersection
		Picnic Sites Upgrades at West & East Lots		x		Assess conditions of existing. Improve access to sites or relocate. Add ADA compliant sites.
		Campbell Cove to Bodega Head connector trail			x	New project to trail connection to provide pedestrian link between Campbell Cove and upper Bodega Head
		Campbell Cove and Hole in the Head site improvements		x		Assess and reconstruct existing viewing deck including: Interp signs, boardwalk access, and chain link fencing (remove and replace w/other barrier). Improve trail access to Campbell Cove (ADA compliant if feasible).
Shell Beach		Fee collection device and related site improvements	x			
		Parking Lot re-striping	x			
		Designated Bus Parking		x		Improve entrance road shoulder (south side) to support bus parking. Base rock surfacing, barriers, and signing.
		Kortum Trail Repairs		x		Repair trail access from south side of parking lot to bridge
		Develop picnic sites (3)			x	New picnic sites w/ tables (2 regular, 1 ADA compliant)
Stump Beach		Fee collection device and related site improvements	x			
		Parking lot regrading and ADA parking	x			Regrade aggregate lot, add concrete ADA parking spaces (2) and paved path to restroom. Modify barriers as needed for restroom location
		Beach Access Trail Repairs	x			need log & estimate
		Restroom Replacement		x		Replace non-functional restroom (Shasta vault) with CXT vault restroom. Relocate new restroom adjacent to parking lot.
		Picnic Sites Modifications		x	x	Improve access, level sites, include ADA site(s) conversion.
		Develop existing well head for potable water use			x	Need to assess existing well information/condition and potential for development.
<b>Other Proposed Visitor Serving Projects That Do Not Fall Within Proposed Fee Areas</b>						
Russian Gulch		Parking lot regrading and ADA parking				regrade aggregate lot, add concrete ADA parking spaces (2) and paved path to restroom.
		Restroom Replacement				Replace non-functional restroom (Shasta vault) with CXT vault restroom.
North Salmon Creek		Symbolic fencing to protect Natural and Cultural resources				Provide improved visitor direction to trail access points. Avoid public use of fragile bluff tops.

Bean Ave.		Re-route existing beach access trail, stabilize moving dune				Existing trail through dunes problematic due to dune migration. Relocate for improved and direct public access. Stabilize impacted dune
Vista Point		Resurface trails				Existing older ADA AC loop trail needs resurfacing. Assess needs to upgrade to current ADA compliance.
Wright's blufftop		Improve parking for Kortum Trail south access				Limited existing bluff top parking. Look for alternative parking site
Unit-wide		Sign plan				
		Barriers (vehicle and pedestrian)				

Mar. 8, 2016

APPENDIX G  
**OPERATIONS AND MAINTENANCE PLAN**

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**Operation and Maintenance Plan  
Sonoma Coast Fee Collection Proposal  
March 2016**

**Introduction**

A well-managed park balances the need to conserve natural and cultural resources with the need to provide quality outdoor recreational opportunities through sustainable maintenance and operations practices. In general, the level of maintenance necessary for sustainability varies from park to park, however, most park units require some type of annual maintenance and monitoring.

**Purpose**

The purpose of this plan is to ensure the highest quality operation and management of the state park units included in current Fee Proposal so as to ensure these areas will be maintained and operated to provide public access to California's coastline. This plan has been developed based on current best practices and standards used by California State Parks.

**Goals and Recommendations**

Goal 1

Create a maintenance program that ensures the maximum useful life of existing and future state park facilities on the Sonoma Coast.

Recommendations

- Provide adequate and well-trained park maintenance personnel.
- Ensure park administrative, management, and maintenance staff have an appropriate understanding of the scope of work necessary for sustainable park maintenance so that adequate resources can be planned, budgeted, and acquired in a timely fashion.
- Schedule facility inspections and develop work plans on a regular basis as needed (e.g., monthly, quarterly, annually) to ensure continued upkeep and repair of facilities. Plan for realistic time frames when scheduling maintenance work.
- Create and maintain a tracking system for individual park maintenance activities. Maintain all records for long-term maintenance planning and budgeting.
- Identify infrastructure that is in need of immediate repairs, upgrades, or renovation. Facilities that are essential should receive priority for corrective maintenance and repairs.
- Identify facilities that are in poor condition or are not essential and schedule for removal.

Goal 2

Strive to use sustainable park management practices whenever possible.

Recommendations

- Acquire appropriate equipment to perform maintenance effectively, efficiently, and in compliance with applicable rules and regulations.
- Utilize best practices to ensure optimal protection of natural and cultural resources.
- Ensure that staff and volunteers receive regular training regarding appropriate and sustainable maintenance and operations activities.

### Goal 3

Operate and maintain a park and its trail system in partnership with the local community.

#### Recommendations

- Solicit public input using social media and comment/suggestion boxes placed in the parks.
- Use community volunteer groups to assist in park beautification projects, e.g., restoration projects, invasive species control, installation of signage, beach clean-up, etc.
- Create volunteer recognition programs to acknowledge groups or community members for their service.
- Educate the public on park aesthetics and the benefits of sustainable park landscapes using brochures, websites, and signage.
- Provide thorough park orientation and safety training to all volunteers.
- Provide opportunities for mentoring and skill-building between park staff and volunteers.

### Goal 4

Provide a positive park experience for visitors with diverse needs and interests.

#### Recommendations

- Disseminate accurate and provocative park information using a variety of methods and languages, including but not limited to webpages, social media, printed and online brochures, cell phone apps, signage, and personal programs.
- Develop a routine maintenance and housekeeping program with the ability to adequately respond to visitor use patterns.
- Solicit public input when developing new programs and facilities.
- Gather data on visitor use patterns, needs and interests to inform future developments.
- Provide training to park staff and volunteers in customer service best practices.

### **Operations & Maintenance Requirements**

This plan identifies the general maintenance activities to be performed by park staff for the four parking areas included in the Fee Proposal.

Below is a summary of the operation and maintenance needs for each proposed location. A complete breakdown of tasks is available at the end of the document.

<b>Parking Area</b>	<b>Device Locations</b>
Goat Rock	Arched View
	Blind Beach
	South Goat Lot
	North Goat Lot
Bodega Head	Bodega West Lot
	Bodega East Lot
Shell Beach	
Stump Beach	

**Sonoma Coast Operation Expenses  
Summary Totals**

\$1,321,902 Sonoma Coast Sub Unit Operating Costs - Goat Rock, Shell Beach, Bodega Head and Stump Beach																					
PROGRAM	Labor Class Needed	Hours needed	Cost	Labor Class Needed	Hours needed	Cost	Labor Class Needed	Hours needed	Cost	Labor Class Needed	Hours needed	Cost	Labor Class Needed	Hours needed	Cost	Labor Class Needed	Hours needed	Cost	Materials/Contract	Equipment	Program Total Cost
<b>Natural Resources Management</b> includes cultural support	ENVIRONMENTAL SCIENTIST	231	\$11,707	SKILLED LABORER	514	\$15,523	LABORER	672	\$17,801										\$5,934	\$1,847	\$52,812
<b>Facilities and Housekeeping</b> includes cultural support	SEAS MAINT AID	1371	\$23,307	SEAS SR MAINT AID	444	\$8,436	PMA	362	\$9,589	PMW I	432	\$13,678	MAINTENANCE MECHANIC	340	\$14,224	SP EQPT OPERATOR	263	\$10,207	\$211,416	\$28,783	\$319,640
<b>Interpretation and Education</b>	SP INTERP I	320	\$9,046	SEAS PARK INTERP SPEC	420	\$8,820	SPPO (RANGER)	240	\$11,105										\$575	\$-	\$29,547
<b>Public Safety and Fee Collection</b>	SEAS LG I	15872	\$365,056	SPPO (LIFEGUARD)	2920	\$135,108	SPPO (RANGER)	6192	\$286,504	SEAS SENIOR PARK AID	3406	\$64,705							\$-	\$-	\$851,373
<b>Cultural Resources Management</b>	ASSOC STATE ARCHEO	315	\$11,744	STATE HIST II	64	\$3,099	ASST STATE ARCHEOLOGIST	65	\$2,408	SENIOR STATE ARCHEOLOGIST	12	\$678	SEAS ARCHEO PROJ LEADER	6	\$153	Principle Mechanical and Electrical	16	\$1,199	\$49,250	\$-	\$68,530

Goat Rock Areas (Arched View, Blind Beach, South Goat Lot, North Goat Lot)

Fee collection operational issues will be handled primarily by seasonal visitor services staff (Park Aides and Senior Park Aides), with support and supervision provided by State Park Peace Officers(R)'s and SPPOS(R)'s. The reporting location for staff is Salmon Creek Ranger Station, which is a 40 minute round-trip drive from the Goat Rock Area. The four proposed pay devices in this area will be checked routinely by seasonal visitor services staff to collect cash, credit and visitation data, restock ticket and receipt paper and ensure devices are fully functioning. Cash collected will be brought to the Salmon Creek Ranger Station for processing.

Routine housekeeping, and grounds and facility maintenance will be handled by seasonal maintenance staff (Park Aides or Maintenance Aides), with support and supervision provided by PMWI's and the PMS. Restroom stalls (eight total), trash cans (10 total), recycling bins (nine total) and the immediate grounds in these areas will be serviced by seasonal maintenance staff. Other grounds and landscaping maintenance items will be conducted on a cyclical basis.

The Arched View area serves the northern portion of the Kortum Trail. Routine trail maintenance for this area and the Blind Beach Access Trail will be handled by both permanent (PMWI, SL) and seasonal maintenance staff (SPA, MA), and supplemented through community projects and the Volunteers in Parks program.

The Blind Beach Lot, which has been closed seasonally for several years due to staffing shortages and cost saving measures, will be re-opened year-round as a result of the proposed fees. Opening this lot is anticipated to increase the need for law enforcement patrol and calls for service from park's public safety staff. Opening this lot is also anticipated to increase costs for septic pumping, trash disposal, housekeeping supplies, and general facility maintenance due to increased use by the public.

**Goat Rock Operaton Expenses**

PROGRAM		TASKS	PRIMARY MEANS OF IMPLEMENTATION											
Program	Program Subcatagory	Operational Task	Labor Classification(s) Needed										Materials	Equipment
			1		2		3		4		5			
			Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed		
Natural		Exotic Plant Control	ENVIRONMENTAL SCIENTIST	65.5	SKILLED LABORER	148	LABORER	244					\$1,960.00	\$599.76
Natural		Vegetation - Succession Mgmt.	ENVIRONMENTAL SCIENTIST	1.5	SKILLED LABORER	8							\$40.00	\$12.24
Natural		Annual Inspection	ENVIRONMENTAL SCIENTIST	27									\$24.00	\$11.28
				<b>94</b>		<b>156</b>		<b>244</b>					<b>\$2,024.00</b>	<b>\$623.28</b>
Facilities	Buildings	Plumbing Maintenance & Repair (includes	MAINTENANCE MECHANIC	16	PMW I	16							\$498.49	\$55.00
Facilities	Buildings	Painting - Interior	PMA	8	SEAS MAINT AID	8							\$95.00	\$55.00
Facilities	Buildings	Painting - Touch Up	PMA	4									\$35.00	\$30.98
Facilities	Buildings	Roof Coverings - Maintenance & Repair	PMW I	8									\$150.00	\$27.20
Facilities	Buildings	Carpentry	PMW I	8									\$100.00	\$90.70
Facilities	Buildings	Window Maintenance & Repair	PMW I	16									\$150.00	\$30.98
Facilities	Buildings	Door & Lock Maintenance	MAINTENANCE MECHANIC	24									\$849.56	\$15.25
Facilities	Systems	Electrical Maintenance & Repair	MAINTENANCE MECHANIC	16									\$146.29	\$85.20
Facilities	Systems	Water Distribution System Repair	MAINTENANCE MECHANIC	40									\$1,500.00	\$268.00
Facilities	Systems	Water System - Treatment & Inspection	MAINTENANCE MECHANIC	150	WATER AND SEWAGE	192							\$3,885.30	\$297.98
Facilities	Buildings	Vault Toilet Pumping	CONTRACTED LABOR										\$2,520.00	
Facilities	Buildings, Misc. Structures	Vandalism	MAINTENANCE MECHANIC	16	PMW I	24	SEAS MAINT AID	24					\$500.00	\$85.20
Facilities	Grounds	Mowing	PMA	40	SEAS MAINT AID	40								\$285.00
Facilities	Grounds	Weeding	PMA	40	SEAS MAINT AID	40								\$50.00
Facilities	Housekeeping	Garbage Pick Up	CONTRACTED LABOR										\$2,933.55	
Facilities	Housekeeping	Clean Comfort Station, Vault Toilet, Pogyging	SEAS SR MAINT AID	283	SEAS MAINT AID	283							\$500.00	\$125.00
Facilities	Misc. Structures	Day Use Furniture Maintenance	PMW I	8									\$606.40	\$68.69
Facilities	Misc. Structures	Gate Maint. & Repair	PMW I	4	SEAS MAINT AID	4							\$533.00	\$21.15
Facilities	Housekeeping	Fire Extinguisher Monthly/Annual Service	SEAS SR MAINT AID	1										\$6.78
Facilities	Misc. Structures	Fencing Maint. & Repair	PMW I	8	SEAS MAINT AID	8	SP EQPT OPERATOR	8					\$1,650.00	\$42.90

Goat Rock Operaton Expenses

PROGRAM		TASKS	PRIMARY MEANS OF IMPLEMENTATION											
Program	Program Subcatagory	Operational Task	Labor Classification(s) Needed										Materials	Equipment
			1		2		3		4		5			
			Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed		
Facilities	Roads	Asphalt Road and Parking Maintenance	SP EQPT OPERATOR	51.41	PMW I	43.7	PMA	51					\$89,593.48	\$7,449.48
				<b>355.41</b>		<b>658.7</b>		<b>83</b>					<b>\$106,246.07</b>	<b>\$9,090.49</b>
Interpretation and Education	Park Interpretation	Roving Interpretation	SP INTERP I	80	SEAS PARK INTERP SPEC	105	SPPO (RANGER)	80					\$143.87	
				<b>80</b>		<b>105</b>		<b>80</b>					<b>\$143.87</b>	
Public Safety - Aquatics	Lifeguard Operations - Shift Work	Vehicle Patrol - Patrol Beaches using Seasonal and Permanent Lifeguards	SEAS LG I	3224	SEAS LG II	744								
Public Safety - Law Enforcement	Patrol	Patrol - SPPO Lifeguard	SPPO (LIFEGUARD)	730										
Public Safety - Law Enforcement	Patrol	Patrol - SPPO Ranger	SPPO (RANGER)	1460										
Public Safety - Law Enforcement	Patrol	Patrol - SPPO Ranger	SPPO (RANGER)	88										
Recreational Svcs (Day Use and Overnight)	APM Operation (4 APMS)	APM Daily Maintenance Housingkeepng and Fee Collection	SEAS SENIOR PARK AID	505										
Recreational Svcs (Day Use and Overnight)	APM Operation (4 APMS)	Public Interaction	SEAS SENIOR PARK AID	547.5										
				<b>6554.5</b>		<b>744</b>							<b>\$-</b>	
Cultural	Archaeology	Present talks on current archaeological research	ASSOC STATE ARCHEO	16										
Cultural	Archaeology	Conduct communications with	ASSOC STATE ARCHEO	50										
Cultural	Archaeology	Conduct archaeological site inspections	ASSOC STATE ARCHEO	6.25	ASST STATE ARCHEOLOG	6.25								
Cultural	Archaeology	Complete DPR 523 Series form updates and	ASSOC STATE ARCHEO	6.25	ASST STATE ARCHEOLOG	6.25								
Cultural	Archaeology	Conduct archaeological site protection based	ASSOC STATE ARCHEO	2.5	PMW I	4	ENVIRONMENTAL SCIENTIST	4	SENIOR STATE	4	Principle Mechanical	4	\$6,250.00	
Cultural	Archaeology	Update unit data file to include current	ASSOC STATE ARCHEO	2	ASST STATE ARCHEOLOG	2								
Cultural	Archaeology	Prepare Annual PRC 5024 Activities Report for	ASSOC STATE ARCHEO	2	ASST STATE ARCHEOLOG	2								
Cultural	Archaeology	Review and update cultural GIS to reflect current archaeological	ASSOC STATE ARCHEO	1.5	RESRCH ANA I - GIS	1.5	ASST STATE ARCHEOLOG	1.5	SEAS ARCHEO	1.5				
Cultural	Historical	Site Condition Assessment - Level 1	STATE HIST II	7.5										
Cultural	Historical	Complete DPR 523 series forms for	STATE HIST II	3										

**Goat Rock Operaton Expenses**

PROGRAM		TASKS	PRIMARY MEANS OF IMPLEMENTATION											
Program	<u>Program Subcatagory</u>	Operational Task	Labor Classification(s) Needed										Materials	Equipment
			1		2		3		4		5			
			Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed		
Cultural	Historical	Conduct historical site protection based upon	STATE HIST II	3	PMW I	3	MAINTENANCE MECHANIC	3					\$6,250.00	
				100		25		8.5		5.5		4	\$12,500.00	

### Bodega Head Areas (Bodega West Lot, Bodega East Lot)

Fee collection operational issues will be handled primarily by seasonal visitor services staff (Park Aides and Senior Park Aides), with support and supervision provided by SPPO(R)'s and SPPOS(R)'s. The reporting location for staff is Salmon Creek Ranger Station, which is a 20 minute round-trip drive from the Bodega Head area. The two proposed fee collection devices in this area will be checked routinely by seasonal visitor services staff to collect cash, credit and visitation data, restock receipt and ticket paper and ensure devices are fully functioning. Field collections will be brought to the Salmon Creek Ranger Station for processing.

Routine housekeeping and maintenance activities will be handled by seasonal maintenance staff (Park Aides or Maintenance Aides), with support and supervision provided by PMWI's and the PMS. The restroom stalls (four total), trash cans (six total), recycling bins (three total) and the immediate grounds in these areas will be serviced by seasonal maintenance staff. Other grounds and landscaping maintenance will be conducted on a cyclical basis.

This area serves the Bodega Head and Overlook Trails. Routine trail maintenance for the trails on Bodega Head will be handled by both permanent maintenance staff (PMWI, SL) and seasonal maintenance staff (SPA, MA), and supplemented through community projects and the Volunteers in Parks program.

The Bodega Head East Lot, which has been closed for several years due to staffing shortages and cost saving measures, will be re-opened year-round as a result of the proposed fees. Re-opening this lot is anticipated to increase the need for law enforcement patrol and calls for service from park's public safety staff. Re-opening this lot is also anticipated to increase costs for septic pumping, trash disposal services, housekeeping supplies, and general facility maintenance due to increased use by the public.

**Bodega Head Operation Expenses**

#	PROGRAM		TASKS	PRIMARY MEANS OF IMPLEMENTATION										Materials	Equipment
	Program	Program Subcategory	Operational Task	Labor Classification(s) Needed											
				1		2		3		4		5			
				Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed		
1	Natural		Exotic Plant Control	ENVIRONMENTAL SCIENTIST	89	SKILLED LABORER	220	LABORER	300					\$2,600.00	\$795.60
2	Natural		Vegetation - Succession Mgmt.	ENVIRONMENTAL SCIENTIST	4.5	SKILLED LABORER	22							\$120.00	\$58.14
3	Natural		Management Unit Annual Inspection	ENVIRONMENTAL SCIENTIST	12									\$10.00	\$4.70
4	Natural		Hunt Non-Native Animal	ENVIRONMENTAL SCIENTIST	2	SKILLED LABORER	12							\$10.00	\$5.88
5					107.5		254		300					\$2,740.00	\$864.32
6															
7	Facilities	Buildings	Plumbing Maintenance & Repair (includes	MAINTENANCE MECHANIC	16	PMW I	16							\$659.03	
8	Facilities	Buildings	Painting - Interior/Exterior	PMA	24	SEAS MAINT AID	24							\$155.00	\$110.00
9	Facilities	Buildings	Painting - Touch Up	PMA	4	SEAS MAINT AID	4							\$40.00	\$30.98
10	Facilities	Buildings	Window Maintenance & Repair	PMW I	16									\$150.00	\$30.98
11	Facilities	Buildings	Door & Lock Maintenance	MAINTENANCE MECHANIC	16	PMW I	16							\$1,415.93	\$15.25
12	Facilities	Buildings, Misc. Structures	Vandalism	MAINTENANCE MECHANIC	24	PMW I	24	SEAS MAINT AID	24					\$500.00	\$85.20
13	Facilities	Grounds	Mowing	PMA	40	SEAS MAINT AID	40								\$285.00
14	Facilities	Grounds	Weeding	PMA	40	SEAS MAINT AID	40								\$42.00
15	Facilities	Housekeeping	Garbage Pick Up	CONTRACTED LABOR										\$1,173.41	
16	Facilities	Buildings	Vault Toilet Pumping	CONTRACTED LABOR										\$4,550.00	
17	Facilities	Misc. Structures	Gate Maint. & Repair	PMW I	8	SEAS MAINT AID	8							\$250.00	
18	Facilities	Housekeeping	Vault Toilet and Use Area Housekeeping,	PMA	100	SEAS MAINT AID	400	SEAS SR MAINT AID	400					\$500.00	\$125.00
19	Facilities	Trails	Annual Trail Maintenance	PMW I	90	CONTRACTE D LABOR	428.79							\$10,857.84	\$2,668.00
20	Facilities	Misc. Structures	Day Use Furniture Maintenance	PMW I	8									\$558.13	\$68.69
21	Facilities	Roads	Asphalt Road and Parking Maintenance	SP EQPT OPERATOR	30	PMW I	16	PMA	30					\$48,336.00	\$3,724.74
22	Facilities	Roads	Gravel/Native Material Parking Lot	SP EQPT OPERATOR	80	SEAS MAINT AID	80							\$13,863.00	\$7,695.00
23	Facilities	Roads	Barricade Maintenance	SP EQPT OPERATOR	10	SEAS MAINT AID	10							\$1,462.60	\$450.00
24					613.5		1360.79		754					\$87,210.94	\$16,195.16
25															
26	Interpretation and Education	Park Interpretation	Roving Interpretation	SP INTERP I	80	SEAS PARK INTERP SPEC	105	SPPO (RANGER)	80					\$143.87	

**Bodega Head Operation Expenses**

#	PROGRAM		TASKS	PRIMARY MEANS OF IMPLEMENTATION										Materials	Equipment	
	Program	Program Subcategory	Operational Task	Labor Classification(s) Needed												
				1		2		3		4		5				
				Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed			
27					80		105		80						\$143.87	
28																
29	Public Safety - Aquatics	Lifeguard Operations - Shift Work	Vehicle Patrol - Patrol Beaches using Seasonal and Permanent Lifeguards	SEAS LG I	3224	SEAS LG II	744	SPPO (LIFEGUARD)								
30	Public Safety - Law Enforcement	Patrol	Patrol - SPPO Lifeguard	SPPO (LIFEGUARD)	730											
31	Public Safety - Law Enforcement	Patrol	Patrol - SPPO Ranger	SPPO (RANGER)	1460											
32	Public Safety - Law Enforcement	Patrol	Patrol - SPPO Ranger	SPPO (RANGER)	88											
33	Recreational Svcs (Day Use and Overnight Measurement)	APM Operation (2 APMS)	APM Daily Maintenance Housingkeeping and Fee Collection	SEAS SENIOR PARK AID	450											
34	Recreational Svcs (Day Use and Overnight Measurement)	APM Operation (1 APMS)	Public Interaction	SEAS SENIOR PARK AID	547.5											
35					6499.5		744								\$-	
36																
37	Cultural	Archaeology	Present talks on current archaeological research and planning	ASSOC STATE ARCHEO	9.6											
38	Cultural	Archaeology	Conduct communications with tribal communities	ASSOC STATE ARCHEO	30											
39	Cultural	Archaeology	Conduct archaeological site inspections	ASSOC STATE ARCHEO	3.75	ASST STATE ARCHEOLOGIST	3.75									
40	Cultural	Archaeology	Complete DPR 523 Series form updates and mapping for recorded archaeological sites - Level 1	ASSOC STATE ARCHEO	3.75	ASST STATE ARCHEOLOGIST	3.75									
41	Cultural	Archaeology	Conduct archaeological site protection based upon assessment findings - Level 1	ASSOC STATE ARCHEO	1.5	PMW I	2.4	ENVIRONMENTAL SCIENTIST	2.4	SENIOR STATE ARCHEOLOGIST	2.4	Principle Mechanical and Electrical Engineer	2.4	\$3,675.00		
42	Cultural	Archaeology	Update unit data file to include current archaeological resource documentation	ASSOC STATE ARCHEO	1.2	ASST STATE ARCHEOLOGIST	1.2									

**Bodega Head Operation Expenses**

#	PROGRAM		TASKS		PRIMARY MEANS OF IMPLEMENTATION										
	Program	Program Subcategory	Operational Task	Labor Classification(s) Needed										Materials	Equipment
				1		2		3		4		5			
	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed			
43	Cultural	Archaeology	Prepare Annual PRC 5024 Activities Report for Archaeological SHPO - Level 1	ASSOC STATE ARCHEO	1.2	ASST STATE ARCHEOLOGIST	1.2								
44	Cultural	Archaeology	Modify and update cultural GIS to reflect current archaeological resource conditions - Level 1	ASSOC STATE ARCHEO	1	RESRCH ANAL - GIS	1	ASST STATE ARCHEOLOGIST	1	SEAS ARCHEO PROJ LEADER	1				
45	Cultural	Historical	Site Condition Assessment - Level 1	STATE HIST II	4.5										
46	Cultural	Historical	Complete DPR 523 series forms for mapping recorded historic properties - Level 1	STATE HIST II	1.8										
47	Cultural	Historical	Conduct historical site protection based upon assessment findings - Level 1	STATE HIST II	12	PMW I	12	MAINTENANCE MECHANIC	12					\$3,675.00	
48					<b>70.3</b>		<b>25.3</b>		<b>15.4</b>		<b>3.4</b>		<b>2.4</b>	<b>\$7,350.00</b>	

### Shell Beach Area

Fee collection operational issues will be handled primarily by seasonal visitor services staff (Park Aides and Senior Park Aides), with support and supervision provided by SPPO(R)'s and SPPOS(R)'s. The reporting location of staff is Salmon Creek Ranger Station, which is a 20 minute round-trip drive from the Shell Beach area. However, it is on the same route as the Goat Rock Area, so the travel time to this location will be included in the Goat Rock Area travel time. The single proposed pay device in this area would be checked routinely by seasonal visitor services staff to collect cash, credit and visitation data, restock receipt and ticket paper and ensure device is fully functioning. Field collections will be brought to the Salmon Creek Ranger Station for processing.

Routine housekeeping maintenance will be handled by seasonal maintenance staff (Park Aide or Maintenance Aide), with support and supervision provided by PMWI's and the PMS. Restroom stalls (two total), trash cans (two total), recycling bins (one total), and the immediate grounds in these areas will be serviced by seasonal maintenance staff. Other grounds and landscaping maintenance will be conducted on a cyclical basis.

This area serves the southern portion of the Kortum Trail and the western portions of the Pomo Canyon and Red Hill Trails. Routine trail maintenance for this area will be handled by both permanent maintenance staff (PMWI, SL) and seasonal maintenance staff (SPA, MA), and supplemented through community projects and the Volunteers in Parks program.

**Shell Beach Operation Expenses**

#	PROGRAM		TASKS	PRIMARY MEANS OF IMPLEMENTATION										Materials	Equipment	
	Program	Program Subcategory	Operational Task	Labor Classification(s) Needed												
				1		2		3		4		5				
				Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed			
1	Natural		Exotic Plant Control	ENVIRONMENTAL SCIENTIST	40,5	SKILLED LABORER	96	LABORER	128						\$1,120.00	\$342.72
2	Natural		Vegetation - Succession Mgmt.	ENVIRONMENTAL SCIENTIST	1.5	SKILLED LABORER	8								\$40.00	\$12.24
3	Natural		Annual Inspection	ENVIRONMENTAL SCIENTIST	12										\$10.00	\$4.70
4					13.5		104		128						\$1,170.00	\$359.66
5																
6	Facilities	Housekeeping	Vault Toilet and Use Area Housekeeping	SEAS SR MAINT AID	80	SEAS MAINT AID	109									\$480.00
7	Facilities	Housekeeping	Vault Toilet Pumping	CONTRACTED LABOR											\$1,400.00	
8	Facilities	Misc. Structures	Gate Maint. & Repair	PMW I	2	SEAS MAINT AID	2								\$150.00	\$21.15
9	Facilities	Housekeeping	Garbage Pick Up	CONTRACTED LABOR											\$586.71	
10	Facilities	Misc. Structures	Interp. Panels	PMW I	2	SEAS MAINT AID	8								\$230.00	\$18.10
11	Facilities	Buildings	Vault Restroom Maint/Repair	PMW I	4	PMA	8								\$207.04	\$30.98
12	Facilities	Buildings	Door & Lock Maintenance	PMW I	4	MAINTENANCE	4								\$207.70	\$15.25
13	Facilities	Roads	Gravel/Native Material Parking Lot	SP EQPT OPERATOR	32	SEAS MAINT AID	32								\$3,408.00	\$399.20
14	Facilities	Roads	Asphalt Road Maintenance	SP EQPT OPERATOR	2	SEAS MAINT AID	2								\$852.00	\$1,162.42
15	Facilities	Misc. Structures	Fencing Maint. & Repair	PMW I	8	SEAS MAINT AID	8	SP EQPT OPERATOR	8						\$186.60	\$17.38
16	Facilities	Trails	Annual Trail Maintenance	PMW I	20	CONTRACTED LABOR	84								\$2,125.00	\$425.55
17	Facilities	Misc. Structures	Table Maint. & Repair	PMA	8	SEAS MAINT AID	8								\$357.00	\$68.69
18					82		156		8						\$9,710.05	\$2,137.57
19																
20	Interpretation and Education	Park Interpretation	Roving Interpretation	SP INTERP I	80	SEAS PARK INTERP SPEC	105	SPPO (RANGER)	80						\$143.87	
21					80		105								\$143.87	
22																
23	Public Safety - Aquatics	Lifeguard Operations - Shift Work	Vehicle Patrol - Patrol Beaches using Seasonal and Permanent Lifeguards	SEAS LG I	3224	SEAS LG II	744	SPPO (LIFEGUARD)								
24	Public Safety - Law Enforcement	Patrol	Patrol - SPPO Lifeguard	SPPO (LIFEGUARD)	730											
25	Public Safety - Law Enforcement	Patrol	Patrol - SPPO Ranger	SPPO (RANGER)	1460											

**Shell Beach Operation Expenses**

#	PROGRAM		TASKS	PRIMARY MEANS OF IMPLEMENTATION										Materials	Equipment
	Program	Program Subcategory	Operational Task	Labor Classification(s) Needed											
				1		2		3		4		5			
				Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed		
26	Public Safety - Law Enforcement	Patrol	Patrol - SPPO Ranger	SPPO (RANGER)	88										
27	recreational svcs (Day Use and Overnight)	APM Operation (1 APMS)	APM Daily Maintenance Housingkeepng and Fee Collection	SEAS SENIOR PARK AID	404										
28	recreational svcs (Day Use and Overnight)	APM Operation (1 APMS)	Public Interaction	SEAS SENIOR PARK AID	547.5										
29					5502		744							\$-	
30															
31	Cultural	Archaeology	Present talks on current archaeological research and planning	ASSOC STATE ARCHEO	38.4										
32	Cultural	Archaeology	Conduct communications with tribal communities	ASSOC STATE ARCHEO	120										
33	Cultural	Archaeology	Conduct archaeological site inspections	ASSOC STATE ARCHEO	15	ASST STATE ARCHEOLOGIST	15								
34	Cultural	Archaeology	Complete DPR 523 Series form updates and mapping for recorded archaeological sites - Level 1	ASSOC STATE ARCHEO	9	ASST STATE ARCHEOLOGIST	9								
35	Cultural	Archaeology	Conduct archaeological site protection based upon assessment findings - Level 1	ASSOC STATE ARCHEO	5.4	PMW I	9.6	ENVIRONMENTAL SCIENTIST	9.6	SENIOR STATE ARCHEOLOGIST	9.6	Principle Mechanical and Electrical Engineer	9.6	\$14,700.00	
36	Cultural	Archaeology	Update unit data file to include current archaeological resource documentation	ASSOC STATE ARCHEO	4.8	ASST STATE ARCHEOLOGIST	4.8								
37	Cultural	Archaeology	Prepare Annual PRC 5024 Activities Report for Archaeological SHPO - Level 1	ASSOC STATE ARCHEO	4.8	ASST STATE ARCHEOLOGIST	4.8								
38	Cultural	Archaeology	Modify and update cultural GIS to reflect current archaeological resource conditions - Level 1	ASSOC STATE ARCHEO	3.6	RESRCH ANA I - GIS	3.6	ASST STATE ARCHEOLOGIST	3.6	SEAS ARCHEO PROJ LEADER	3.6				

**Shell Beach Operation Expenses**

#	PROGRAM		TASKS	PRIMARY MEANS OF IMPLEMENTATION										Materials	Equipment
	Program	Program Subcategory	Operational Task	Labor Classification(s) Needed											
				1		2		3		4		5			
				Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed		
39	Cultural	Historical	Site Condition Assessment - Level 1	STATE HIST II	18										
40	Cultural	Historical	Complete DPR 523 series forms for mapping recorded historic properties - Level 1	STATE HIST II	7.2										
41	Cultural	Historical	Conduct historical site protection based upon assessment findings - Level 1	STATE HIST II	7.2	PMW I	7.2	MAINTENANCE MECHANIC	7.2					\$14,700.00	
42					233.4		54		20.4		13.2		9.6	\$29,400.00	

### Stump Beach Area

Fee collection and pay station operational issues will be handled by seasonal visitor services staff (Park Aide, Senior Park Aides) with support and supervision provided by SPPOS(R)'s. Reporting location of staff is the Salt Point Ranger Station, which is a 10 minute round-trip drive from the Stump Beach area, however, it is on the same route as an existing fee area at Fisk Mill Cove, so the travel time to this area is already included in the existing operations costs of the District. The single proposed pay device in this area would be checked routinely by visitor services staff to collect cash and credit data, ensure receipt paper supplies and full functioning of devices. Field collections would be returned and brought to the Salt Point Ranger Station for processing by seasonal visitor services staff.

Routine housekeeping, grounds and facility maintenance will be handled by seasonal maintenance staff (Park Aide or Maintenance Aide), with support and supervision provided by PMWI and the PMS. The 1 restroom stall, 1 trash can, and the immediate facility grounds in these areas will be serviced by seasonal maintenance staff. Mowing and periodic grounds maintenance in these areas typically occurs cyclically. Reporting location of staff is Salt Point Maintenance Shop, which is a 10 minute round-trip drive from the Stump Beach Area.

The routine maintenance of the Stump Beach Trail, access trail to the beach, and the portions of the Coastal Trail served at this location will be handled by both permanent maintenance staff (PMWI, SL) and seasonal maintenance staff (SPA, MA), and supplemented through community projects and the Volunteers in Parks program.

**Stump Beach Operation Expenses**

PROGRAM		TASKS	PRIMARY MEANS OF IMPLEMENTATION										Materials	Equipment
Program	Program Subcategory	Operational Task	Labor Classification(s) Needed											
			1	2	3	4	5							
			Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed		
Facilities	Housekeeping	Vault Toilet and Use Area Housekeeping	SEAS SR MAINT AID	80	SEAS MAINT AID	109							\$500.00	\$250.00
Facilities	Housekeeping	Vault Toilet Pumping	CONTRACTED LABOR										\$840.00	
Facilities	Misc. Structures	Gate Maint. & Repair	PMW I	2	SEAS MAINT AID	2							\$150.00	\$21.15
Facilities	Buildings	Vault Restroom Maint/Repair	PMW I	4	PMA	8							\$103.52	\$46.50
Facilities	Buildings	Door & Lock Maintenance	PMW I	4	MAINTENANCE MECHANIC								\$103.85	\$15.25
Facilities	Buildings	Carpentry Repair	PMW I	12	SEAS MAINT AID	4							\$150.00	\$90.70
Facilities	Roads	Gravel/Native Material Parking Lot	SP EQPT OPERATOR	32	SEAS MAINT AID	32							\$2,938.00	\$625.00
Facilities	Roads	Asphalt Road Maintenance	SP EQPT OPERATOR	2	SEAS MAINT AID	2							\$3,408.00	\$49.90
Facilities	Misc. Structures	Fencing Maint. & Repair	PMW I	8	SEAS MAINT AID	8	SP EQPT OPERATOR	8					\$186.60	\$17.38
Facilities	Trails	Annual Trail Maintenance	PMW I	8	CONTRACTED LABOR	11							\$851.53	\$425.55
Facilities	Misc. Structures	Table Maint. & Repair	PMA	8	SEAS MAINT AID	8							\$357.00	\$68.69
				<b>80</b>		<b>75</b>		<b>8</b>					<b>\$8,248.50</b>	<b>\$1,360.12</b>
Interpretation and Education	Park Interpretation	Roving Interpretation	SP INTERP I	80	SEAS PARK INTERP SPEC	105							\$143.87	
				<b>80</b>		<b>105</b>							<b>\$143.87</b>	<b>\$2,637.34</b>
Public Safety - Aquatics	Lifeguard Operations - Shift Work	Vehicle Patrol - Patrol Beaches using Seasonal and Permanent Lifeguards	SEAS LG I	3224	SEAS LG II	744	SPPO (LIFEGUARD)							
Public Safety - Law Enforcement	Patrol	Patrol - SPPO Lifeguard	SPPO (LIFEGUARD)	730										
Public Safety - Law Enforcement	Patrol	Patrol - SPPO Ranger	SPPO (RANGER)	1460										
Public Safety - Law Enforcement	Patrol	Patrol - SPPO Ranger	SPPO (RANGER)	88										
Recreational Svcs (Day Use and Overnight)	APM Operation (1 APMS)	APM Daily Maintenance Housingkeeping and Fee Collection	SEAS SENIOR PARK AID	404										
Recreational Svcs (Day Use and Overnight)	APM Operation (1 APMS)	Public Interaction	SEAS SENIOR PARK AID	547.5										
				<b>5758</b>		<b>1048</b>		<b>8</b>		<b>0</b>		<b>0</b>	<b>\$-</b>	

### All Proposed Fee Areas

While serving the field collection and routine maintenance and housekeeping functions, seasonal visitor services and maintenance staff would also provide park information to visitors upon request and update other park staff on field conditions, maintenance needs, and visitation activity.

Aquatic safety and emergency response services will continue to be provided by existing Seasonal Lifeguard and SPPO(L) staff. As noted above, there may be an increase in patrol time and calls for service associated with specific areas being re-opened as a result of the proposed fee areas.

Law enforcement and emergency response will continue to be provided by existing SPPO and SPPOS(R) staff. Increased need for theft and vandalism prevention patrol and response, as well as increased payment enforcement is anticipated as a result of proposed pay devices. An increase in administrative time for review of park citations and requests for refunds and change is expected.

SPPO(R)'s and SPPOS(R)'s approve the accounting documents and transport the bank deposits to the bank located in Guerneville (a 1 hour round-trip drive from the Salmon Creek Ranger Station and a 2 hour round-trip drive from Salt Point State Park). Although accounting time will increase as a result of the proposed pay devices, the bank transport costs are not anticipated to increase, as the frequency of bank transports will remain consistent with existing operations.

Annual road and parking surface maintenance all areas will be handled primarily by permanent maintenance staff (HEO, PMWI, PMS, SL) with assistance from seasonal maintenance staff, or via State contract.

Contract management and payment for services associated with automated pay devices, credit card processing, septic pumping, and garbage collection for all areas will be handled via the District administrative staff, primarily a Staff Services Analyst and Management Services Technician.

The current Volunteer In Parks program serving the proposed fee areas will continue to be co-managed by the District and Stewards of the Coast and Redwoods. Volunteers are utilized for a variety of program areas including interpretation and education, stewardship projects, citizen science and trail maintenance to enhance visitor experiences and supplement park programs.

In addition to periodic and ongoing restoration and preservation projects, monthly monitoring for impacts to natural and cultural resources, will be carried out by qualified park staff (ES, SES, SA).

Development plans, non-routine maintenance projects, and new visitor service programs (such as roving interpretation) will be conceptualized, budgeted, and permitted by the District core staff, as funds are available. These costs are difficult to

predict and are dependent upon funding and staffing capacities at the time funding becomes available. By charging fee at these sites, it increases the potential opportunities for future funding.

### **Key Recommendations**

The plan is intended to enable the Department to improve the identification, justification, and prioritization of maintenance requirements for park and recreation areas. This is achieved by establishing a clear quantification of resources necessary to maintain the current system, accounting for aging facilities that continually deteriorate from use, increased visitation, and shrinking budgets. Specifically, the key recommendations were developed from the context that park areas and facilities are currently under-maintained, with insufficient labor and budget resources inhibiting the staff to maintain current standards with deteriorating facilities and increased visitation.

#### Address Design Issues

There are a number of facilities featuring design issues that increase the associated maintenance requirements. Specific examples of this include parking areas, roadways, and trails subject to coastal erosion, and maintaining ADA compliance of accessible trails. The design issues identified do not appear to be the fault of any party, but rather the result of evolved circumstances and natural processes along the coast. It is critical to properly scope these issues and work to address them over a phased time period in order to improve the overall quality of sites and facilities, as well as improve the efficiency of regular maintenance requirements.

#### Standardize Regular Maintenance Requirements

Over the years, the regular maintenance requirements have become fairly normalized and can be quantified by labor hours necessary to perform task in order to estimate additional maintenance requirements. While not all standardized projections for regular maintenance requirements of sites and facilities are provided, examples of the types of functions recommended to standardize include:

- Established standards for maintenance of different types of sites and facilities
- Labor requirements per site including seasonal fluctuations
- Material and supply requirements
- Equipment requirements
- Utilities and miscellaneous expenses

#### Utilize Best Management Practices

Best management practices for park and recreation agencies integrate sustainability approaches within maintenance management efforts. Several of these are related directly or indirectly to maintenance responsibilities. This includes energy conservation, use of hybrid or electric vehicles, use of solar power, reducing staff driving time, and recycling. The recommended best practices described below can be integrated into the proposed fee collection area's management priorities for purposes of preserving the resources and ensuring the quality and integrity of facilities.

- Best managed park and recreation systems have a maintenance budgeting system (Maximo) in place to track the cost of maintenance, utilities, supplies, equipment and

employee time for parks and recreation facilities based on set standards. Maximo also manages facilities lifecycles for all replacement schedules to keep parks and facilities up to the level they need to so the public will enjoy them for a long period of time.

- Best practice agencies have an equipment replacement program established and funded to keep equipment tied to employee productivity and supporting the efficiency goals of the agency.
- Best management agencies have maintenance management plans in place to keep control of maintenance costs and efficiency.
- Best practice agencies have established design standards for parks and recreation facilities based on sustainable practices and desired outcome.
- Best practice agencies have maintenance and program standards that support design standards to operate as efficiently as possible while supporting the customer service requirements of the program or facility.

### Address Deferred Maintenance

There are a number of sites and facilities within the proposed fee collection areas that are in need of upgrade or rehabilitation to decrease associated maintenance requirements, improve the protection of the resources and improve the visitor's experience. Visitor expectations of park / facility conditions will be higher for fee areas. Addressing design issues like these are generally costly, and in some cases require additional planning efforts.

Not all design issues are addressed within this aspect of the plan. Only those that directly or indirectly increase the maintenance requirements or decrease the efficiency of the maintenance team in performing necessary tasks are detailed. Future improvements are planned and can be viewed in detail in Appendix F.

### **Projecting Future Requirements**

A common dilemma of Park and Recreation agencies around the United States is the inability to adequately resource the requirements to maintain the quality and integrity of sites and facilities. This is particularly true of highly visited recreation areas. Park and Recreation budgets are rarely sufficient to strictly adhere to industry best practices for asset protection and regular facility maintenance. This creates the need for prioritizing resources and maintenance projects. This usually results in growing inventories of deferred maintenance that become increasingly difficult to fully address over time. For a detailed list of future improvement, see Appendix F.

### **Summary of Recommendations**

These parameters can serve the Department to sufficiently plan for the budget and resources necessary to maintain the current quality of sites and facilities. It is critical that assets be sufficiently maintained throughout their lifecycle to avoid problematic issues including, but not limited to asset failure, premature capital replacement, and the build-up of significant deferred maintenance.

Among the most challenging budget woes of park and recreation agencies around the United States is having the support to adequately plan for major capital repair and

replacement costs. Major capital repair and replacement planning is an inherited responsibility that comes with all equipment, vehicles, utilities and infrastructure, structures, facilities, major amenities, trails, and open spaces within the System. Generally major capital repair and replacement needs are distributed over a longer period of time, but they are costly and sometimes require unique planning efforts. It is hoped that the proposed additional fee collection areas will help to address this funding need.

It is recommended that the Department retain an updated maintenance management plan every five years that would monitor and support the optimal productivity of the maintenance efforts. The recommended efficiency standards are intended to inspire the next generation of maintenance management plan for the Department to continue the standardization and efficient usage of site and facility maintenance resources.









Service-Based Budgeting - Service Task List

#	Mission Focus	PROGRAM			TASKS			STANDARDS		PRIMARY MEANS OF IMPLEMENTATION												JUSTIFICATION												
		Program	Program Subcategory (as needed)	Program Sub-Sub Category (as needed)	Task Category	Operational Task	Task Description	Same Task, Different Standard	Deliverable Standards for Operational Task	Task Driver(s)	Task Multiplier	Task Type	Labor Classification(s) Needed						Materials	Equipment	Justification Categories for Standards													
													1	2	3	4	5	6			Legal Mandate	Statewide or Dept Policies	Professional and/or Industry Standards	Operational Necessity	Park Ops Standards 2009	Transform. Team Initiatives								
								Desired Performance	Frequency			See tab task type for more information	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed												
1	Steward Resources	Natural			Exotic Plant Species	Exotic Plant Control		Non-Native Plant Species Removed	Annually			Type II - Park Informed	ENVIRONMENTAL SCIENTIST	40.5	SKILLED LABORER	96	LABORER	128						\$1,120.00	\$342.72		X	X				DOM 0310.1.1, DOM 0310.7, DOM 0310.7.2		
2	Steward Resources	Natural			Vegetation Management	Vegetation - Succession Mgmt.		Maintain Native Plant Species	Annually			Type II - Park Informed	ENVIRONMENTAL SCIENTIST	1.5	SKILLED LABORER	8								\$40.00	\$12.24		X	X				DOM 0310.1.1, DOM 0310.7, DOM 0310.7.2		
3	Steward Resources	Natural			Inspection	Annual Inspection		Monitor Native and Non-Native Species to Develop Annual Work Plan	Annually			Type II - Park Informed	ENVIRONMENTAL SCIENTIST	12										\$10.00	\$4.70		X	X				DOM 0310.1.1, DOM 0310.7, DOM 0310.7.2		
4														13.5	104	128							\$1,170.00	\$359.66										
6	Serve the Public	Facilities	Housekeeping	On-Going Operations	Housekeeping	Vault Toilet and Use Area Housekeeping		Provide clean and sanitary facilities for the health and safety of the visiting public.	Daily			Type II - Park Informed	SEAS SR MAINT AID	80	SEAS MAINT AID	109									\$480.00			X				Old DOM Chapter 1000 (Housekeeping)		
7	Serve the Public	Facilities	Housekeeping	On-Going Operations	Housekeeping	Vault Toilet Pumping		Provide clean and sanitary facilities for the health and safety of the visiting public.	Minimum Twice Yearly			Type II - Park Informed	CONTRACTED LABOR											\$1,400.00			X					Old DOM Chapter 1000 (Housekeeping)		
8	Serve the Public	Facilities	Misc. Structures	Preventative Maintenance	Routine Maintenance	Gate Maint. & Repair		Have gate function as designed to provide secure access to areas for park visitors and staff	Annual			Type II - Park Informed	PMW I	2	SEAS MAINT AID	2								\$150.00	\$21.15		X					DOM 1600		
9	Serve the Public	Facilities	Housekeeping	On-Going Operations	Housekeeping	Garbage Pick Up		Keep parks clean, reducing vectors and predators protecting the natural resource while providing a pleasant visitor experience.	Daily to monthly depending upon season			Type II - Park Informed	CONTRACTED LABOR											\$586.71			X					Old DOM Chapter 1000 (Housekeeping)		
10	Serve the Public	Facilities	Misc. Structures	Preventative Maintenance	Routine Maintenance	Interp. Panels		Provide aesthetically pleasing panels to provide interpretive information for the public.	Annual			Type II - Park Informed	PMW I	2	SEAS MAINT AID	8								\$230.00	\$18.10		X					DOM 1600		
12	Serve the Public	Facilities	Buildings	Preventative Maintenance	Routine Maintenance	Vault Restroom Maint/Repair		Provide functional restroom for sanitary needs	Annual			Type II - Park Informed	PMW I	4	PMA	8								\$207.04	\$30.98		X					DOM 1600		
13	Serve the Public	Facilities	Buildings	Preventative Maintenance	Routine Maintenance	Door & Lock Maintenance		Reduce long-term maintenance costs and help ensure facility is in use for it's intended purpose for an optimum length of time	Annual			Type II - Park Informed	PMW I	4	MAINTENANCE MECHANIC	4								\$207.70	\$15.25		X					DOM 1600		
14	Serve the Public	Facilities	Roads	Preventative Maintenance	Routine Maintenance	Gravel/Native Material Parking Lot Maintenance		Provide a delineated parking area for public access	Annual, 2 to 5 year cycle			Type II - Park Informed	SP EQPT OPERATOR	32	SEAS MAINT AID	32								\$3,408.00	\$399.20		X					DOM 1600		
15	Serve the Public	Facilities	Roads	Preventative Maintenance	Routine Maintenance	Asphalt Road Maintenance		Preservation of right of way, appurtenments and signs. Maintains access to park locations	Annual, 2 to 5 year cycle			Type II - Park Informed	SP EQPT OPERATOR	2	SEAS MAINT AID	2								\$852.00	\$1,162.42		X					DOM 1600		
16	Serve the Public	Facilities	Misc. Structures	Preventative Maintenance	Routine Maintenance	Fencing Maint. & Repair		Define boundaries and provide site protection	Annual			Type II - Park Informed	PMW I	8	SEAS MAINT AID	8	SP EQPT OPERATOR	8						\$186.60	\$17.38		X					DOM 1601		
17	Serve the Public	Facilities	Trails	Preventative Maintenance	Routine Maintenance	Annual Trail Maintenance		Maintain various structures and other conveniences to deliver services to park visitors	Annual			Type II - Park Informed	PMW I	20	CONTRACTED LABOR	84								\$2,125.00	\$425.55		X					DOM 1600, Trail Handbook		
18	Serve the Public	Facilities	Misc. Structures	Preventative Maintenance	Routine Maintenance	Table Maint. & Repair		Maintain various structures and other conveniences to deliver services to park visitors	Annual			Type II - Park Informed	PMA	8	SEAS MAINT AID	8								\$357.00	\$68.69		X					DOM 1601		
19														82	156	8								\$9,710.05	\$2,137.57									
21	Serve the Public	Interpretation and Education	Park Interpretation	In-park Public Interpretation	In-park Public programs	Roving Interpretation		Make interpretive contacts available for visitors who would like to participate fun, educational opportunities	Annual			Type II - Park Informed	SP INTERP I	80	SEAS PARK INTERP SPEC	105	SPO (RANGER)	80							\$143.87			X					DOM 0904.6.14, 2009 Park Operations Standards pg. 75	
22														80	105									\$143.87										
24	Serve the Public	Public Safety - Aquatics	Lifeguard Operations - Shift Work	Vehicles	Lifeguard Operations	Vehicle Patrol - Patrol Boats using Seasonal and Permanent Lifeguards		Maintain proactive presence/patrol for shift duration	Daily		Annual History of visitation/injuries/events, size of park/beach, visibility and weather	Type II - Park Informed	SEAS LG I	3224	SEAS LG II	744	SPO (LIFEGUARD)																USLA and Aquatics Handbook	
25	Serve the Public	Public Safety - Law Enforcement	Patrol	Vehicle patrol - Lifeguard	Patrol	Patrol - SPO Lifeguard		Maintain proactive presence/patrol for shift duration	Daily			Type II - Park Informed	SPO (LIFEGUARD)	730																			USLA and Aquatics Handbook	
26	Serve the Public	Public Safety - Law Enforcement	Patrol	Vehicle patrol - Ranger	Patrol	Patrol - SPO Ranger		Maintain proactive presence/patrol for shift duration	Daily			Type II - Park Informed	SPO (RANGER)	1460																				
27	Serve the Public	Public Safety - Law Enforcement	Patrol	Cultural Resource Protection	Patrol	Patrol - SPO Ranger		Maintain proactive presence/patrol for shift duration	Daily		Per Park	Type II - Park Informed	SPO (RANGER)	88																				
28														5502	744	80	0	0						\$-										
47	Steward Resources	Cultural	Archaeology		Public Outreach	Present talks on current archaeological research and planning		Public is well-informed			Outreach distribution and volume	Type II - Park Informed	ASSOC STATE ARCHEO	38.4														X		X			Transformation Team-Foster Partnerships; "Mission Based Outreach"	



Service-Based Budgeting - Service Task List

#	Mission Focus	PROGRAM			TASKS				STANDARDS		PRIMARY MEANS OF IMPLEMENTATION												JUSTIFICATION												
		Program	Program Subcategory (as needed)	Program Sub-Sub Category (as needed)	Task Category	Operational Task	Task Description	Same Task, Different Standard	Deliverable Standards for Operational Task	Task Driver(s)	Task Multiplier	Task Type	Labor Classification(s) Needed						Materials	Equipment	Justification Categories for Standards					Justification Notes									
									Desired Performance	Frequency		See tab task type for more information	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed	Labor Class Needed	Hours needed			Legal Mandate	Statewide or Dept Policies	Professional and/or Industry Standards	Operational Necessity	Park Ops Standards 2009	Transform. Team Initiatives			
1	Serve the Public	Facilities	Housekeeping	On-Going Operations	Housekeeping	Vault Toilet and Use Area Housekeeping	Clean toilet, walls, floors, stock toilet paper, potty	Provide clean and sanitary facilities for the health and safety of the visiting public.	Daily	Level of Public Use & Basic Sanitation	Type II - Park Informed	SEAS SR MAINT AID	80	SEAS MAINT AID	109										\$500.00	\$250.00		X					Old DOM Chapter 1000 (Housekeeping)		
1	Serve the Public	Facilities	Housekeeping	On-Going Operations	Housekeeping	Vault Toilet Pumping	Empty vault on a regular schedule to provide for a clean, sanitary facility	Provide clean and sanitary facilities for the health and safety of the visiting public.	Minimum Twice Yearly	Level of Public Use & Basic Sanitation	Type II - Park Informed	CONTRACTED LABOR												\$840.00			X					Old DOM Chapter 1000 (Housekeeping)			
1	Serve the Public	Facilities	Misc. Structures	Preventative Maintenance	Routine Maintenance	Gate Maint. & Repair	Inspect annually, schedule preventive maintenance repairs based on condition. Replace as needed.	Have gate function as designed to provide secure access to areas for park visitors and staff	Annual	Age & Condition	Type II - Park Informed	PMW I	2	SEAS MAINT AID	2									\$150.00	\$21.15		X					DOM 1600			
1	Serve the Public	Facilities	Buildings	Preventative Maintenance	Routine Maintenance	Vault Restroom Maint/Repair	Inspect annually, schedule preventive maintenance repairs based on facility condition. Emergency repairs scheduled on an as needed basis.	Provide functional restroom for sanitary needs	Annual	Age & Condition	Type II - Park Informed	PMW I	4	PMA	8									\$103.52	\$46.50		X					DOM 1600			
2	Serve the Public	Facilities	Buildings	Preventative Maintenance	Routine Maintenance	Door & Lock Maintenance	Inspect annually, schedule preventive maintenance repairs based on facility condition. Emergency repairs scheduled on an as needed basis.	Reduce long-term maintenance costs and help ensure facility is in use for it's intended purpose for an optimum length of time	Annual	Age & Condition	Type II - Park Informed	PMW I	4	MAINTENANCE MECHANIC										\$103.85	\$15.25		X					DOM 1600			
2	Serve the Public	Facilities	Buildings	Preventative Maintenance	Routine Maintenance	Carpentry Repair	Inspect annually, schedule preventive maintenance repairs based on facility condition. Emergency repairs scheduled on an as needed basis.	Reduce long-term maintenance costs and help ensure facility is in use for it's intended purpose for an optimum length of time	Annual	Age & Condition	Type II - Park Informed	PMW I	12	SEAS MAINT AID	4									\$150.00	\$90.70		X					DOM 1600			
4	Serve the Public	Facilities	Roads	Preventative Maintenance	Routine Maintenance	Gravel/Native Material Parking Lot Maintenance	Inspect annually, schedule preventive maintenance repairs based on facility condition. Emergency repairs scheduled on an as needed basis.	Provide a delineated parking area for public access	Annual, 2 to 5 year cycle	Condition	Type II - Park Informed	SP EQPT OPERATOR	32	SEAS MAINT AID	32									\$2,938.00	\$625.00		X					DOM 1600			
4	Serve the Public	Facilities	Roads	Preventative Maintenance	Routine Maintenance	Asphalt Road Maintenance	Inspect annually, schedule preventive maintenance repairs based on facility condition. Emergency repairs scheduled on an as needed basis.	Preservation of right of way, appurtenants and signs. Maintains access to park locations	Annual, 2 to 5 year cycle	Condition	Type II - Park Informed	SP EQPT OPERATOR	2	SEAS MAINT AID	2									\$3,408.00	\$49.90		X					DOM 1600			
5	Serve the Public	Facilities	Misc. Structures	Preventative Maintenance	Routine Maintenance	Fencing Maint. & Repair	Replace wood fencing that is damaged or missing	Define boundaries and provide site protection	Annual	Condition	Type II - Park Informed	PMW I	8	SEAS MAINT AID	8	SP EQPT OPERATOR	8							\$186.60	\$17.38		X					DOM 1600			
6	Serve the Public	Facilities	Trails	Preventative Maintenance	Routine Maintenance	Annual Trail Maintenance	Provide a clear and maintained trail with proper drainage, even tread surface while reducing resource impacts in accordance to Department Trail Standards.	Maintain various structures and other conveniences to deliver services to park visitors	Annual	Condition	Type II - Park Informed	PMW I	8	CONTRACTED LABOR	11									\$851.53	\$425.55		X					DOM 1600, Trail Handbook			
7	Serve the Public	Facilities	Misc. Structures	Preventative Maintenance	Routine Maintenance	Table Maint. & Repair	Inspect annually, schedule preventive maintenance repairs based on facility condition. Emergency repairs scheduled on an as needed basis.	Maintain various structures and other conveniences to deliver services to park visitors	Annual	Condition	Type II - Park Informed	PMA	8	SEAS MAINT AID	8									\$357.00	\$68.69		X					DOM 1600			
8												80		75									\$8,248.50	\$1,360.12											
10	Serve the Public	Interpretation and Education	Park Interpretation	In-park Public Interpretation	In-park Public programs	Roving Interpretation	Brief interpretive contacts; either interpreter roving and talking to visitors. Includes both indoor and outdoor contacts, including prep time and clean up.	Make interpretive contacts available for visitors who would like to participate fun, educational opportunities	Annual	Park Attendance	Type II - Park Informed	SP INTERP I	80	SEAS PARK INTERP SPEC	105									\$143.87			X					DOM 0904.6.14, 2009 Park Operations Standards pg. 75			
11												80		105									\$143.87	\$2,637.34											
13	Serve the Public	Public Safety - Aquatics	Lifeguard Operations - Shift Work	Vehicles	Lifeguard Operations	Vehicle Patrol - Patrol Beaches using Seasonal and Permanent Lifeguards	Effect rescues, support other rescuers, and coordinate efforts.	Maintain proactive presence/patrol for shift duration	Daily	Annual history of visitation/injuries/events, size of park/beach, visibility and weather	Type II - Park Informed	SEAS LG I	3224	SEAS LG II	744	SPO (LIFEGUARD)																	USLA and Aquatics Handbook		
14	Serve the Public	Public Safety - Law Enforcement	Patrol	Vehicle patrol - Lifeguard	Patrol	Patrol - SPO Lifeguard	Includes Vehicle, Foot, etc.	Maintain proactive presence/patrol for shift duration	Daily	Park Attendance	Type II - Park Informed	SPO (LIFEGUARD)	730																			USLA and Aquatics Handbook			
15	Serve the Public	Public Safety - Law Enforcement	Patrol	Vehicle patrol - Ranger	Patrol	Patrol - SPO Ranger	Includes Vehicle, Foot, etc.	Maintain proactive presence/patrol for shift duration	Daily	Park Attendance	Type II - Park Informed	SPO (RANGER)	1460																						
16	Serve the Public	Public Safety - Law Enforcement	Patrol	Cultural Resource Protection	Patrol	Patrol - SPO Ranger	Check Cultural Sites for vandalism	Maintain proactive presence/patrol for shift duration	Daily	Per Park	Type II - Park Informed	SPO (RANGER)	88																						
17												5758		1048		8		0						\$-											
19																																			
20																																			
21																																			
22																																			
23																																			

APPENDIX H

**LETTER FROM DR. CHARLES LESTER TO DIRECTOR  
GENERAL JACKSON**

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**CALIFORNIA COASTAL COMMISSION**

45 FREMONT STREET, SUITE 2000  
SAN FRANCISCO, CA 94105-2219  
VOICE (415) 904-5200  
FAX (415) 904-5400  
TDD (415) 597-5885



May 20, 2013

Dear Major General Jackson,

I write to express my appreciation for our recent communications, and to memorialize our discussions of our mutual understanding of the responsibilities of California State Parks (CSP) and the California Coastal Commission to protect and provide public access and recreation along California's coast. This shared mission is vital to the citizens of California and to its multi-billion dollar coastal economy. Our agencies must do their best, therefore, to work together to address the challenges that we face and to find shared solutions.

As you and I discussed in our initial meeting, and again on March 11, Commission staff (CCC) is committed to working with CSP through the relevant permitting processes to identify mutually-agreeable outcomes, including identifying those cases where the CCC would not need to exercise its jurisdiction or where permit streamlining can be achieved. To this end, I offer the following points which I believe capture the spirit and intent of our conversations that have taken place between our headquarters offices. We hope that you will agree with this summary, and that we can move forward with these shared understandings.

**Jurisdiction**

- The CCC and CSP recognize that CSP has a mandate and responsibility to provide and manage public access and recreation, as well as manage natural resources, in coastal state parks. The CCC recognizes the fundamental role that CSP plays in maintaining the coastal park system, including managing the hours of operation, regulating the modes of visitation, providing amenities, and assuring a safe environment for all visitors.
- The CSP and the CCC recognize that the Commission and local government also have an important role and statutory responsibility to protect and provide maximum public access and recreation in the coastal zone, including in State Parks, pursuant to the California Coastal Act and certified Local Coastal Programs (LCPs). This includes implementing a permit requirement for any development that is not exempt.

**Regulatory Process**

- CSP will endeavor to consult with the CCC and/or local government in advance of undertaking development that may trigger coastal development permitting requirements under the Coastal Act or a certified LCP. When permits are required, CSP will work with the CCC and local governments to identify and provide necessary information and meet any other relevant processing requirements. The CCC will endeavor to coordinate with CSP and local governments acting under their LCPs where appropriate.

- The CCC will endeavor to provide timely and clear feedback on CSP requests about proposed development in the coastal zone. The CCC will also endeavor to exercise administrative discretion to maximize opportunities for permit streamlining and avoiding unnecessary regulatory procedures.
- The CCC and CSP will endeavor to seek agreement wherever possible on proposed development projects through collaborative project review and design.

### Shoreline Access

- CSP and CCC are committed to and bound by the state Constitutional article X, sections 4 and 7, in spirit and intent, and Coastal Act sections 30210-30214 requirements to provide maximum public access and recreation for all the people to and along the state's shoreline waters, consistent with public safety and the need to protect natural resource areas from overuse.<sup>1</sup>
- CSP agrees to work with the CCC to identify and address any shoreline access issues that may exist in coastal state parks (e.g. related to existing curfews or beach closures), consistent with the previous bullet point.

### Lower-cost Access and Recreation

- The CCC acknowledges that the CSP has many low-priced passes available to enhance public access to coastal state parks, including: *Annual Day Use Pass*, *Golden Bear Pass*, *Limited Golden Bear Pass*, *Disabled Discount Pass*, and *Distinguished Veteran's Pass*. These five passes provide discounted rates to routine park visitors, seniors, low-income visitors, disabled people, and service men and women, respectively. CSP and the CCC will work to identify and implement actions to protect and encourage lower-cost access and recreational opportunities for all visitors to the coastal state parks, consistent with Coastal Act section 30213 and applicable CSP authorities.

### Parking Fees and other Revenue-generation Programs

- The CCC recognizes that CSP must have sufficient revenues to maintain public access and recreation opportunities at state coastal parks, and the CCC recognizes the recent specific legislative and administrative direction to CSP to create new revenue streams to fund facility management and operations throughout the State Park system.

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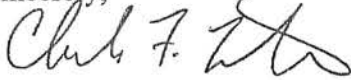
<sup>1</sup> Section 4 states, in part, "[n]o individual, partnership, or corporation, claiming or possessing the frontage or tidal lands of a harbor, bay, inlet, estuary, or other navigable water in this State, shall be permitted to exclude the right of way to such water whenever it is required for any public purpose . . . and the Legislature shall enact such laws as will give the most liberal construction to this provision, so that access to the navigable waters of this State shall be always attainable for the people thereof. Section 7 states: [w]henver any agency of government, local, state, or federal, hereafter acquires any interest in real property in this State, the acceptance of the interest shall constitute an agreement by the agency to conform to the laws of California as to the acquisition, control, use, and distribution of water with respect to the land so acquired."

- CSP and the CCC will work collaboratively to assure that any new or increased parking or other program fees are implemented consistent with the Coastal Act and/or certified LCPs where applicable. CSP recognizes that LCPs establish requirements unique to specific locations and contexts. To address Coastal Act and LCP policies, and potential impacts to public access from new or increased fees, CSP agrees to consider incorporating the following approaches in any proposed fee programs:
  - Provide hourly rates at every facility where parking fees are charged. This will provide maximum flexibility for users, potentially create more turnover of visitors (especially at sunset), and may also increase revenue, as the recent experience in San Diego and Orange County suggests.
  - Consider supplemental means that increase visitation including extending park hours, parking lot hours and operations.
  - Reduce or eliminate fees during off-peak periods.
  - Provide some areas within parking lots for short-term free parking for brief stops.
  - Limit the number of higher fee holidays per year, and include hourly holiday rates.
  - Expand and promote the sale of annual regional passes, and discount rates for seniors, the disabled, veterans and low-income persons.
  - Regulate hours and use of developed facilities, but do not prohibit all access to public trust lands such as the shoreline.
  - In areas where fees have not been charged historically, consider a phased approach for new fees, including limiting parking fees to a portion of the day (e.g., 9-5, 10-6, etc.) or weekends only; consider free parking on certain days and a “first hour free”.
  - Consider whether in some cases the appropriate fee for a specific site may be no fee, for example where a state beach may be the only meaningful point of public access in a region, and/or those sites with minimal or no active management requirements or public facilities (such as facilities with no restrooms, campgrounds or visitor centers) and that can be “subsidized” by fee collection from the larger region.
  - Address any closures or restrictions on actual access to and along the beach/shoreline that may be in place.
  
- The CCC acknowledges and appreciates CSP’s agreement to monitor and periodically review the implementation of any proposed fee programs, including assessing the impacts, if any, on coastal access, and annually report to the Commission available and relevant monitoring data and evaluation, including but not limited to: daily attendance, fee implementation (e.g. mode of fee), impacts to public access, and other relevant data. The CCC commits to working with CSP to identify efficient and effective monitoring and analysis.

We hope that you concur that the above points provide a workable framework for continuing to move forward together to address our shared mission of providing public coastal access and recreation. As we have discussed, CSP and the Coastal Commission have a forty year history of working together to assure that our state coastal access programs are beyond compare and that

we are protecting our sensitive habitats, wetlands, and other important coastal resources. I look forward to continuing to work effectively and successfully in partnership with CSP. Please do not hesitate to contact me in the future concerning any of our mutual concerns.

Sincerely,

A handwritten signature in cursive script, appearing to read "Charles F. Lester". The signature is written in black ink and is positioned above the printed name.

Charles Lester  
Executive Director



DEPARTMENT OF PARKS AND RECREATION  
P.O. Box 942896 • Sacramento, CA 94296-0001  
(916) 653-8380

Major General Anthony L. Jackson, USMC (Ret), Director

May 23, 2013

Mr. Charles Lester  
Executive Director  
California Coastal Commission  
45 Fremont Street, Suite 2000  
San Francisco, CA 94105-2219

Dear Mr. Lester:

The revised applications for San Onofre State Beach, El Moro/Los Trancos, Doheny State Beach and San Clemente State Beach will be submitted by the Superintendent of the Orange Coast District. These applications were revised pursuant to the understanding that both California State Parks and the California Coastal Commission have responsibilities to protect and provide public access and recreation along California's coast. This understanding is most recently reflected in the correspondence you sent to me on May 20, 2013.

While Parks has expressed some concerns about arriving at an appropriate structure that allows both agencies to balance our responsibilities to provide public access and recreation with Parks' responsibility to generate sufficient revenues to maintain the Park system for public access and recreation, we believe the model embodied in the letter is the appropriate path forward. We are pleased to have resolved that overriding issue. While we may find there are still disagreements in the details of how to implement the model reflected in the letter, we are committed to working collaboratively in attempting to reach resolution at the staff level whenever possible.

Attached is a sample fee schedule that reflects the proposed fees for the beaches. This schedule is a sample that could be modified over the course of the five year permit subject to the parameters set forth in the May 20, 2013 letter.

Sincerely,

Major General Anthony L. Jackson, USMC (Ret.)  
Director

Attachment

APPENDIX I  
**CALIFORNIA COASTAL COMMISSION INFORMATIONAL NEEDS  
REQUEST AND KEY**

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**Information Needed to Properly Analyze State Parks Sonoma County Fee Program  
March 4, 2016**

**Coastal Commission information requirements adopted April 15, 2015 (also including minor changes identified in Staff's October 21, 2015 letter)**

- 1) Baseline data on existing usage of affected parking lots and pullout areas (including those with proposed fees, and those free areas that visitors who require or desire to avoid the fees might utilize).

*Please refer to Section 1.4 of the Application Report.*

- 2) Evaluation of expected changes in usage of these parking lots and pullout areas if fees are instituted as proposed, and mitigations to address any potential reductions in access that might be engendered by the fees.

*Please refer to Section 5.5 of the Application Report.*

- 3) To the extent possible given the provisions of State law, the proposed program for use of the additional anticipated revenue generated within the Sonoma-Mendocino Coast District as a result of the proposed fee collection, including how and where the revenues would be applied, including what percentage of collected fees would be spent within areas where collected and within Sonoma County coastal parks in general.

*Please refer to Section 3.1 of the Application Report.*

- 4) To the extent possible, additional information regarding facility and amenity improvements proposed both short-term and long-term for Sonoma County coastal parks.

*Please refer to Section 3.5 of the Application Report.*

- 5) Analysis of other impacts associated with changes in user trends, including cumulative impacts, with respect to ESHA, public safety, and ADA accessibility (including within parking lots).

*Please refer to Section 5.1 of the Application Report.*

- 6) Summary of comments and responses associated with State Parks' public outreach and coordination with the County and other stakeholders.

*Please refer to Appendix D of the Application Report.*

- 7) Input from the County (including the County Sheriff's office) Caltrans, and CHP on all of the above, including their position overall on the proposed project.

*Please refer to Section 5.2 of the Application Report.*

**Additional information needed (resulting from the revised project, our site visits and meetings with State Parks, the County and the public)**

- 8) Updated project description and supporting materials for the revised project, including site plans, elevations, materials palette and renderings/visual simulations for APMs, kiosks, and related development (e.g., signs and barriers, ADA parking facilities, etc.).

***Please refer to Section 3.1 and Appendix D of the Application Report.***

- 9) Completed CEQA document, including responses to comments received (note that CCC regulations require a copy or summary of the CEQA document, including responses to significant environmental points raised during the CEQA process (CCR Section 13057).

***Please refer to Appendix B and Appendix C of the Application Report.***

- 10) Information on budgeting and how revenues could be applied to Sonoma Coast in a simplified/easy to understand format (see also numbers 3 and 4 above).

***Please refer to Section 2.5 and Appendix B of the Application Report.***

**See Section**

- 11) Summary of DPR consultation with Native American representatives, including potential changes to address Native American concerns.

***Please refer to Section 5.4 of the Application Report.***

- 12) Summary of DPR consultations with specific user groups, including potential changes to address user group concerns. (User groups include but are not limited to rock climbers, hikers, mountain bikers, educational groups, at risk kids groups, clean up groups, seal colony protection groups, etc.).

***Please refer to Section 2.8 of the Application Report.***

- 13) Details associated with DPR's proposed oversight group, including its membership and how it would be designed to operate to inform DPR processes.

***Please refer to Section 3.7 of the Application Report.***

- 14) Information regarding proposed nighttime operations (e.g., will parks be closed at nights, and how will that be implemented and enforced if so).

***Please refer to Section 3.5 of the Application Report.***

- 15) Specific information on how the APMs and kiosks will work for credit/debit cards as well as cash and check, and the type of user data that will be collected by APMs and kiosks.

***Please refer to Section    of the Application Report.***

- 16) Details regarding proposed joint or shared management of Willow Creek facility (including details of shared responsibilities, finances, future improvements, etc.). Why is Willow Creek being included in this application?

***Please refer to Section    of the Application Report.***

- 17) Additional specificity on County and DPR pass programs, including low income passes, and the manner in which these programs can or will be integrated for Sonoma coast parks.

*Please refer to Section of the Application Report.*

- 18) An evaluation of the potential to offset potential fee impacts through the use of some local free days; group passes for Native Americans, educational groups, at-risk kids, clean-up volunteers, marine mammal rescuers, etc.; etc.

*Please refer to Section of the Application Report.*

- 19) Summary of DPR's fee programs by County to be able to understand how Sonoma County fits into the mix (e.g., are fees imposed at State coastal parks in Mendocino, Humboldt, and Del Norte? If so, please describe the fee programs there. If not, why are fees not being proposed there?).

*Please refer to Section of the Application Report.*

### **Unsettled points**

- 20) The current project is much different than the project that went through the local process and was appealed. That project was for a series of metal tubes without consideration of a fee schedule, where it was implied that fees would be the next logical step at some point in the future. The current project is for kiosks, APMs, and related development, along with a fee program. There is a question as to whether the current project can be properly before the Commission in de novo review in this case, or whether it is so different as to need to go through a local CDP process.

*Project no longer entails kiosks and entry stations. The project now being proposed is a reduced scale project from the original application submitted to Sonoma County for a Coastal Permit.*

- 21) If the current project can be properly before the Commission, the Willow Creek portion of the project was not before the County, nor before the Commission in the substantial issue hearing. There is a question as to whether the Willow Creek project can be properly before the Commission in de novo review in this case, or whether it is a new project that needs to go through a local CDP process. Such issues are compounded by fact that it includes County land and has not received any sort of local approval (as is required for projects considered by the Commission).

*Project no longer encompasses the Willow Creek and Freezeout Creek sites. Therefore, this comment is no longer applicable to the project.*

- 22) If the current project can be properly before the Commission, the Campbell Cove portion of it is located in the Commission's retained permitting jurisdiction, and would require a separate CDP (or a consolidated CDP) from the Commission. It is not clear that such an application could be properly before the Commission as it would require evidence of local approval (and in case of consolidation, agreement by the County to use that process).

*Comment noted. Campbell Cove is no longer included in this project proposal.*